

CITY OF LOS ANGELES
CALIFORNIA



ANTONIO R. VILLARAIGOSA
MAYOR

JUNE LAGMAY
City Clerk

HOLLY L. WOLCOTT
Executive Officer

When making inquiries relative to
this matter, please refer to the
Council File No.

Office of the
CITY CLERK

Council and Public Services
Room 395, City Hall
Los Angeles, CA 90012
General Information - (213) 978-1133
Fax: (213) 978-1040

SHANNON HOPPE
Council and Public Services
Division

www.cityclerk.lacity.org

May 21, 2012

To All Interested Parties:

The City Council adopted the action(s), as attached, under Council File
No. 11-1392, at its meeting held May 15, 2012.


City Clerk
KW

OFFICE OF THE MAYOR
RECEIVED
Mayor's Time Stamp
2012 MAY 16 AM 9:35
CITY OF LOS ANGELES

RECEIVED
City Clerk's Time Stamp
CITY CLERK'S OFFICE
2012 MAY 16 AM 9:28
CITY CLERK
BY _____
DEPUTY

FORTHWITH

SUBJECT TO THE MAYOR'S APPROVAL

COUNCIL FILE NO. 11-1392

COUNCIL DISTRICT _____

COUNCIL APPROVAL DATE MAY 15, 2012

RE: CONSOLIDATING THE OFFICE OF PUBLIC SAFETY (OPS) INTO THE LOS ANGELES POLICE DEPARTMENT (LAPD)

LAST DAY FOR MAYOR TO ACT MAY 29, 2012
[10 Day Charter requirement as per Charter Section 231(h)]

DO NOT WRITE BELOW THIS LINE - FOR MAYOR USE ONLY

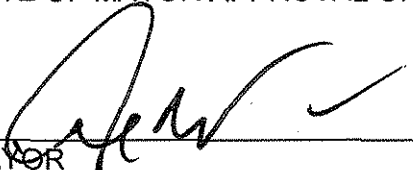
APPROVED

✓

*DISAPPROVED

*Transmit objections in writing
pursuant to Charter Section 231 (h)

DATE OF MAYOR APPROVAL OR DISAPPROVAL MAY 18 2012


MAYOR

RECEIVED
CITY CLERK'S OFFICE
2012 MAY 18 PM 4:08
BY _____
CITY CLERK
DEPUTY

10
TO THE COUNCIL OF THE
CITY OF LOS ANGELES

File No. 11-1392

Your **PUBLIC SAFETY, INFORMATION TECHNOLOGY AND
GENERAL SERVICES, AND BUDGET AND FINANCE COMMITTEES**

report as follows:

PUBLIC SAFETY, INFORMATION TECHNOLOGY AND GENERAL SERVICES, AND BUDGET AND FINANCE COMMITTEES REPORT and RESOLUTION relative to consolidating the Office of Public Safety (OPS) into the Police Department.

Recommendations for Council action, as initiated by Motion (Englander – Parks), SUBJECT TO THE CONCURRENCE OF THE MAYOR:

1. APPROVE in concept the consolidation of OPS into the Police Department.
2. AUTHORIZE the Police Department to move forward with the implementation of the consolidation concurrently with implementation of measures outlined in the City Administrative Officer (CAO) report to Council dated April 17, 2012 (attached to the Council file).
3. REQUEST the Mayor to include the consolidation of OPS into the Police Department in Fiscal Year 2012-13 Proposed Budget.
4. REQUEST the City Attorney to prepare the ordinance necessary to effectuate the consolidation of the OPS into the Police Department, including modifications of existing ordinances and provisions, as appropriate.
5. ADOPT the accompanying RESOLUTION to include in the City's 2011-12 Legislative Program support/sponsorship for an amendment to Penal Code Section 830.31(c)(1) to enable Department of General Service sworn employees to maintain limited peace officer status upon the consolidation of OPS into the Police Department.
6. DIRECT the Police Department and CAO to report relative to a full cost assessment of the proposed consolidation including the costs associated with transitioning security cameras and camera monitoring; and, a determination as to whether the Police Department can absorb the costs, or to identify a source of funding.
7. DIRECT the CAO, with the assistance of the Personnel Department, to report relative to the integration of OPS command structure employees into the Police Department.
8. DIRECT the CAO, Police Department, and Department of General Services to include impacted City departments such as Libraries and Recreation and Parks, as well as employee unions, in the working group addressing implementation issues toward consolidating OPS into the Police Department.
9. INSTRUCT the Police Department, in conjunction with each client department and impacted employee unions, to develop Memoranda of Agreement (MOA) that includes, among other issues, the maintenance of at least the current public safety and security service levels provided by OPS.

Fiscal Impact Statement: The CAO reports that the above recommendations are estimated to generate \$2.23 million in General Fund savings in Fiscal Year 2012-13. On-going General Fund savings of \$2.9 million will be realized once the proposed consolidation is fully implemented. The City will also realize additional equipment savings from the reduced Department of General Services sworn deployment level. The above recommendations are in compliance with City financial policies in that General Fund expenditures and appropriations for mandated and priority programs are to be made against current revenue sources and that multiyear operating cost projections, which forecast expenditures, shall be prepared and updated each year, or as necessary, to identify and evaluate the financial condition of the City and such forecast shall be recognized through City Council action, along with the adoption of the budget for the next fiscal year.

Community Impact Statement: None submitted.

SUMMARY

At its meeting held August 9, 2011, Council considered Motion relative to consolidating OPS into the Police Department. Motion states that over the past year, based on the continuing need to find operational efficiencies and budgetary savings, discussions have been held to determine the feasibility of transitioning OPS from the Department of General Services to the Police Department. A working group was established consisting of representatives from offices of elected officials, City departments, and labor organizations. The Police Department has completed its analysis of the operational and fiscal impacts. The next step is for the CAO to conduct a review and prepare recommendations for Council. Council referred Motion to the Public Safety, Information Technology and General Services, and Budget and Finance Committees.

In a report to Council dated April 17, 2012 (attached to the Council file), the CAO recommends that Council approve in concept the proposed consolidation of OPS into the Police Department. The CAO reports that the proposed consolidation will transition the OPS into the Police Department, meaning OPS will become a new and unique division within the Police Department, renamed as the Security Services Division. The new Security Services Division will be housed under the Assistant to the Director, Office of Special Operations. The Security Services Division will be overseen by a Police Captain. This new Division will also have an assistant commanding officer at the rank of Police Lieutenant. Security Services will be responsible for the following:

- City Security Section - The operation of security posts throughout the city 24-hours per day. The Civic Center, the Parks Program, and fixed posts will be the responsibility of these functions.
- Special Services Section – To be comprised of the four major self-contained components of Security Services Division: including the Los Angeles Zoo, the Library system, the Convention Center, and the Bureau of Sanitation facilities.
- Administrative Section - The Administrative Section will be overseen by the Assistant Commanding Officer of the Security Services Division. Within the Administrative Section will be the dispatch, training, complaint, contract services, technology, and special events units, as well as any other administrative functions.

The CAO goes on to state that a working group was formed, consisting of representatives from the CAO, the Chief Legislative Analyst, the Personnel Department, and the City Attorney's Office. The working group determined that consolidation is feasible and will increase service levels through operational efficiencies, enhance the professionalism and accountability of security services, allow the Department of General Services to focus on core services, and create some General Fund savings.

The CAO report goes on to discuss other aspects of the proposed consolidation such as dispatch and communications, equipment and facilities, and training and background checks. The CAO believes that the dispatch of Peace Officers should remain within OPS Headquarters for now. This function should be migrated to the Police Department when fiscally and feasibly possible. The costs of absorbing various kinds of equipment and facilities require further analysis from the Police Department. Finally, the CAO recommends an updated background check of all OPS employees. The Police Department will also need to develop a training plan to transition OPS employees into the Police Department. The CAO further reports that the proposed consolidation requires California Penal Code and Los Angeles Administrative Code amendments.

At their joint meeting held April 27, 2102, the Public Safety and Information Technology and General Services Committees discussed this matter with representatives of the Police and Personnel Departments, the CAO, and the General Manager, Department of General Services. The CAO stated that the City has the authority to implement the proposed consolidation, and the negotiations with impacted employees should commence. Peace Officer status of OPS employees can be maintained at the Police Department. The CAO stated that the consolidation – once approved – can begin July 1, 2012. The Police Department and Mayor's Office both expressed support for the consolidation.

Support for the consolidation was expressed by members of the Committees. However concerns were raised regarding consolidation costs, and maintaining the levels of services currently provided by OPS to City agencies such as Libraries and Parks and Recreation.

During the public comment period, City employees and representatives of employee unions stated that the proposed consolidation may reduce the level of security given to libraries and parks by OPS. The Police Department, it was stated, engages in law enforcement, while OPS provides security services – two different functions. Union representatives stated that they were not included in the working group. It was further stated that it is not necessary to conduct background checks of OPG employees again.

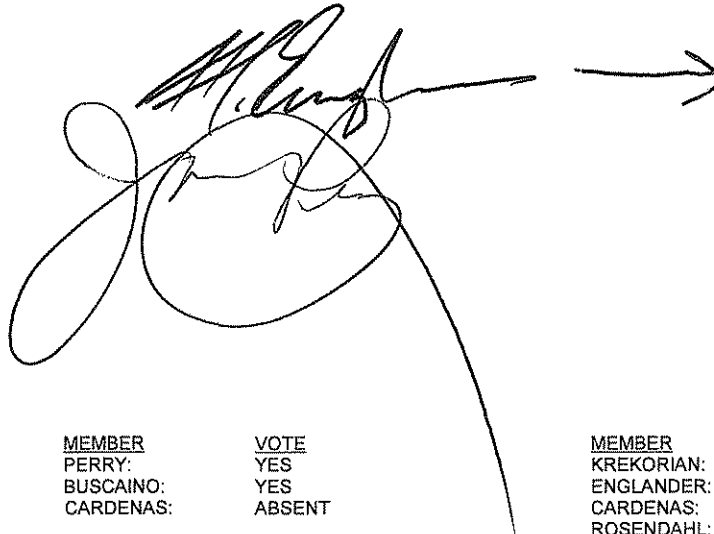
The Public Safety Committee and Information Technology and General Services Committees recommended that Council approved the CAO's recommendations to approve in concept the proposed consolidation. The Committees further recommended that the Police Department and CAO conduct a full cost assessment and determine whether the Police Department can absorb the costs; that impacted security service-recipient City agencies and representatives of employee unions be included in the working group addressing implementation issues toward consolidating OPS into the Police Department, and that MOAs be developed to maintain the continued delivery of security services at recipient City facilities. A recommendation was also made to direct the CAO, with the assistance of the Personnel Department, to report relative to the integration of OPS command structure employees into the Police Department.

At its meeting held May 7, 2012, the Budget and Finance Committee (Councilmembers Krekorian, Englander, Cárdenas, and Rosendahl voting "aye," Koretz voting "no") concurred with these actions.


PUBLIC SAFETY
COMMITTEE

Respectfully submitted,
INFORMATION TECHNOLOGY
AND GENERAL SERVICES
COMMITTEE

BUDGET AND FINANCE
COMMITTEE



<u>MEMBER</u>	<u>VOTE</u>
ENGLANDER:	YES
PERRY:	YES
BUSCAINO:	YES
KREKORIAN:	YES
ZINE:	YES

<u>MEMBER</u>	<u>VOTE</u>
PERRY:	YES
BUSCAINO:	YES
CARDENAS:	ABSENT

<u>MEMBER</u>	<u>VOTE</u>
KREKORIAN:	YES
ENGLANDER:	YES
CARDENAS:	YES
ROSENDAHL:	YES
KORETZ:	NO

JAW
11-1392_rpt_ps_5-8-2012

ADOPTED
MAY 15 2012
LOS ANGELES CITY COUNCIL
TO THE MAYOR FORTHWITH

RESOLUTION

WHEREAS, any official position of the City of Los Angeles with respect to legislation, rules, regulations or policies proposed to or pending before a local, state or federal governmental body or agency must have first been adopted in the form of a Resolution by the City Council with the concurrence of the Mayor; and

WHEREAS, City Council established the Office of Public Safety (OPS) within the Department of General Services (GSD) in 2005 to provide security services and basic law enforcement services to City owned and managed properties; and

WHEREAS, based on the continuing need for operational efficiencies and effectiveness, City Council has determined that the consolidation of OPS into the Los Angeles Police Department (LAPD) will increase service levels, enhance professionalism and accountability of security services, and create budgetary savings; and

WHEREAS, the State Legislature conferred limited peace officer status through Penal Code (PC) Section 830.31(c)(1) to GSD employees designated as peace officers by the general manager, "...if the primary duty of the officer is the enforcement of the law in or about properties owned, operated or administered by the employing agency or when performing necessary duties with respect to patrons, employees and properties of the employing agency"; and

WHEREAS, enabling the current GSD police officers to continue to serve as peace officers performing the above functions while employed with the LAPD will require an amendment to PC Section 830.31(c)(1);

NOW, THEREFORE, BE IT RESOLVED, with the concurrence of the Mayor, that by the adoption of this Resolution, the City of Los Angeles hereby includes in its 2011-2012 State Legislative Program SUPPORT/SPONSORSHIP of an amendment to Penal Code Section 830.31(c)(1) to authorize limited peace officer status to Los Angeles Police Department employees, designated as peace officers by the Chief of Police, if the primary duty of the officer is the enforcement of the law in or about properties owned, operated or administered by the City or when performing necessary duties with respect to patrons, employees and properties of the City.

ADOPTED

MAY 15 2012

LOS ANGELES CITY COUNCIL