Report of Business Tax Advisory Committee Recommending How to Reform Gross Receipts Business Tax

April 18, 2012



# Where We Are Today

- Los Angeles Employs a Widely Unpopular Tiered Gross Receipts Tax Structure
- Business Tax is *Not* Competitive with Neighboring Cities
- Businesses Believe Rates are Too High, with *Ample* Justification
- Classifications are Confusing & Lack Logical Connections
- Many Businesses Have Left, are Leaving or are Threatening to Leave Los Angeles
- Other Businesses Decline to Locate or Expand in Los Angeles
- Increasingly Difficult to Attract New Businesses
- Net Job Loss Despite Sharp Increase in Population
- High, Double-Digit Unemployment
  - 13.3%, an Alarming 18% Higher than the State & 51% Higher than the Nation
  - Underemployment Approaching 20%

# Los Angeles: Population Growth, Employment Decline

City of Los Angeles Population & Employment Trend Compared to Rest of LA County

	Los Ange	les City	<b>Rest of LA County</b>			
	Population	Employment	Population	Employment		
1980	2,969,181	1,815,494	4,503,580	2,123,508		
2010	3,792,621	1,650,417	6,025,984	2,472,846		
Change	823,440	(165,077)	1,522,404	349,338		
Percent Changes						
1980-2010	27.7%	-9.1%	33.8%	16.5%		

• Between 1980 and 2010, the Population of the City of Los Angeles has *Grown* by 27.7% while the Number of Jobs Created in the City has *Declined* by 9.1%

• In Comparison, the Population of the Rest of LA County (Excluding LA City) has Grown by a Similar 33.8% while the Number of Jobs Created has *Increased* by 16.5%, Fully 25.6% and 514,000 Jobs *Higher* than LA

Source: Southern California Association of Governments (SCAG) RTP Database

#### Impressive City, Depressing Job Performance

- LA, Nation's 2<sup>nd</sup> Largest City with Compelling Comparative Advantages, Should be a Jobs & Business *Magnet*
  - Two World Renowned Research Universities (USC & UCLA)
  - Highly Skilled Workforce
  - World Leading Industry Sectors Ranging from Entertainment & Fashion to International Trade & Manufacturing
  - Some of the World's Most Valuable Fixed Assets
    - Nation's Largest Seaport (Port of Los Angeles)
    - World's Busiest Origin & Destination Airport (LAX)
    - Nation's Largest Municipally Owned Utility (LADWP)
- So Why Has LA Not Only Failed to Produce a Single Net New Private Sector Job in *Three Decades*, But Actually *Lost* 165,000 Net Jobs?

#### LA's Gross Receipts Tax is a Job Killer

- LA City is Unique in LA County in *Underperforming* Job Creation

   The Difference? LA City Has the Highest Business Tax by a
   Factor of 9.5 Times\* the Average for the Other 87 Cities in the
   County
  - City's Highly Visible Position on Top of Business Tax Totem
     Pole Severely Hinders Business Attraction, Expansion &
     Retention and thus Job Creation
  - 2010 Survey by Los Angeles County Business Federation Found that 56% of Businesses in Rest of LA County View Their City as Business Friendly vs. Only 26% in City of LA
- As Weak Economy Drives Heightened Competition for Business & Employment, LA's Gross Receipts Tax Looms Larger as Disincentive to Economic Activity & Job Creation

   Companies Look at Total Cost of Occupancy Within a City Including Business Tax (CB Richard Ellis, Travers Realty)

#### Current Rates in 15 Highest Cities in Los Angeles County—"Professions & Occupations" *Catch-All*

Los Angeles	0.507%
Santa Monica	0.503%
Culver City	0.301%
Inglewood	0.165%
El Monte	0.147%
San Fernando	0.132%
Claremont	0.111%
Compton	0.107%
Gardena	0.101%
Hawthorne	0.100%
Lomita	0.073%
Palmdale	0.056%
Bell	0.044%
Huntington Park	0.040%
Irwindale	0.033%



#### Current Rates in 15 Largest U.S. Cities —"Professions & Occupations" *Catch-All*

	Gross Receipts	Employee Tax
City	Rate	Per 100 Employees
New York	0.000	*
Los Angeles	0.507	
Chicago	0.000	\$4,320
Houston	0.000	
Philadelphia	0.142	*
Phoenix	0.000	
San Antonio	0.000	
San Diego	0.000	\$560
Dallas	0.000	
San Jose	0.000	\$1,806
Jacksonville	0.000	\$526
Indianapolis	0.000	
San Franciso	co 0.000	\$105,500
<b>Austin</b>	0.000	
<b>C</b> olumbus	0.200	

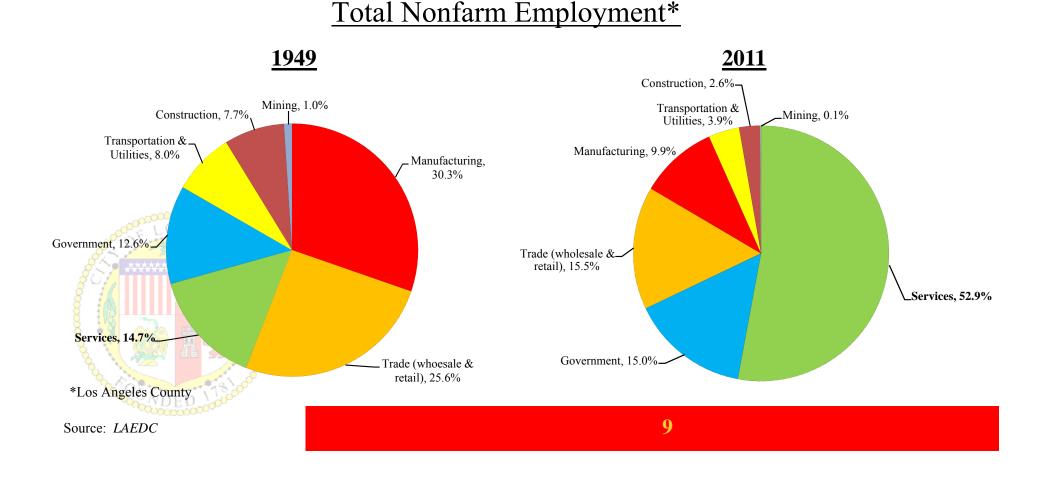
\* Tax Imposed on Income

#### Current Rates in 15 Other Major Metros in U.S. —"Professions & Occupations" *Catch-All*

		Gross Receipts	Employee Tax
	City	Rate	Per 100 Employees
	Los Angeles	0.507	
	Baltimore	0.000	
	Boston	0.000	
	Cincinnati	0.210	
	Cleveland	0.000	
	Denver	0.000	\$4,800
	Detroit	0.000	
	Las Vegas	0.000	\$7,500
	Miami	0.055	
1 0 S	Minneapolis	0.000	
FREE	New Orleans	0.001	
	Oakland	0.252	
	Seattle	0.216	
	St. Louis	0.000	\$7,500
	Washington DC	0.000	
- N.			

Penal Aspect of "Professions & Occupations" Catch-All Out of Touch with Current Economic Reality

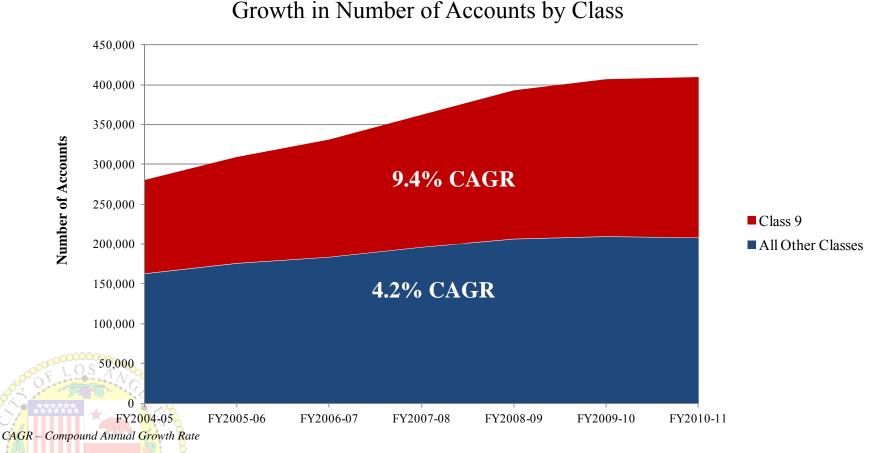
- Gross Receipts Tax 1<sup>st</sup> Adopted in **1936**, when L.A. Economy was Manufacturing Driven
- Rates were Designed to Attract & Retain *Manufacturing* Jobs



#### Penal Aspect of "Professions & Occupations" Catch-All Out of Touch with Current Economic Reality

- Stark Reality of 2011 is L.A. Economy is Service-Based
  - Services Businesses were 52.9% of Total Last Year, Up from Just 14.7% a Half-Century Ago
  - Manufacturing Down to an *Anemic* 9.9% of Total from 30.3%
- Since 1949, L.A. County Services Sector Employment has *Grown* by 860% while Manufacturing has *Shrunk* by 11%
- A Gross Receipts Tax Structure that Gouges the Region's *Primary* Source of Employment is Counterproductive & Self-Defeating
- No Surprise, 43% of Taxpayers Lumped Into Highest "Catch-All" Category & Pay 59% of Taxes
- City Tax Should *at Worst* be Neutral and *at Best* be Source of Encouragement for Business Location & Job Creation—L.A.'s Hierarchical, Onerous Gross Receipts Business Tax is an Obstacle, a Deterrent & an Anachronism

# Professions & Occupations *Catch-All* Has Grown At More Than **Double** the Rate of All Other Classes



• Class 9, which Not-So-Coincidentally Bears the Highest Tax Rate, is "Catch-All" for All Businesses Not Otherwise Classified

• Number of Taxpayers Categorized as Class 9 has Risen from 35.7% of Total in 2004/2005 to 42.6% in 2010/2011 and the Amount of City's Business Taxes They Pay has Grown from 55.7% to 58.6%

Business Tax Should *Not* Be Impediment to Attracting & Retaining Services Companies

- Attracting Manufacturing Jobs No Mean Feat for L.A. Due to California "Barriers" of Environmental & OSHA Regulations, Permitting, Licensing, Labor Laws, Income Tax, Etc.
- Attracting Services Jobs Much Easier Task for L.A. Except for One Thing: *Substantially* Above-Market Business Tax
- Services Companies Consume Less City Services than Manufacturing & Real Estate-Based Businesses so Logically & Fairly Should be Taxed Less, Not More
- Once City Tax "Barrier" Lowered, Businesses & Jobs Will Return
- Influx of New Businesses Along with Stemming Tide of Departing Old Businesses Will Expand Tax Base, but That's Not All...

# Lowering Business Tax Rate *Will* Increase Economic Activity, Increasing Other Revenue Streams

- More Businesses = Greater Demand for Commercial Properties = Higher Prices = Higher Property Tax Receipts for City
- More Businesses = More Employees = Greater Demand for Residential Properties = Higher Property Tax Receipts for City
- More Businesses & More Employees = Greater Purchasing Power = Higher Sales Tax Receipts for City
- Many Services Jobs are Good Quality, Higher Paying Positions— *Exactly* the Kind of Employment City Should be Seeking for its Residents
- Hand-in-Glove Fit with Intellectual Human Capital Generated by L.A. County's 120 Accredited Colleges & Universities
- Imperative L.A. City Attracts its Fair Share of New Businesses Fueled by Entrepreneurship & Innovation—Leading Source of Job Growth

# City Policy Makers Take Action

- Business Tax Advisory Committee ("BTAC") formed in January 2010 at Behest of Mayor & City Council
- 8 Current Appointees to Committee
  - Michael Banner (Parks)
  - Kathy Faulk (Hahn/Buscaino)
  - Saúl Gomez (Villaraigosa)
  - Lloyd Greif (Garcetti)
  - Mel Kohn (Alarcon)
  - Craig Morris (Garcetti)
  - Melissa Patack (Villaraigosa)
  - Mel Wilson (Wesson)
- BTAC's Mission

- "To Reform the Los Angeles City Business Tax to Create a Fair, Transparent, Competitive and Business-Friendly Environment"

# **BTAC** Members



- Successful investment banking career spanning three decades
  - Founded Los Angeles based middle-market investment bank Greif & Co. in 1992
  - Prior Vice Chairman of Sutro & Co. and Managing Director of Investment Banking Division
  - Management Consultant with Touche Ross & Co. (Deloitte Consulting LLP)
- Endowment of Lloyd Greif Center for Entrepreneurial Studies at USC in 1997
- Chairman, Los Angeles Police Foundation, Director, California Chamber of Commerce & Past Chairman, LAEDC

President & CEO, Greif & Co.> BA - UCLA (Economics), MBA - USC (Entrepreneurship) and JD - Loyola Law School



Vice-Chair — Craig Morris Partner, *KPMG LLP* 

- State and Local Tax Partner with 27 years experience in KPMG LLC's Los Angeles office where he leads Pacific Southwest Income and Franchise tax practice
  - Prior lead tax partner for many of KPMG's audit and tax clients
  - Co-authored *Practical Guide To California Taxes: The Impact Of Economic Crisis* a book on recent developments in California taxation published in May 2010
- Member, American Institute of Certified Public Accountants and California Society of CPAs
- BS from Pepperdine University Accounting and MS in Taxation from Golden Gate University



Michael Banner President & CEO Los Angeles LDC, Inc.

- President and CEO of Los Angeles LDC, Inc., a U.S. Department of Treasury certified Community Development Financial Institution
  - Responsible for infusing \$250 million of capital into low income and distressed communities while stimulating new business and employment opportunities
  - Prior Vice President at Security Pacific National Bank
  - Past Chairman, Urban Land Institute District Council Executive Committee
- Trustee, Community Reinvestment Fund & Member, Union Bank Community Advisory Board South LA Initiative

BA-Loyola Marymount University (Bus. Admin.), USC Ross Minority Program in Real Estate

# **BTAC** Members



Kathy Faulk General Manager, *Omni Hotel* BS –

- Seneral Manager of *Omni Hotel Los Angeles* at California Plaza
  - 25-year industry veteran having worked with such companies as *Destination Hotels & Resorts*, *Rosewood Hotels*, *Hilton Hotel Corporation*, *Disney Hotels*, *The Mansion on Turtle Creek* and *Richardson Hotels*
  - Prior General Manager positions at both Hilton Checkers and Millennium Biltmore
- Member, Board of Directors of LA Inc., the Convention and Visitors Bureau for Los Angeles, and the Executive Board for the Downtown Central Business Improvement District

totel → BS – Texas A&M Commerce (Business Administration)



- Senior Manager and Project Manager for Ernst & Young's West region SALT incentives practice
  - During nine-year tenure, has provided SALT negotiated and statutory incentives services to many of *Ernst & Young's* largest manufacturing, consumer/retail and healthcare clients
  - Prior Senior Regional Manager with the Los Angeles County Economic Development Corporation where worked alongside State, counties, and cities to retain and attract major companies to California
- ➢ BS − UC Berkley (Business Administration)

Saúl Gomez Senior Manager, *Ernst & Young* 



Mel Kohn Former Managing Partner Kirsch, Kohn & Bridge LLP

- Past Managing Partner of Kirsch, Kohn & Bridge LLP, Certified Public Accountants
- Member of the American Institute of Certified Public Accountants and California Society of Certified Public Accountants (CalCPA)
  - Past Member of the Board of Directors of the Los Angeles Chapter of CalCPA
- Current Co-Chair of the San Fernando Valley Attorney/CPA Discussion Group
- Board Member, Valley Industry & Commerce Association and Valley Economic Development Center
  - BS from UCLA Business Administration

# **BTAC** Members



Melissa Patack VP, State Government Affairs Motion Picture Association of America, Inc.

- Vice President, State Government Affairs for MPAA
  - Has represented major motion picture studios in state and local government relations since 1997
  - Prior worked in the United States Senate on the legal staff of the Senate Judiciary Committee and as counsel to the Chairman of the Senate Ethics Committee
  - Began legal career in Chicago as an associate with law firms *Friedman & Koven* and *Sachnoff & Weaver*, specializing in labor and employment law
- Serves on the Budget and Finance Committee of *Temple Beth Am* in Los Angeles

BS – Cornell University (Industrial and Labor Relations), JD – Boston University School of Law



- Entrepreneur and real estate broker with over 23 years of experience, recipient of the Distinguished Realtor of the Year Award & former member, LA City Fire Commission
- Director, Metropolitan Transportation Authority (MTA), Past Chairman, United Chambers of Commerce of San Fernando Valley and Founding Board Member, Valley Economic Alliance
- President of the Southland Regional Association of Realtors, California's largest local real estate tradegroup, and Member of the California State University President's Advisory Board
- BS California State University Northridge (Business Administration)





# BTAC Goes to Work

- Over the Past Two and a Half Years, BTAC Has Held 35 Public Meetings and Countless Subcommittee Meetings, Hearings and Forums with
  - Mayor's Office
  - City Council Members
  - State and Local Taxation ("SALT") Professionals
  - Community Members
  - Entrepreneurs
  - Business Executives
  - City Staff/Proprietary Departments
  - Academicians and Economists
  - Business Organizations
  - County Officials

# BTAC's Initial Recommendations

- Since January 2010, BTAC Has Made Numerous Tax Reform Recommendations That Have Been Implemented To
  - Attract New Business & Bring Employment to Los Angeles
    - 3-Year Business Tax Exemption for New Businesses
  - Create Consistency, Fairness and Transparency in Administration of the Business Tax
    - Development & Adoption of a Taxpayer's Bill of Rights
    - Expansion of Board of Review to Consist of a Majority of Public Members
    - Establishment of Clearly Defined Statute of Limitations for Tax Audits
    - Made Prior Board of Review Decisions on Business
       Classification Retroactively Irreversible if No Change in Business Facts or Circumstances
  - Increase Compliance with City Tax Code by Businesses
    - Established 3-Year Voluntary Disclosure Program to Incentivize Businesses Currently Not on City's Tax Rolls to Come Forward

# Goals of Business Tax Code Reform

- Spur Job Creation
- Achieve Simplification
- Increase Compliance
- Foster Transparency
- Increase Tax Base
- Make It Predictable & Fair
- Diminish Controversy
- Signal Los Angeles is Worker *and* Business Friendly
   & Does Not Burden its Constituents in an Already Hyper-Competitive Market

## Benefits of Gross Receipts Tax Reform

- Business Tax Lowered as a Barrier to Starting Up in, Relocating to or Staying in Los Angeles
- Increased Cash Flow for Businesses to Expand in City
- Simplifies Tax Code & Reduces Potential for Manipulation and Abuse
- Leads to:
  - Job Growth
  - Business & Economic Expansion
  - Increased Sales Tax Base
    - o Businesses
    - Employees
  - Increased Property Values & Taxes
  - Increased Revenues from Permits, Licenses & Fees
  - Increased Base of Businesses with Attendant Multiplier Effects
- Brings Tax Code into Alignment with Reality of 21<sup>st</sup> Century Highly Mobile, Service-Based Economy vs. Manufacturing-Based when 1<sup>st</sup> Conceived 76 Years Ago

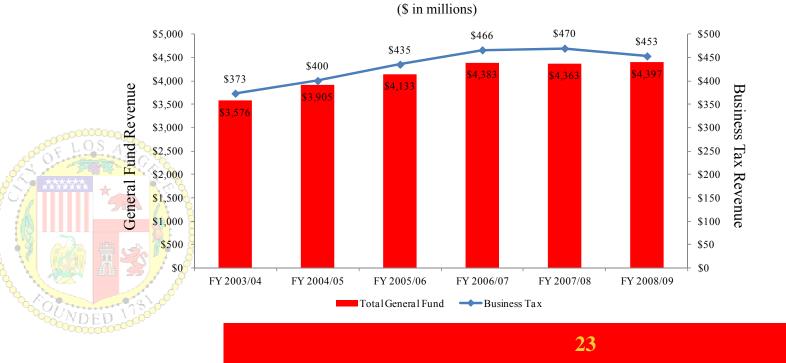
#### Benefits of Gross Receipts Tax Reform (Cont.)

- LA's Onerously High Gross Receipts Tax is Not Just Unfriendly to Business— It's Unfriendly to *Workers*, the *City* and the *Quality of Life* for All Residents
- Businesses Are the Creators of Private Sector Jobs, Which Induce & Indirectly Create More Jobs
- Together, These Direct, Indirect & Induced Jobs Generate Local & State Tax Revenue that Supports Social Programs Which Support LA's Quality of Life
- Hence, LA's Vastly More Burdensome Business Tax is Not Only Business Unfriendly—It's Worker, City & Quality of Life Unfriendly, Too
- Reduction in Jobs, Budgetary Resources & Quality of Life Due to Highly Reviled Gross Receipts Tax is Even More Pronounced Since Neighboring Cities Have Either Much Lower or No Business Taxes
- More Businesses Locating in City Also Increases Local Philanthropy
   Corporate Giving is Greatest Where Company is Headquartered

#### No "Leap of Faith" That Reducing Taxes Will Spur Growth in Economic Activity & Revenues

- Not Uncharted Territory as City Has Done It Before: Across-the-Board 15% Reduction in Business Taxes Phased in Over 5 Years
  - Business Tax Receipts Grew 21%, from \$373 Million in FY 2003/04 to \$453 Million in FY 2008/09
  - Similarly, General Fund Receipts *Grew* 23%, from \$3.576 Billion in FY 2003/04 to \$4.397 Billion in FY 2008/09

**General Fund and Business Tax Revenues** 



#### No "Leap of Faith" That Reducing Taxes Will Spur Growth in Economic Activity & Revenues (Cont.)

- The Number of Taxpayer Accounts *Grew* 44%, from 329,000 in FY 2004/05 to 473,000 in FY 2008/09
- And, although Economists Dr. Charles Swenson of the *University of Southern California* and *Blue Sky Consulting Group* Disagree on the Exact Magnitude of the Impact, They Both **Agree** that Reducing Business Taxes *Will* Increase Economic Activity, Jobs and Other Indirect Revenues
- Leading Expert Economist Timothy Bartik, cited by both Swenson and Blue Sky and Author of Who Benefits From State and Local Economic Development Policies, states "If a Given Small Suburban Jurisdiction within a Metropolitan Area [e.g., Los Angeles within LA County] Raises its Business Taxes by 10%, it can Expect in the Long Run a Reduction in its Business Activity by from 10% to 30%"

#### No "Leap of Faith" That Reducing Taxes Will Spur Growth in Economic Activity & Revenues (Cont.)

- Bartik also observed that "... Tax Effects on Business Location Decisions are Generally Much Larger for Intrametropolitan Business Location Decisions than for Intermetropolitan or Interstate Business Location Decisions. We Would Expect this Pattern Because a Potential Business Site is Likely to Have Closer Substitutes, Offering Very Similar Profits, within that Same Metropolitan Area than in Some Other State or Metropolitan Area."
- Bartik's Comprehensive Analysis Examined 57 Studies of Companies' Reaction to State and Local Taxes During the 1950s-1980s. He concluded that "the Findings of Recent Studies Differ from those Studies of the 50s, 60s and mid-70s which Generally Did Not Find Statistically Significant and Negative Effects of Taxes on State and Local Growth...[However] the Most Recent Business Location Studies have some Evidence of Significant Negative Effects of State and Local Taxes on Regional Business Growth."
- Bartik's Seminal Work was Published in 1991; the *Internet* was First Commercialized in 1995, Forever Changing the Face of Global Commerce. The Logical Conclusion of Bartik's Observation Above is that a 10% Change in City Business Taxes *Today* Would Have a Significantly *Greater* Impact on the Level of Business Activity than 10%-30% Since Modern Technology and Los Angeles' Service-Based Economy Makes Businesses Far More Portable than Ever Before.

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#### Eradicate The Most Visible Reason *Not* To Do Business In Los Angeles: The 0.507% **Job-Killer** Rate

- "Professions & Occupations" and "Miscellaneous Services" (0.356% Rate)—City's Two Highest Rate Classes—Are Where All the High-Paying Service Jobs Emanate
- Because They are the "Catch-All" Categories, Most Innovative New Businesses—the Entrepreneurial Engines that Fuel Economic Growth and the Preponderance of New Jobs—End Up So Classified
  - Clean Tech
  - Emerging Technologies
  - Engineering, Research & Development
- LA Risks Stunting the Growth of its Nascent "Silicon Beach"
- By the Time a Fledgling New Business Takes Shape to be More Properly Categorized, It's *Gone*—Chased Away by *Punitively* High Business Tax Rates

#### **Proposed Timeline**



#### Stage 1: Simplify & Provide Relief to Taxpayers Paying Highest Rates

FY 10-11		# of		Before			After	
Gross Receipts	Description	Accounts	Class	Rate	Taxes Paid	Class	Rate	Taxes Paid
\$5,040,721,782	Child/Multimedia/Phone/Tugboat	7,319	1	0.101%	\$5,091,129	1	0.101%	\$5,091,129
30,921,035,644	Wholesale Sales	34,025	2	0.101%	31,230,246	1	0.101%	31,230,246
18,521,246,457	Rental/Swap/Hotel/Antique	52,269	3	0.127%	23,521,983	2	0.127%	23,521,983
47,294,653,543	Retail Sales	91,964	4	0.127%	60,064,210	2	0.127%	60,064,210
3,353,225,984	Radio/TV/Theater	4,402	5	0.127%	4,258,597	2	0.127%	4,258,597
4,937,632,549	Prop/Coll/Sport/Vend/Freight	5,954	6	0.255%	12,590,963	3	0.255%	12,590,963
522,307,619	Broker/Telemarketing	2,301	7	0.315%	1,645,269	3	0.255%	1,331,884
3,877,183,427	Miscellaneous Services	9,535	8	0.356%	13,802,773	3	0.255%	9,886,818
48,684,338,462	Professions/Occupations/HMO	201,823	9	0.507%	246,829,596	3	0.255%	124,145,063
15,321,269,307	Contractor	35,640	Other	0.101%	15,474,482	1	0.101%	15,474,482
395,021,961	Contractor- "B" Gross	17,221	Other	0.255%	1,007,306	3	0.255%	1,007,306
512,752,941	Sale- Real Property	376	Other	0.255%	1,307,520	3	0.255%	1,307,520
	Motion Picture Prod	4,771	Other		2,187,943	Other		2,187,943
	Transporting Persons for Hire	2,997	Other		963,451	Other		963,451
	Trucking/Hauling	886	Other		108,117	Other		108,117
	Other	2,703	Other	_	1,044,013	Other	_	1,044,013
		474,186			\$421,127,598			\$294,213,725

<b>Total Reduction</b>	in Taxes
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10000000000000000000000000000000000000	FY 10-11		# of		Consolidate	1
OF LUS ANO	Gross Receipts	Description	Accounts	Class	Rate	Taxes Paid
CALL PROVINCE	\$51,283,026,733	Wholesale	76,984	1	0.101%	\$51,795,857
	69,169,125,984	Retail & Media	148,635	2	0.127%	87,844,790
71 SAA /	58,929,236,959	Services & Professions	237,210	3	0.255%	150,269,554
	VI 8	Other	11,357			4,303,524
	A S		474,186			\$294,213,725

**Gradually consolidating all 9 classes into 3 (Wholesale, Retail & Media and Services & Professions) over 5** years will simplify the tax code for businesses, minimize classification "gamesmanship" and enhance the City's competitiveness with surrounding municipal jurisdictions

\$126,913,873

## Rationale for Initially Only Changing Rates of Classes 7-9 While Leaving 1-6 Unchanged

- Classes 1 & 2 Already at Low Enough Rate (.101%) to Avoid Being "Tipping Point" So Combine them into New Class 1 (Wholesale)
- Classes 3-5 are Next Highest Rate but Still Within Reason (.127%) as Consist of Land Use-Based Businesses that Require Higher Levels of City Services Warranting the Slightly Higher Rate So Combine them into New Class 2 (Retail & Media)
  - Class 3 Includes Office & Commercial Properties Tied to In-City Real Estate so Flight Not a Factor
  - Classes 4 & 5 Include Retail Stores & Theaters also Locked into In-City Real Estate
- Classes 6-9 Include Professional Services Firms, Telemarketers, Collection Agencies, Brokers and Personal Services Firms—All Highly Mobile for which Flight *is* a Viable and Real Option So Combine them into New Class 3 (Services & Professions)
- Tax Rates for Classes 7 (.315%), 8 (.356%) & 9 (.507%) are Onerous & Non-Competitive to Point of Making Flight from City a Reality

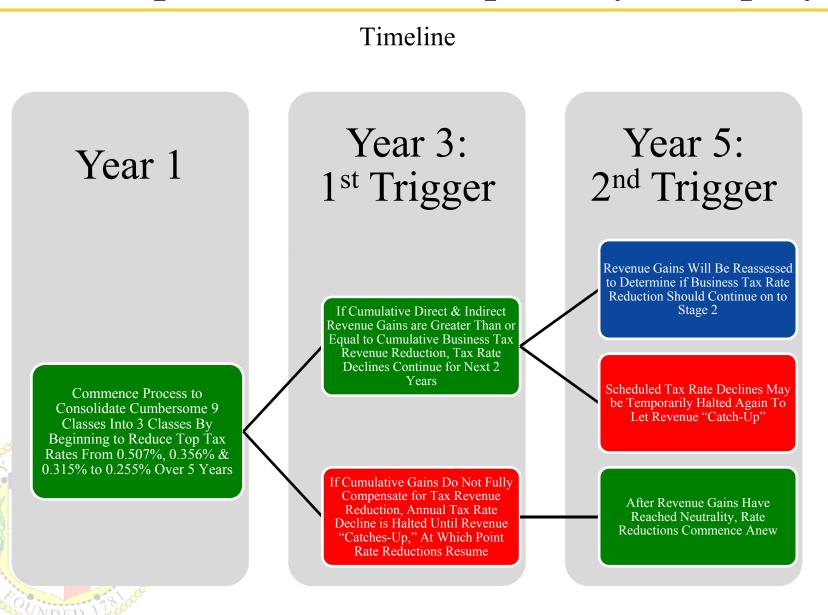
# Prudent, Responsible Tax Reform

- 15-Year Plan to Simplify, Reform and Ultimately Phase-Out Gross Receipts Tax has Built-In "Safety Belt" to Protect City Budget Designed to Ensure Revenue Neutrality from the Tax Reform
- Prior to Implementation of 1<sup>st</sup> Year of Rate Reductions, Base Year will be Set at Current Amount of City Receipts of both Direct & Indirect Revenues Tied to Level of Economic Activity
  - Business Taxes
  - Sales Taxes
  - Property Taxes (Real & Personal)
  - Utility Taxes
  - Licenses, Permits & Fees
  - Transient Occupancy Taxes

- Documentary Transfer Taxes
- Parking Users' Taxes
- Power Revenue Transfers
- Parking Fines
- Residential Development Taxes
- Other Economy-Sensitive Taxes, Fees & Assessments

# Prudent, Responsible Tax Reform (Cont.)

- After 3<sup>rd</sup> Year of Stage 1 Gross Receipts Tax Simplification/Reduction—at Which Time 0.507% Rate will have Declined to Level of Next Highest Rate (0.356%)—Cumulative Level of Direct & Indirect City Revenues Impacted by Economic Activity will be Compared to Cumulative Amount of Business Tax Reductions (both Calculated from Base Year Levels)
  - If such Gain in City Revenues is Equal to or Greater than Amount of Reduction in Business Taxes, 4<sup>th</sup> & 5<sup>th</sup> Years of Business Tax Reduction will be Triggered, Making Classes 6-9 all Uniformly at 0.255% (the New Class 3)
  - If such Gain in City Revenues is Less than Amount of Reduction in Business Taxes, 4<sup>th</sup> & 5<sup>th</sup> Years of Business Tax Reductions will be Temporarily Deferred Until such Time as Cumulative Revenue Gains Equal or Exceed Cumulative Amount of Business Tax Reductions
- Same "Gut Check" Procedure Will Occur at the End of 5<sup>th</sup>, 8<sup>th</sup>, 10<sup>th</sup>, 12<sup>th</sup> and 14<sup>th</sup> Years of Business Tax Simplification & Elimination Plan
- Objective & Expectation is that *Simplification*—from 9 Classes to 3 Classes (ideally, within 5 Years), from 3 Classes to 2 Classes (within 10 Years) and from 2 Classes to No Classes (Within 15 Years)—and *Reduction*—from Rates of 0.101%-0.507% to 0.101%-0.255% (ideally, within 5 Years) from 0.101%-0.255% to 0.101%-0.127% (within 10 Years) and from 0.101%-0.127% to Zero Percent (within 15 Years) will be, at Worst, Revenue Neutral and, at Best, Significantly Revenue Positive



#### Stage 1—Consolidation of Classes: Five-Year Phase-In

		_			Ye	ar 1	Yea	r 2
		FY 10-11	Sta	tus Quo	Assuming 20% Reduction		Assuming 40% Reduction	
	Class	<b>Gross Receipts</b>	Rate	Taxes Paid	Rate	Taxes Paid	Rate	Taxes Paid
Tax Rate Reduction	1	\$5,040,721,782	0.101%	\$5,091,129	0.101%	\$5,091,129	0.101%	\$5,091,129
Goes Forward as	2	30,921,035,644	0.101%	31,230,246	0.101%	31,230,246	0.101%	31,230,246
Revenue Gains	3	18,521,246,457	0.127%	23,521,983	0.127%	23,521,983	0.127%	23,521,983
Increase in Lock-	4	47,294,653,543	0.127%	60,064,210	0.127%	60,064,210	0.127%	60,064,210
	5	3,353,225,984	0.127%	4,258,597	0.127%	4,258,597	0.127%	4,258,597
Step with Business	6	4,937,632,549	0.255%	12,590,963	0.255%	12,590,963	0.255%	12,590,963
Tax Reduction	7	522,307,619	0.315%	1,645,269	0.303%	1,582,592	0.291%	1,519,915
	8	3,877,183,427	0.356%	13,802,773	0.336%	13,019,582	0.316%	12,236,391
	9	48,684,338,462	0.507%	246,829,596	0.457%	222,292,689	0.406%	197,755,783
	Other		_	22,092,832	_	22,092,832		22,092,832
				\$421,127,598		\$395,744,823		\$370,362,049
Annual Reduction in Business Tax					\$25,382,775		\$25,382,775	
Cumulative Reduction in Business Tax						\$25,382,775		\$76,148,324

			Year 3		Year 4		Year 5	
		FY 10-11	Assuming	60% Reduction	Assuming 80% Reduction		Assuming Full Reduction	
	Class	<b>Gross Receipts</b>	Rate	Taxes Paid	Rate	Taxes Paid	Rate	Taxes Paid
Tax Rate Reduction	1	\$5,040,721,782	0.101%	\$5,091,129	0.101%	\$5,091,129	0.101%	\$5,091,129
Halts Temporarily,	2	30,921,035,644	0.101%	31,230,246	0.101%	31,230,246	0.101%	31,230,246
if Necessary, to	3	18,521,246,457	0.127%	23,521,983	0.127%	23,521,983	0.127%	23,521,983
Allow Revenue	4	47,294,653,543	0.127%	60,064,210	0.127%	60,064,210	0.127%	60,064,210
Gains to "Catch-	5	3,353,225,984	0.127%	4,258,597	0.127%	4,258,597	0.127%	4,258,597
	6	4,937,632,549	0.255%	12,590,963	0.255%	12,590,963	0.255%	12,590,963
Up" LOS A	7	522,307,619	0.279%	1,457,238	0.267%	1,394,561	0.255%	1,331,884
C. C.	8	3,877,183,427	0.295%	11,453,200	0.275%	10,670,009	0.255%	9,886,818
******	9	48,684,338,462	0.356%	173,218,876	0.305%	148,681,970	0.255%	124,145,063
801	Other		_	22,092,832	_	22,092,832		22,092,832
371 SALA	15 8			\$344,979,274		\$319,596,500		\$294,213,725
	kot 8							
	Annual R	eduction in Business Tax		\$25,382,775		\$25,382,775		\$25,382,775
3 17 22 20 20	Cumulative Reduction in Business Tax		ess Tax	\$152,296,647		\$253,827,746		\$355,358,844

The initial consolidation of classes and gradual reduction in tax rates will occur over a 5-year time frame which should allow indirect revenue gains and incremental business taxes from influx of new businesses to result in revenue neutrality

Rates in 15 Highest Cities in Los Angeles County—"Professions & Occupations" Catch-All

	Current	-	Proposed after Stage 1
Los Angeles	0.507%	Santa Monica	0.503%
Santa Monica	0.503%	Culver City	0.301%
Culver City	0.301%	Los Angeles	0.255%
Inglewood	0.165%	Inglewood	0.165%
El Monte	0.147%	El Monte	0.147%
San Fernando	0.132%	San Fernando	0.132%
Claremont	0.111%	Claremont	0.111%
Compton	0.107%	Compton	0.107%
Gardena	0.101%	Gardena	0.101%
Hawthorne	0.100%	Hawthorne	0.100%
Lomita	0.073%	Lomita	0.073%
Palmdale	0.056%	Palmdale	0.056%
Bell	0.044%	Bell	0.044%
Huntington Park	0.040%	Huntington Park	0.040%
Irwindale	0.033%	Irwindale	0.033%

• Simplified and lowered tax code will make the City significantly more competitive compared to surrounding municipal jurisdictions and far more *job- and business-friendly* 

# Proposed Stage 1 Rate Change—Los Angeles vs. Select Other Competing L.A. County Cities

	Current	Variance	Proposed	Variance
	Rate	(vs. L.A.)	Rate	(vs. L.A.)
Los Angeles	0.507%	0.000%	0.255%	0.000%
Pasadena	0.108%	-0.399%	0.108%	-0.147%
Long Beach	0.027%	-0.480%	0.027%	-0.228%
Burbank	0.009%	-0.498%	0.009%	-0.246%
Culver City	0.003%	-0.504%	0.003%	-0.252%
Hawthorne	0.001%	-0.506%	0.001%	-0.254%
Torrance	0.001%	-0.506%	0.001%	-0.254%
Glendale	0.000%	-0.507%	0.000%	-0.255%

#### Stage 2: Five-Year Reduction in New Class 3 Rate

		Year 5		Ye	ear 6	Year 7		
	FY 10-11	Consolid	ated Classes	Assuming 20% Reduction		Assuming 40% Reduction		
Class	<b>Gross Receipts</b>	Rate	Taxes Paid	Rate	Taxes Paid	Rate	Taxes Paid	
1	\$51,283,026,733	0.101%	\$51,795,857	0.101%	\$51,795,857	0.101%	\$51,795,857	
2	69,169,125,984	0.127%	87,844,790	0.127%	87,844,790	0.127%	87,844,790	
3	58,929,236,959	0.255%	150,269,554	0.229%	135,183,670	0.204%	120,097,785	
Other			4,303,524		4,303,524		4,303,524	
			\$294,213,725		\$279,127,841		\$264,041,956	
Annual Reduction in Business Tax				\$15,085,885		\$15,085,885		
Cumulative Reduction in Business Tax					\$15,085,885		\$45,257,654	

		Year 8		Year 9		Year 10	
	FY 10-11	Assuming 60% Reduction		Assuming 80% Reduction		Assuming Full Reduction	
Class	<b>Gross Receipts</b>	Rate	Taxes Paid	Rate	Taxes Paid	Rate	Taxes Paid
1	\$51,283,026,733	0.101%	\$51,795,857	0.101%	\$51,795,857	0.101%	\$51,795,857
2	69,169,125,984	0.127%	87,844,790	0.127%	87,844,790	0.127%	87,844,790
	58,929,236,959	0.178%	105,011,900	0.153%	89,926,016	0.127%	74,840,131
Other	9.2 C		4,303,524	_	4,303,524		4,303,524
			\$248,956,071		\$233,870,187		\$218,784,302
Annual Reduction in Business Tax			\$15,085,885		\$15,085,885		\$15,085,885
Cumulative Reduction in Business Tax			\$90,515,308		\$150,858,847		\$211,202,385

• Further halving of the new Class 3 top rate of 0.255% to the new Class 2 rate of 0.127% over a five-year time period will increasingly lower the City's *artificial barrier* to heightened economic activity and job growth

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Rates in 15 Highest Cities in Los Angeles County—"Professions & Occupations" Catch-All

	Current		Proposed after Stage 2
Los Angeles	0.507%	Santa Monica	0.503%
Santa Monica	0.503%	Culver City	0.301%
Culver City	0.301%	Inglewood	0.165%
Inglewood	0.165%	El Monte	0.147%
El Monte	0.147%	San Fernando	0.132%
San Fernando	0.132%	Los Angeles	0.127%
Claremont	0.111%	Claremont	0.111%
Compton	0.107%	Compton	0.107%
Gardena	0.101%	Gardena	0.101%
Hawthorne	0.100%	Hawthorne	0.100%
Lomita	0.073%	Lomita	0.073%
Palmdale	0.056%	Palmdale	0.056%
Bell	0.044%	Bell	0.044%
Huntington Park	0.040%	Huntington Park	0.040%
Irwindale	0.033%	Irwindale	0.033%

• Continuing to simplify and lower the tax code will increase the City's competitiveness with surrounding municipal jurisdictions

# Proposed Stage 2 Rate Change—Los Angeles vs. Select Other Competing L.A. County Cities

	Current	Variance	Proposed	Variance
	Rate	(vs. L.A.)	Rate	(vs. L.A.)
Los Angeles	0.507%	0.000%	0.127%	0.000%
Pasadena	0.108%	-0.399%	0.108%	-0.019%
Long Beach	0.027%	-0.480%	0.027%	-0.100%
Burbank	0.009%	-0.498%	0.009%	-0.118%
Culver City	0.003%	-0.504%	0.003%	-0.124%
Hawthorne	0.001%	-0.506%	0.001%	-0.126%
Torrance	0.001%	-0.506%	0.001%	-0.126%
Glendale	0.000%	-0.507%	0.000%	-0.127%



#### Stage 3: Complete Elimination of the Business Tax Over Five Years

		Year 10		Year 11		Year 12		
	FY 10-11	<b>Consolidated Classes</b>		Assuming 20% Reduction		Assuming 40% Reduction		
Class	<b>Gross Receipts</b>	Rate	Taxes Paid	Rate	Taxes Paid	Rate	Taxes Paid	
1	\$51,283,026,733	0.101%	\$51,795,857	0.081%	\$41,436,686	0.061%	\$31,077,514	
2	69,169,125,984	0.127%	87,844,790	0.102%	70,275,832	0.076%	52,706,874	
3	58,929,236,959	0.127%	74,840,131	0.102%	59,872,105	0.076%	44,904,079	
Other			4,303,524		3,442,819		2,582,114	
			\$218,784,302		\$175,027,442		\$131,270,581	
Annual Reduction in Business Tax					\$43,756,860		\$43,756,860	
Cumulative Reduction in Business Tax					\$43,756,860		\$131,270,581	

			Year 13		Year 14		Year 15	
		FY 10-11	Assuming 60% Reduction		Assuming 80% Reduction		Assuming Full Reduction	
	Class	<b>Gross Receipts</b>	Rate	Taxes Paid	Rate	Taxes Paid	Rate	Taxes Paid
	1	\$51,283,026,733	0.040%	\$20,718,343	0.020%	\$10,359,171	0.000%	\$0
	2	69,169,125,984	0.051%	35,137,916	0.025%	17,568,958	0.000%	0
00,000	3	58,929,236,959	0.051%	29,936,052	0.025%	14,968,026	0.000%	0
O. Sant	Other	G. C.		1,721,410	_	860,705	_	0
				\$87,513,721		\$43,756,860		\$0
Annual Reduction in Business Tax			\$43,756,860		\$43,756,860		\$43,756,860	
Cumulative Reduction in Business Tax			\$262,541,162		\$437,568,604		\$612,596,045	

Throughout period of tax reform, LA reaps public relations *bonanza* for being "open for business" and for taking decisive, affirmative action to put Angelenos "back to work"

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#### Business Tax Elimination: Broad-Based & All-Encompassing

- Elimination of Business Tax Must be Across the Board for All Industries & Size Companies
  - Opportunity is for LA Once & for All to *Shatter* its Business Unfriendly Reputation & Reverse 30-Year History of Job Declines
  - Vast Preponderance (88%) of Net New Job Creation Driven by Small Business\*

Net New Job Creation by Firm Size (Employees) 1993 - 2006

