

# ANTONIO R. VILLARAIGOSA Mayor

January 31, 2013

Honorable Members of the City Council C/o City Clerk Room 395, City Hall

### Re: <u>FY 2011 Urban Area Security Initiative (UASI) Grant Award Modifications and</u> <u>Contracting Authorities (Council File No. 11-1256)</u>

Dear Honorable Members:

Transmitted herewith for City Council consideration are proposed modifications and contracting authorities related to the United States Department of Homeland Security Fiscal Year 2011 Urban Areas Security Initiative (FY11 UASI) grant award. On June 6, 2012, the City Council accepted the FY11 UASI grant in the amount of \$58,035,381 with a grant performance period from November 18, 2011 through April 30, 2014 (Council File No. 11-1256).

#### Los Angeles Police Department

### Regional Video Command Center (RVCC)

The Los Angeles Police Department (LAPD) implemented the Regional Video Command Center (RVCC) System (System) in March 2011 as a 24-hour, seven days per week operation, establishing a central location for numerous video surveillance feeds from critical infrastructure sites throughout the greater Los Angeles region, including the Port of Los Angeles, the Port of Long Beach, and the Los Angeles International Airport, to enhance awareness and response to potential homeland security threats and natural disasters.

LAPD received an allocation of \$921,307 in FY11 UASI to expand the data network and camera locations at critical infrastructure and key resource locations. However, due to budgetary and time constraints presented by the FY10 UASI grant period, the Mayor's Office and LAPD determined that the project will be best served by utilizing FY11 UASI funds to both expand and maintain the system through the end of the grant period. In order to do so, LAPD increased their FY11 UASI RVCC allocation from \$921,307 to \$1, 859,023. The LAPD modified the Automated License Plate Recognition Program (ALPR) (\$837,716) and Weapons of Mass Destruction (WMD) Equipment (\$100,000) projects to RVCC to increase the project amount to \$1,859,023. This RVCC allocation will cover the cost for maintenance per month estimated by the LAPD to be \$60,000 per month, or \$700,000 over one year and for the expansion estimated to be approximately \$1,100,000 over one year. The ALPR and WMD Equipment projects will be funded in FY10 UASI. CalEMA approved this modification on October 30, 2012.

Honorable Members of the City Council January 31, 2013 Page 2 of 7

The Mayor's Office requests authority to reallocate funds within FY11 UASI to RVCC and execute two contracts to expand and maintain the RVCC system for a total amount not to exceed \$1,859,023 as referenced in Attachment 1.

#### Multiple Assault Counter Terrorism Action Capabilities (MACTAC) Training

The mission of MACTAC, or Multiple Assault Counter Terrorism Action Capabilities, is to provide a response to incidents that will require a swift and decisive law enforcement response. A most likely scenario would be a Mumbai-style Active Shooter. Traditionally, an incident such as this would meet the criteria for SWAT to respond at the scene. MACTAC Training will allow first responders, namely patrol, the ability to address an Active Shooter by employing military style tactics while SWAT is en-route. The LAPD was originally allocated \$473,707 for MACTAC training. This allocation was intended to be expended in the following manner: LAPD (\$175,243), Los Angeles World Airports (\$22,600), Port of Los Angeles (\$22,600), and partner agencies (\$253,264) including Long Beach Police, Glendale Police, Pasadena Police, Burbank Police, Torrance Police, South Pasadena Police, Culver City Police and Santa Monica Police. In order for the partner agencies to expend their portion of MACTAC training funds, the funds have to be allocated to those partner agencies and included in their sub-recipient contracts. CalEMA approved this modification on October 30, 2012.

The Mayor's Office therefore requests authority to reallocate the funds amongst LAPD, Los Angeles World Airports, Port of Los Angeles and partner agencies and execute contract amendments with the Los Angeles World Airports, Port of Los Angeles, and partner agencies as follows:

Jurisdiction	Amount
Los Angeles Police Department	\$175,243
Los Angeles World Airports (LAWA)	\$22,600
Port of Los Angeles	\$22,600
Long Beach Police Department	\$45,240
Glendale Police Department	\$45,240
Pasadena Police Department	\$36,192
Burbank Police Department	\$36,192
Torrance Police Department	\$22,600
South Pasadena Police Department	\$22,600
Culver City Police Department	\$22,600
Santa Monica Police Department	\$22,600
Tota	\$473,707

Honorable Members of the City Council January 31, 2013 Page 3 of 7

#### Interagency Communications Interoperability System Joint Powers Authority

The FY11 UASI budget allocated \$2,333,921 to the Interagency Communications Interoperability System Joint Powers Authority (ICIS JPA) to fund a brand new repeater site with microwave links on the Westside and a master site intrusion protection software. The ICIS JPA modified their projects to fund the migration of six Glendale repeater sites and three Burbank sites to P-25 compliance. Since the two cities own and operate their own repeater sites, Glendale and Burbank request the funding be allocated to them. Additionally, since the master site is located in Glendale, Glendale is also requesting the allocation of funds for the intrusion protection software go directly to Glendale. CalEMA approved this modification on October 30, 2012.

The Mayor's Office requests authority to revise the FY11 UASI budget to reflect the reallocation of FY11 UASI funds from the Interagency Communications Interoperability System Joint Powers Authority to the Cities of Glendale (\$1,312,614) and Burbank (\$1,021,307) for system upgrades and radio system master site intrusion protection software and to execute contract amendments with the Cities of Glendale and Burbank.

### Information Technology Agency

The City of Los Angeles (City) operates a microwave transmission network licensed by the Federal Communications Commission (FCC). Recently, a competitive procurement process was completed to expand the microwave transmission network to include approximately 52 new hops at 45 sites throughout the City. The selected vendor was Aviat Networks. The FY08 UASI grant funded the project (Council File No. 12-0367), which will enhance the City's backhaul to support City initiatives and broader regional interoperable communications projects. As a result, the microwave transmission network will have the capacity and links to support voice, data and video communications for daily public safety and emergency operations throughout the Los Angeles region.

The microwave transmission network is an important communications system that supports public safety operations. ITA would like to ensure that the system is supported and maintained as the City transfers new traffic onto this system. Therefore, ITA would like to purchase an additional 24-month warranty and maintenance support package that would commence upon expiration of the standard 90-day warranty. The extended warranty and maintenance support package were part of Aviat's original proposal. Since the performance period of the FY11 UASI grant aligns with the additional warranty period, the FY11 UASI grant has been identified as the funding source for that portion of the contract.

Council authority is requested to revise the FY11 UASI budget to reflect the reallocation of funds from the LA-RICS LA City Project Management Team to ITA for the purchase of an additional warranty and maintenance support package of the Aviat Network contract. In addition, authority is requested to amend the contract to increase the total contract amount and extend the performance period of the contract for a term not to exceed the grant performance period. Honorable Members of the City Council January 31, 2013 Page 4 of 7

#### Los Angeles Fire Department

#### Rope Prop

LAFD is seeking to construct a Rope Rescue Tactical Training Prop (Rope Prop) at a regional training facility located at LAFD Fire Station 88 in Sherman Oaks. This property is owned by the U.S. Army Corps of Engineers (USACE) and leased to the City of Los Angeles. The proposed Rope Prop is a tower-type structure that will be used to train City and regional public safety personnel designated to work in an urban search and rescue environment. This training includes instruction in rappel techniques, elevated victim rescue, anchor systems and knot tying, among other activities.

The Rope Prop was originally funded in FY10 UASI. Due to the delay of the USACE to conduct the necessary review and approval of the use of the property to install the Rope Prop, the LAFD will be funding the Rope Prop in FY11 UASI. The LAFD modified two projects, Sustainment Maintenance (\$184,030) and Rebreather & Rescue Breathers (\$146,099), to the Rope Prop project. The Mayor's Office and the LAFD do not anticipate any issues in receiving approval from the USACE to install the Rope Prop at Fire Station 88. The Sustainment Maintenance and Rebreather & Rescue Breathers projects will be funded in FY10 UASI. The modification is pending CalEMA approval.

The Mayor's Office requests authority to reallocate funding as outlined above and to execute a contract with a vendor to purchase and install the Rope Prop for an amount up to \$330,129, for a term not to exceed the grant performance period.

#### Performance Indicator Software Development

The City of Los Angeles Fire Department (LAFD) is seeking a vendor through an informal procurement to enhance its existing syndromic surveillance and bio-surveillance system and services, that is specifically designed to work with public safety agencies disparate data sources (i.e. Computer Aided Dispatch, Electronic Patient Care Records ("ePCR") systems, Records Management Systems ("RMS"), and ProQA (algorithmic expert / telephonic triage systems) for mining, monitoring, automated alerting, and analyzing data in near-real time. In addition to the aspects of the existing system, the enhancements will be capable of providing various levels of other trending analysis and reporting of emergency and non-emergent incidents related to Situational Awareness, Sentinel Event Detection, Communications and Operational performance monitoring. The project will provide additional and enhanced standards management system capabilities, including system enhancements, custom reports, dashboards, and enhanced data export capabilities. The LAFD identified cost savings from their Joint Terrorism Task Force project to reallocate to the Performance Indicator Software Development project. This modification is pending CalEMA approval.

The Mayor's Office requests authority to execute a contract for an amount up to \$100,000 for a term not to exceed the grant performance period.

#### Computer Aided Dispatch Assessment

The City of Los Angeles Fire Department is seeking a consulting firm through an informal procurement to conduct a needs assessment to aid the department with the development of its requirements to implement a new Computer Aided Dispatch (CAD) system. The consulting firm

Honorable Members of the City Council January 31, 2013 Page 5 of 7

will also assist the department with creating a strategic plan that addresses the ability for the department's communication systems to interface with mobile devices and for the CAD to interface with regional fire agencies.

This modification is pending CalEMA approval. The Mayor's Office requests authority to execute a contract for an amount not to exceed \$100,000 for a term not to exceed the grant performance period.

### **Emergency Management Department**

#### Continuity of Operations Plan / Department Emergency Plans

The City of Los Angeles Emergency Management Department is seeking a vendor to develop a software program from cost savings identified from the County of Los Angeles. This software solution will include the capability to house all City of Los Angeles Departmental Emergency Plans (DEP) and Continuity of Operations Plans (COOP), from all General Funded and Proprietary departments. This software will allow access by all City departments to view, update, revise and delete and/or replace their plan, as appropriate. The platform will include the DEP and COOP template. Departments will be able to download and update this file based on their specific department and be able to upload as a new departmental emergency plan or continuity of operations plan.

This software will be a web-based collaboration tool and will allow for sorting, querying by project type, department, scope or other fields based on the needs of the lead department. It will also include the capability to generate reports for printing, emailing, and/or posting for reference.

This modification is pending CalEMA approval. The Mayor's Office requests authority to execute a contract in an amount up to \$20,000 with UASI 11 funds, for a term not to exceed the grant performance period.

#### Emergency Preparedness Planning and Response Database

The City of Los Angeles Emergency Management Department (EMD) is seeking a vendor to develop an emergency preparedness planning and response database, also referred to as a voluntary registry database, from cost savings identified from the County of Los Angeles. The voluntary registry database is a database of City residents that will be used by LAPD, LAFD and EMD to plan for and conduct mass evacuations in the event of a disaster. Some residents may be unable to relocate to a shelter or other temporary housing alternative without assistance due to a physical, cognitive or other impairment that restricts their mobility. This database will allow emergency responders to identify individuals requiring assistance and provide them with information that can be used to relocate those individuals, including the nature of the impairment, physical restrictions to residential access and medical conditions.

CalEMA approved this modification on December 5, 2012. The Mayor's Office therefore requests authority to execute a contract in an amount up to \$487,614 for a term not to exceed the grant performance period.

Honorable Members of the City Council January 31, 2013 Page 6 of 7

### Mayor's Office

#### Performance Metrics

The City of Los Angeles Mayor's Office is seeking a vendor to conduct a performance evaluation of the UASI grant program. To measure the effectiveness of the UASI program, the City of Los Angeles will collect data on UASI projects related to equipment and services needed to implement UASI programs during the grant period. Additional data related to achieving project collaboration, communication and partnership goals and outcomes among regional public safety agencies will be collected through field observation, questionnaires and interviews with UASI funded-agencies designed, conducted and analyzed by survey researchers. A report detailing equipment and service expenditure targets as well as a complete analysis of collaboration, communication and partnership milestones will be developed. The Mayor's Office therefore requests authority to execute a contract in an amount up to \$50,000 for a term not to exceed the grant performance period.

#### Recommendations

It is therefore requested that the City Council:

- 1. Authorize the Mayor, or his designee, to:
  - a. Modify the existing grant budget (Council File No. 11-1256) for the FY11 UASI by grant by reallocating funds between projects as described within this report;
  - Execute, on behalf of the City, the contracts referenced in Attachment 1 for a term of up to 16 months, subject to the approval of the City Attorney as to form and legality;
  - c. Execute contract amendments with the County of Los Angeles, ICIS JPA, Los Angeles World Airports, Port of Los Angeles, and the Cities of Burbank, Culver City, Glendale, Long Beach, Pasadena, Santa Monica, South Pasadena and Torrance, to modify their total contract amounts, per Attachment 2, subject to the approval of the City Attorney as to form and legality; and
- 2. **Authorize** the Controller to transfer appropriations within Fund 54M for the reallocation of FY11 UASI grant funds as described within this report as follows:

<u>TRANSFER</u> FROM:			
Fund/Dept. No.	Account No.	Account Name	Amount
54M/46	46H901	LAPD UASI 11	\$298,464
54M/46	46H914	ICIS Joint Powers Authority	\$2,333,921
54M/46	46H912	LA-RICS LA City Project	\$257,404
		Management Team	
54M/46	46H908	Grant Mgmt & Admin	\$100,000
		Total:	\$2,989,789

Honorable Members of the City Council January 31, 2013 Page 7 of 7

TRANSFER TO:				
Fund/Dept. No.	Account No.	Account Name	Amount	
54M/46	46H910	LAWA	\$22,600	
54M/46	46H909	Port of LA	\$22,600	
54M/46	46H668	Partner Jurisdictions	\$2,587,185	
54M/46	46H904	ITA UASI 11	\$257,404	
54M/46	46H902	LAFD UASI 11	\$100,000	
			Total: \$2,989,789	20

3. **Authorize** the Controller to transfer appropriations within Fund 54M for the reallocation of FY11 UASI grant funds as described within this report as follows:

TRANSFER FROM: Fund/Dept. No.	<u>Account No.</u> 46H668	<u>Account Name</u> Partner Jurisdictions		<u>Amount</u> \$507,614
54M/46	4011000	Partner Junsdictions	Total:	\$507,614 \$507,614
TRANSFER TO				
<u>TRANSFER TO:</u> Fund/Dept. No.	Account No.	Account Name		Amount
54M/46	46H903	EMD UASI 11		\$507,614
			Total:	\$507,614

 Authorize the Mayor, or designee, to prepare Controller instructions for any technical accounting adjustments, subject to approval of the CAO, and authorize the Controller to implement the instructions.

Very truly yours, ANTONIO R. VILLARAIGOSA

Mayor

ARV:eci

Attachments

- 1 Summary of Contract Service Requirements
- 2 Summary of Sub-recipient Contract Amendments

### UASI 2011 Contract Service Requirements

City Department	Projects	Maximum Cost	Contract Term
LAPD	Regional Video Command Center (RVCC) - The data network of the current Regional Video Command Center will be expanded. It will also incorporate expansion of camera locations at Critical Infrastructure and Key Resource locations.	\$1,159,023	16 months
LAPD	Regional Video Command Center (RVCC) - The RVCC system will be maintained through the end of the grant performance period.	\$700,000	16 months
ITA	Microwave Transmission Network - Amend exisitng contract with Aviat Networks for an additional warranty and maintenance support package for the Microwave Tranmission Network project.	\$257,404	16 months
LAFD	Rope Rescue Tactical Training Prop (Rope Prop) - Build/Install a Rope Prop for Urban Search and Rescue Training at Fire Station 88.	\$330,129	16 months
LAFD	Performance Indicator Software Development - Enhance existing syndromic survelillance and bio-surveillance system and services designed to work with public safety agencies disparate data sources.	\$100,000	16 months
LAFD	Computer Aided Dispatch Assessment - Conduct a needs assessment to aid in the development of requirements needed to implement a new Computer Aided Dispatch System.	\$100,000	16 months
EMD	Continuity of Operations Plan/Department Emergency Plans - Develop a web-based collaboration tool to house, access, update and revise all Continuity of Operations Plans and Department Emergency Plans.	\$20,000	16 months
EMD	Emergency Preparedness, Planning and Response Database (Voluntary Registry) - Develop a database of residents to plan for and conduct mass evacuations in the event of an emergency incident.	\$487,614	16 months
Mayor's Office	<b>Performance Metrics</b> - Conduct a performance evaluation of the UASI program.	\$50,000	16 months

TOTAL \$3,204,170

## UASI 2011 Sub-Recipients Contract Amendments

Subrecipient	Origin	al Amount	Chai	nge	Revi	sed Budget
Burbank	\$	340,632.00	\$	1,057,499.00	\$	1,398,131.00
Culver City	\$	251,780.00	\$	22,600.00	\$	274,380.00
Glendale	\$	1,012,477.00	\$	1,357,854.00	\$	2,370,331.00
ICIS JPA	\$	2,333,921.00	\$	(2,333,921.00)	\$	-
Los Angeles County	\$	12,337,098.00	\$	(507,614.00)	\$	11,829,484.00
LAWA	\$	396,307.00	\$	22,600.00	\$	418,907.00
Long Beach	\$	3,406,141.00	\$	45,240.00	\$	3,451,381.00
Pasadena	\$	140,724.00	\$	36,192.00	\$	176,916.00
Port of Los Angeles	\$	391,814.00	\$	22,600.00	\$	414,414.00
Santa Monica	\$	515,546.00	\$	22,600.00	\$	538,146.00
South Pasadena	\$	104,394.00	\$	22,600.00	\$	126,994.00
Torrance	\$	149,185.00	\$	22,600.00	\$	171,785.00