



Eric Garcetti, Mayor Rushmore D. Cervantes, General Manager

Housing Development Bureau

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August 20, 2018

Council File #:

12-0049-S21

12-0049-S10 12-0049-S11

17-0862

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The Honorable Eric Garcetti Mayor, City of Los Angeles Room 303, City Hall 200 North Spring Street Los Angeles, CA 90012

Honorable Members of the City Council City of Los Angeles

c/o City Clerk, City Hall 200 North Spring Street Los Angeles, CA 90012

Attention: Mandy Morales, Legislative Coordinator

Attention: Adam Lid, Legislative Assistant

AMENDMENT NO. 1 TO COUNCIL TRANSMITTAL: LOS ANGELES HOUSING + COMMUNITY INVESTMENT DEPARTMENT REQUEST AUTHORITY TO SELL A CITY-OWNED PROPERTY LOCATED AT 9513 SOUTH SPRING STREET

## **SUMMARY**

The General Manager of the Los Angeles Housing + Community Investment Department (HCIDLA) respectfully requests that your office review and approve an amendment to the transmittal dated August 6, 2018 (C.F. 12-0049-S21) requesting that the Mayor and City Council authorize various actions related to the sale of a City-owned housing asset (property) at 9513 South Spring Street for the purpose of developing it into an affordable homeownership property. In the August 6th transmittal, HCIDLA stated an intent to enter into a City acquisition loan, City grant agreement, and Covenant agreement with the developer and a subsequent transfer of all the agreements to the homebuyer for the purpose of conveying the property. After the transmittal submission, the following considerations arose: 1) There is a concern that the transfer of the City grant agreement to the homebuyer would place an undue tax burden on the buyer; 2) a clarification on the income level of the qualified homebuyer is needed; and, lastly, 3) an updated and executed term sheet agreement must be prepared to replace the one in the transmittal,

# RECOMMENDATIONS

The General Manager of HCIDLA respectfully requests that the Mayor and City Council:

- 1. Remove any and all references in the transmittal that the City Grant Agreement will be transferred to the qualified homebuyer;
- Stipulate that the qualified homebuyer may be a low- or moderate-income family; and, II.

III. Replace the term sheet agreement in the transmittal with the updated and executed term sheet agreement (see Attachment A).

## **BACKGROUND**

On August 6, 2017, HCIDLA released a transmittal with recommendations to execute a loan agreement, grant agreement, and covenant agreement with Habitat for Humanity of Greater Los Angeles (Developer) and the selected homebuyer, resulting in the development of an affordable homeownership project.

Subsequent to the release of the aforementioned transmittal, HCIDLA determined that a City grant agreement, where \$48,000 of the land value is excused, may result in an undue tax burden on the qualified homebuyer. Such a burden runs counter to HCIDLA's intent for this project, which is to promote affordable homeownership for a low- or moderate-income homebuyer. Therefore, HCIDLA recommends the removal of any and all references in the transmittal that the City grant agreement will be transferred to the qualified homebuyer.

Secondly, HCIDLA recognizes a need for clarification in the definition of a qualified homebuyer for the purchase of the property. In the transmittal, the eligible homebuyer is defined as low-income. HCIDLA requests an expansion of this description to a low- or moderate-income family.

And finally, when the transmittal was released, HCIDLA had not executed the term sheet agreement with the Developer. The Term Sheet Agreement was executed on August 15, 2018. The executed term sheet agreement included changes to the draft term sheet, but none are material.

# FISCAL IMPACT STATEMENT

There is no impact to the General Fund. The recommendations contained in this report will authorize HCIDLA to amend the August 6<sup>th</sup> transmittal to remove references to the transfer of the City grant agreement to the homebuyer, clarify the income level of the homebuyer, and replace the draft term sheet with the executed term sheet.

Prepared by:

| Complete K TAING

KOMPHEAK TAINO Management Analyst

Reviewed by:

HELMI A. HISSERICH

Director, Housing Strategies & Services

Reviewed by:

SEAN L. SPEAR

Assistant General Manager

Reviewed by:

LAURA K. GUGLIELMO

**Executive Officer** 

Approved by:

RUSHMORE D. CERVANTES

General Manager

ATTACHMENTS:

Attachment A: Executed Term Sheet - 9513 S. Spring Street

# **Attachment A:**

Executed Term Sheet – 9513 S. Spring Street

9513 S. Spring Street Acquisition Loan Agreement Key Terms and Conditions

#### 1. Parties to the Agreement:

The City Acquisition Loan Agreement ("Acquisition Loan") for the 9513 S. Spring Street project shall be entered by and between the City of Los Angeles, a municipal corporation ("City"), and Habitat for Humanity of Greater Los Angeles ("Developer").

#### 2. City Site Description:

The following parcel of land is currently owned by the City:

	Address	APN	Parcel Size (Sf)	Legal Description
City Site	9513 S. Spring Street Los Angeles, CA 90003	6053-006-904	5,010	Attachment A

#### 3. City Site History:

The City Site ("Site") was acquired in 1994 by the former Community Redevelopment Agency of the City of Los Angeles (CRA/LA), as a part of a larger purchase of land formerly occupied by the Broadway Hospital and parking area with Bunker Hill Housing Funds. The Site is located in Council District 8, and in the Broadway Manchester Recovery Redevelopment Project Area. On May 24, 2013, the Site was transferred to HCIDLA, the Redevelopment Successor Agency. The Site is currently vacant.

#### 4. Development Plan Summary:

The Development Plan shall be implemented and completed as described below; subject to receipt by the Developer of approval by the City of all discretionary land use applications; and the receipt by Developer of the necessary enforceable financing commitments:

- a. Project Summary: The Spring Street Project will be developed as a for-sale property with one (1) single family home (SFH) and one (1) accessory dwelling unit (ADU). SFH and ADU will have a 6 foot wooden fence surrounding the property. In addition, another wooden fence will partition the SFH and ADU from one another. The SFH will include a two-car garage. ADU will not have a parking space.
- b. Project Site Size: 5,010 Square Feet
- c. Gross Building Area: 2,100 sq. ft (1,149 sq. ft SFH living area, 457 sq. ft garage, and 494 sq. ft ADU)
- d. Unit Mix: 1 SFH with three-bedroom/two full bath and 1 ADU with one-bedroom/one full bath
- e. Parking: 2 spaces
- f. Target Population: Household earning no more than 110% of HCD's Area Median Income.
- g. ADA Requirements: A CASp will be retained for the Project, which will comply with all City requirements. The home will be adaptable to persons with mobility impairments and/or sensory impairments. Should the homebuyer require the unit to be accessible, all required improvements will be completed by Developer prior to occupancy of the home.
- h. Amenities: Both SFH and ADU will include air conditioning unit, an oven, refrigerator, microwaye, private backyard, and drought tolerant plants with smart irrigation. Renewable building materials and imperious concrete will be used when applicable. SFH will be Solar Power Ready. Garage will be EV plug in ready with 220 Volt Outlet installation.

#### 5. Purchase and Sale of the City Site:

The City agrees to sell and convey to Developer and the Developer agrees to purchase and accept from the City, the fee interest in the City Site in accordance with the Acquistion Loan Agreement, and the Grant Deed.

#### 6. Purchase Price for City Site:

The City agrees to convey the City Site to Developer and the Developer agrees to purchase the City Site for the Fair Reuse Value of the City Site base on the fair reuse analysis conducted by an HCIDLA ("Purchase Price"). The City agrees to convey the difference between the fair market value and fair reuse value as a land grant.

#### 7. Developer Pro Forma:

Attached ("Attachment B") is the current Developer Pro Forma for the Project.

#### 8. Project Site Plan:

Attached ("Attachment C") is the current Elevation and Site Plan for the Project.

#### 9. Labor Rates:

The Project may incur federal Davis Bacon, if applicable, and state prevailing wages.

#### 10. Deferred Developer Fee:

The total deferred developer fee is estimated at \$18,910. Developer will collect Developer Fee upon sale of the property to a homebuyer.

#### 11. Social Services to be Provided at Project:

No social services will be provided.

#### 12. City Loan Terms

The City agrees to convey its acquisition loan ("City Acquisition Loan") to the Developer with the following terms:

- a, The City Acquisition Loan Amount will be equal to the Purchase Price of the City Site.
- b. The City Acquisition Loan will have a 0.0% simple interest rate applied.
- c. The City Acquisition Loan will include a City Land Regulatory Agreement (see Section 14).
- d. Once the unit is sold to a qualified homebuyer ("Eligible Purchaser") the Acquisition Loan will be reconveyed into a second mortgage to be executed between the City and the Eligible Purchaser.
- e. The proceeds of the second mortgage will be used to repay the Acquisition Loan.
- f. The second mortgage will follow similar guidelines as HCIDLA's Moderate Income Purchase Assistance program including, but not limit to:
  - i. Deferred payment
  - ii. 0% interest
  - iii. 30 years term
  - iv. Shared appreciation component

#### 13. Subordination:

The following summarizes the agreed upon subordination assumption for the City's loans:

Description	Subordination
City Acquistion Loan	Subordinated to Senior Mortgage Loan
City Second Mortgage Loan	Subordinated to Senior Mortgage Loan

#### 14. Affordability Restrictions:

Units' income and affordability requirements will be restricted by the following 30-year, from reconveyance of City Acquisition Loan to a Homebuyer's second mortgage, regulatory agreements as follows:

a. City Land Regulatory Agreement (per California Health & Safety Code):

	Income Restriction	Rent Restriction	1-Bdrm Units	3-Bdrm Units	Total Units
Very-Low Income HCD	§50105	§50053	1	0	1
Low to Moderate Income HCD	§50079.5, §50093	§50053	0	1	1
Total Units		- Committee and	1	1	2

- b. If ADU is an income unit, City Land Regulatory Agreement for 1-Bdrm Unit applies.
- c. The affordability restrictions will end when the full amount of the second mortgage is due in 30 years or when the units are sold at fair market value during the 30 years.

#### 15. Developer Financing Plan:

The following summarizes the Developer's Financing Plan for the Project:

Sources	Amount
Habitat for Humanity Equity	\$150,000
Construction Financing (Bank)	\$188,561
HCIDLA Acquisition Loan (Land)	\$159,000
HCIDLA Grant (Land)	\$48,000
Deferred Developer Fee	\$18,910
Total	\$564,471

#### 16. Buyer Financing Plan:

The following summarizes the Buyer's Financing Plan for the Project:

Sources	Amount
First Position Mortgage*	\$293,500
Homebuyer Funds (At least 1% of Sales Price)	\$5,250
WISH Funding (FHLBSF)	\$15,000
Habitat for Humanity Funding	\$67,250
City of Los Angeles Acquistion Loan	\$159,000
Total	\$540,000

<sup>\*</sup>If the Eligible Purchaser's mortgage is less than the indicated First Position Mortgage amount, Habitat for Humanity will fill the financial gap with their soft loan.

## 17. Milestones:

The Developer agrees to proceed with the Project's development according to following dates:

Action	Date
Preliminary architectural review	March 2018 (completed)
Complete working drawings	March 2018 (completed)

City Acquistion Loan Execution	September 2018
City Land Conveyance	September 2018
Obtain building permits	September 2018
Begin construction	September 2018
Obtain Notice of Completion	October 2018
Sell Unit	November 2018

[Signatures on the next page]

## 18. Agreement of Key Terms and Conditions:

This agreement of key terms and conditions is not a contract nor is it a guarantee of a funding commitment by the City. It is a worksheet that will be utilized to prepare the Acquisition Loan Agreement and associated City contractual documents.

#### **HCIDLA**

City of Los Angeles Housing and Community Investment Department

Sean L. Spear

Assistant General Manager

**DEVELOPER** 

Habitat for Humanity of Greater Los Angeles

Erin Rank

President & CEO

Attachment A	City Parcel Legal Description
Attachment B	Developer Pro Forma
Attachment C	Site Plan

Date: 8-15-18

#### Attachment A - Legal Description

THE LAND REFERRED TO HEREIN BELOW IS SITUATED IN THE COUNTY OF LOS ANGELES, STATE OF CALIFORNIA, AND IS DESCRIBED AS FOLLOWS:

LOT 5 OF TRACT NO. 4055, IN THE CITY OF LOS ANGELES, COUNTY OF LOS ANGELES, STATE OF CALIFORNIA, AS PER MAP RECORDED IN BOOK 39, PAGE 90 OF MAPS, IN THE OFFICE OF THE COUNTY RECORDER OF SAID COUNTY.

EXCEPT ALL OIL, GAS, AND OTHER HYDROCARBON SUBSTANCES IN AND UNDER ALL OF THE ABOVE DESCRIBED REAL PROPERTY, BUT WITHOUT ANY RIGHT TO PENETRATE, USE OR DISTURB SAID PROPERTY WITHIN 500 FEET OF THE SURFACE THEREOF, AS EXCEPTED AND RESERVED IN DEED RECORDED NOVEMBER 6, 1992 AS INSTRUMENT NO. 92-2047803.

# SPRING STREET

# CONSTRUCTION SOURCES AND USES

SOURCES OF FUNDS	A	MOUNT	INT RATE	TERM (Mo.)	
Developer Equity	\$	150,000.00		0	0
Developer Const. Financing	\$	188,561.00		6	6
Deferred Developer Fee	\$	18,910.00			
HCIDLA Acquisition Loan (Land)	\$	159,000.00		0	
HCIDLA Grant	\$	48,000.00		0	
TOTAL FUNDS	\$	564,471.00			

TOTAL FUNDS	\$ 564,473	L.00		& contingency
USES OF FUNDS				
PREDEVELOPMENT	OTY	AMT PER	AMOUNT	

PREDEVELOPMENT	QTY		AN	IT PER	AMOU	INT
Phase I Env Assessment		1	\$	2,000.00	\$	2,000.00
Survey		1	\$	2,500.00	\$	2,500.00
Arch, Structural, Landscape						
Design		1	\$	14,561.00	\$	14,561.00

TOTAL PREDEVELEOPMENT	\$ 19,061.00	\$	19,061.00
	TO STATE OF	-	

	the same of the last of the la		
Land Acquisition	1 \$	207,000.00	\$ 207,000.00

CONSTRUCTION	QTY	AN	T PER	AMO	UNT
Single Family Home		TEL PAR			NAME OF THE PARTY
Construction Team Labor		1 \$	60,000.00	\$	60,000.00
Construction Admin.		1 \$	5,000.00	\$	5,000.00
Carport		1 \$	35,000.00	\$	35,000.00
Accessories		1 \$	1,500.00	\$	1,500.00
Bathroom Finishes		1 \$	1,500.00	\$	1,500.00
Carpentry		1 \$	30,900.00	\$	30,900.00
Doors+Windows		1 \$	4,950.00	\$	4,950.00
Driveway, Curb and Sidewalk		1 \$	22,500.00	\$	22,500.00
Drywall		1 \$	7,900.00	\$	7,900.00
Electric Temp		1 \$	900.00	\$	900.00

letone of		4	6.050.00		6 050 00
Electrical	1		6,050.00		6,050.00
Fencing Temp	1		900.00	\$	900.00
Fencing Perimeter		\$	3,950.00		3,950.00
Fire Supression	1		4,500.00	\$	4,500.00
Ftooring Polish		\$	-	\$	
Foundation	1		14,500.00	\$	14,500.00
Grading	1		3,500.00	\$	3,500.00
HVAC	1	-	4,500.00	\$	4,500.00
Kitchens+Bath	1		4,950.00	\$	4,950.00
Landscape	1	-	4,500.00	\$	4,500.00
Meter Electric		\$	-	\$	-
Plumbing	1		11,200.00	\$	11,200.00
PV System		\$	-	\$	-
Roofing	1	\$	12,000.00	\$	12,000.00
Siding	1	\$	8,800.00	\$	8,800.00
Skylights		\$	-	\$	-
Steel		\$	-	\$	-
Stormwater Mitigation System	1	\$	2,500.00	\$	2,500.00
SFH Construction Subtotal	el laboration participation in	\$	252,000.00	\$	252,000.00
ADU		HONE BARRIES OF ICE	ONE CONTROL OF COMMUNICATION CO.		
Carport		\$	-	\$	-
Accessories	1	\$	500.00	\$	500.00
Bathroom Finishes	1	\$	750.00	\$	750.00
Carpentry	1	\$	12,250.00	\$	12,250.00
Doors+Windows	1	\$	2,000.00	\$	2,000.00
Driveway, Curb and Sidewalk	1	\$	1,250.00	\$	1,250.00
Drywall	1	\$	2,750.00	\$	2,750.00
Electric Temp		\$		\$	-
Electrical	1	\$	2,000.00	\$	2,000.00
Fencing Temp		\$	-	\$	-
Fencing Perimeter	1		2,000.00	\$	2,000.00
Fire Supression	1	\$	2,500.00	\$	2,500.00
Flooring Polish		\$	_	\$	-
Foundation	1	\$	6,000.00	\$	6,000.00
Grading	1	\$	500.00	\$	500.00
HVAC	1		2,000.00	\$	2,000.00
Kitchens+Bath	1	\$	2,000.00	\$	2,000.00
Landscape	1		2,000.00	\$	2,000.00
Meter Electric	-	\$	_,000.00	\$	2,000.00
Plumbing	1	\$	3,000.00	\$	3,000.00
PV System	_	\$	2,000.00	\$	5,000.00
		4	_	-	*
Roofing	1	\$	2,500.00	\$	2,500.00

Siding Skylights Steel		1	\$ \$ \$	2,000.00	\$ \$ \$	2,000.00 - -
Stormwater Mitigation System		1	\$	1,500.00	\$	1,500.00
ADU Construction Subtotal			\$	47,500.00	\$	47,500.00
CONSTRUCTION TOTAL	100		\$	299,500.00	ė	299,500.00
CONSTRUCTION TOTAL		MANAGE AND PROPERTY OF THE PARTY OF	7	299,500.00	2	299,500.00
FEES	QTY		AN	/IT PER	AN	OUNT
Land Disposition Closing Costs		1	\$		\$	
Fees-Plan Check/Inspection		1	\$	9,000.00	\$	9,000.00
Fees-Quimby			\$	-	\$	
Fees-School Dist		1	\$	6,000.00	\$	6,000.00
Insurance-Builders Risk		1	\$	5,000.00	\$	5,000.00
Interest on Const Loan		1		\$8,357.14	\$	8,357.14
Deferred Developer Fee		1		\$18,910.00	\$	18,910.00
TOTAL FEES			\$	47,267.14	\$	47,267.14
				S. C. MILLION		
TOTAL DEVELOPMENT COSTS						
excluding Const Loan Interest			\$	564,471.00	\$	564,471.00
TOTAL DEVELOPMENT COSTS	125					IRWINECTEL ZIELE
with Const. Loan Interest			\$	572,828.14	\$	572,828.14
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Contingency			\$	1,992.00	\$	1,992.00
Construction Contingency			\$	17,287.00	\$	17,287.00
TOTAL DEVELOPMENT COSTS						
WITH CONTNGENCY			\$	592,107.14	\$	592,107.14

DONATIONS			
Appliances - SFH	1 \$	2,000.00	\$ 2,000.00
Appliances - ADU	1 \$	2,000.00	\$ 2,000.00
Insulation - SFH	1 \$	1,000.00	\$ 1,000.00
Insulation - ADU	1 \$	500.00	\$ 500.00
Volunteer Labor	1 \$	20,000.00	\$ 20,000.00
Total Donations	\$	25,500.00	\$ 25,500.00

Total Profit	\$ 159,171.86
<b>Total Construction Costs</b>	\$ 365,828.14
Total Sales Net Revenues	\$ 525,000.00
Commissions+Closing Costs <sup>1</sup>	\$ -
Sales Revenues	\$ 525,000.00

# Notes

<sup>&</sup>lt;sup>1</sup>Developer will cover commissions and closing costs. No estimate given

# SPRING STREET

# SALE SOURCES AND USES

USES OF FUNDS	AMOUNT		
Sale Price	\$	525,000	
Buyer's Estimated Closing Costs	\$	15,000	
Seller Credit (List as Negative)	\$	-	
TOTAL COSTS	\$	540,000	

SOURCES OF FUNDS	AMOUNT	LIEN POSITION	TERMS	Notes
Homebuyer Funds (At least 1%				
of Sales Price)	\$5,250	Cash		
		- 70 - 1 may 1 - 10 - 10 - 10 - 10 - 10 - 10 - 10 -	TBD - 4.5% 30 Yr	
First Mortgage	\$293,500	1st	Fixed	Per Family Selected
City of LA Acquisition Loan	\$159,000	2nd	City Terms	City Terms
Other funding Source (Specify):			0% - Due upon	-
HFH	\$67,250	3rd	Resale/Refi	
Other funding Source (Specify):			0% - Forgivable after	WISH funds to be used toward
WISH	\$15,000	4th	5 yrs	closing costs
Other funding Source (Specify):				
TOTAL FUNDS	\$540,000			•
Shortfall/(Surplus)	\$0			







