

REPORT FROM

OFFICE OF THE CITY ADMINISTRATIVE OFFICER

Date: March 6, 2019

CAO File No. 0220-03695-0246
Council File No. 13-1301; 13-1301-S1;
and 13-1301-S2
Council District: --

To: The Mayor
The Council

From: Richard H. Llewellyn, Jr., City Administrative Officer

Reference: Transmittal from the Mayor's Office dated January 30, 2019; referred for report
January 30, 2019

Subject: **SECURING THE CITIES (STC) GRANT PROGRAM – PERFORMANCE PERIOD
EXTENSION, CONTRACTING AUTHORITIES, AND BUDGET MODIFICATIONS**

RECOMMENDATIONS

That the Council:

1. Authorize the Mayor, or designee, to:
 - a. Modify the existing grant budget for the Securing the Cities (STC) grant award by reallocating funds between projects as described within this report;
 - b. Approve the time extension of the Fiscal Year 2016 STC grant award and continued carryover of funding from all approved budget periods (Fiscal Years 2012, 2013, 2014, 2015, and 2016), extending the grant performance period to October 14, 2019;
 - c. Execute amendments to existing Memorandum of Agreements with the Port of Los Angeles and Los Angeles World Airports to extend the term of the subrecipient agreements to October 14, 2019, subject to the approval of the City Attorney as to form;
 - d. Execute amendments to existing subrecipient agreements, with the Los Angeles County Department of Public Health to extend the term of the subrecipient agreements to October 14, 2019, subject to the approval of the City Attorney as to form;
 - e. Negotiate and execute a contract amendment with the California Highway Patrol to decrease the total contract amount by \$405,050.00 from the previous authorized amount of \$790,664.00 for a new contract amount of \$385,614.00, and extend the term of the subrecipient agreement to October 14, 2019, subject to the approval of the City Attorney as to form;

- f. Negotiate and execute a contract amendment with the Orange County Sheriff's Department to decrease the total contract amount by \$520,718.53 from the previous authorized amount of \$966,565.00 for a new contract amount of \$445,846.47, and extend the term of the subrecipient agreement to October 14, 2019, subject to the approval of the City Attorney as to form;
- g. Negotiate and execute a contract amendment with the Los Angeles Sheriff's Department to decrease the total contract amount by \$370,779.72 from the previous authorized amount of \$776,165.00 for a new contract amount of \$405,385.28, and extend the term of the subrecipient agreement to October 14, 2019, subject to the approval of the City Attorney as to form;
- h. Negotiate and execute a contract amendment with the Long Beach Police Department to increase the total contract amount by \$3,194.84 from the previous authorized amount of \$418,663.00 for a new contract amount of \$421,857.84, and extend the term of the subrecipient agreement to October 14, 2019, subject to the approval of the City Attorney as to form;
- i. Negotiate and execute a contract amendment with the Consolidated Fire Protection District of Los Angeles County to decrease the entire contract amount of \$182,464.00, and negotiate and execute a Memorandum of Agreement (MOA) for the continued use of STC equipment and participation in the STC program, for a term ending no later than October 14, 2019, and authorize the Mayor, or designee, to execute such MOA, subject to the approval of the City Attorney as to form; and,
- j. Execute subrecipient agreements, subject to the approval of the City Attorney as to form, for the distribution of STC Grant funds in the amount of \$56,260.00 each, and in accordance with the budget allocations for Fiscal Year 2018-19 as approved by the Grantor, for a term of up to 12 months but ending no later than October 14, 2019, with the following LA STC Program Expansion Participants: Riverside Police Department, Riverside Fire Department, and Ontario Fire Department, for a total of \$168,780.00.

2. Authorize the Controller, or designee, to:

- a. Transfer appropriations and create new appropriations within Fund 55X, Department 46, STC as follows:

(Continued on Page 3)

TRANSFER FROM:

<u>Fund/Dept. No.</u>	<u>Account</u>	<u>Account Name</u>	<u>Amount</u>
55X/46	46K668	Partner Jurisdictions	\$255,973.41
55X/46	46K946	Grant Management & Administration	1,627.10
55X/46	46L668	Partner Jurisdictions	510,506.00
55X/46	46M668	Partner Jurisdictions	381,100.00
55X/46	46N668	Partner Jurisdictions	159,458.00
55X/46	46N299	Reimbursement of General Fund Costs	105,458.41
55X/46	46P299	Reimbursement of General Fund Costs	77,742.43
55X/46	46P138	LAFD Salaries	216,576.63
55X/46	46P170	LAPD Salaries	307,861.81
Total			\$2,016,303.79

TRANSFER TO:

<u>Fund/Dept. No.</u>	<u>Account</u>	<u>Account Name</u>	<u>Amount</u>
55X/46	46K730	Equipment	\$161,329.94
55X/46	46L730	Equipment	355,100.00
55X/46	46M730	Equipment	380,900.00
55X/46	46M946	Grant Management & Administration	200.00
55X/46	46N730	Equipment	159,458.00
55X/46	46R299	Related Costs	183,200.84
55X/46	46R138	LAFD Salaries	216,576.63
55X/46	46R170	LAPD Salaries	559,538.38
Total			\$2,016,303.79

- b. Transfer appropriations from Fund 55X, Department 46, STC to the General Fund to reimburse STC-related expenditures:

TRANSFER FROM:

<u>Fund/Dept. No.</u>	<u>Account</u>	<u>Account Name</u>	<u>Amount</u>
55X/46	46R170	LAPD Salaries	\$559,538.38
55X/46	46R138	LAFD Salaries	216,576.63
Total			\$776,115.01

TRANSFER TO:

<u>Fund/Dept. No.</u>	<u>Account</u>	<u>Account Name</u>	<u>Amount</u>
100/70	001092	Salaries, Overtime – LAPD	\$559,538.38
100/38	001098	Overtime, Variable Staffing – LAFD	216,576.63
Total			\$776,115.01

- c. Transfer up to \$183,200.84 from Fund 55X, Department 46, Account 46P299 to the General Fund 100, Department 46, Revenue Source Code 5346 for reimbursement of grant-funded fringe benefits; and,

- d. Transfer cash from Fund 55X, Department 46 to reimburse the General Fund on an as-needed basis, upon proper documentation from City departments, subject to the approval of the Mayor's Office of Public Safety.
3. Authorize the Mayor, or designee, to prepare Controller instructions for any technical adjustments, subject to approval of the City Administrative Officer, and authorize the Controller to implement the instructions.

SUMMARY

The Mayor's Office of Public Safety (Mayor's Office) requests authority to modify the Fiscal Year 2012 (FY 12), Fiscal Year 2013 (FY 13), Fiscal Year 2014 (FY 14), Fiscal Year 2015 (FY 15), and Fiscal Year 2016 (FY 16) Securing the Cities (STC) grant awards (C.F. Nos. 13-1301, 13-1301-S1, and 13-1301-S2) from the United States Department of Homeland Security Domestic Nuclear Detection Office. As the performance period of the STC grant spanned from October 15, 2012 through October 14, 2018, the Mayor's Office also requests the authority to extend the performance period for all grant periods by 12 months from October 14, 2018 through October 14, 2019 and to amend subrecipient agreement terms accordingly.

The STC Program seeks to prevent threats of dangerous radiological and nuclear materials against major metropolitan areas in the United States by establishing sustainable capability among state, local, and tribal agencies to detect and report unauthorized radiological and nuclear materials within its jurisdiction.

The STC program has three main goals:

- *To enhance regional capabilities to detect, identify, and interdict nuclear materials that are out of regulatory control;*
- *To guide the coordination of federal, state, and local agencies in their roles as defined by the Global Nuclear Detection Architecture; and,*
- *To encourage participants to sustain nuclear detection programs over time.*

The Los Angeles STC (LA STC) program coordinates detection and prohibition of nuclear materials in the Los Angeles region to enhance training and equipment-sharing capabilities. The primary participants of the LA STC are: the Los Angeles Police Department (LAPD), Los Angeles Fire Department (LAFD), Port of Los Angeles Police (POLA), Los Angeles World Airports (LAWA) Police Division, Los Angeles County Sheriff's Department (LASD), Consolidated Fire Protection District of Los Angeles County (also referred to as Los Angeles County Fire Department), Los Angeles County Department of Public Health, Long Beach Police Department (LBPD), Orange County Sheriff's Department (OCSD), and the California Highway Patrol (CHP). The Mayor's Office serves as the lead agency and program administrator of the LA STC program. The City of Los Angeles was eligible to apply on behalf of the Los Angeles/Long Beach Urban Area for this program, as it was previously identified as a Tier 1 Region under the Urban Areas Security Initiative (UASI) grant program.

Program Background

The STC grant is a five-year program with an initial performance period from October 15, 2012 to October 14, 2017. Prior year programmatic actions are provided below:

- On November 5, 2013, the Council approved the FY 12 and FY 13 STC grant awards (C.F. 13-1301). The FY 12 STC grant, the first year of the program, had a performance period from January 1, 2013 to December 31, 2013. The FY 13 STC grant program's performance period was from July 15, 2013 to July 14, 2014;
- On January 7, 2015, the Council approved the FY 14 STC grant award and modifications to the FY 12 and FY 13 grant awards (C.F. 13 1301-S1). The FY 14 STC program's performance period was July 15, 2014 to July 14, 2015;
- On January 19, 2016, the Council approved the FY 15 award budget and modifications for the FY 12, FY 13, and FY 14 (C.F. 13-1301-S1) grant awards. The FY 15 STC included a grant performance period from July 15, 2015 to July 14, 2016;
- On April 5, 2017, the Council approved the FY 16 award budget and modifications for the FY 12, FY 13, FY 14, and FY 15 (C.F. 13-1301-S2) grant awards. The FY 16 STC included a grant performance period from July 15, 2016 through October 14, 2017; and,
- On May 2, 2018, the Council approved a FY 16 STC performance period extension of 12 months through October 14, 2018 and budget modifications to FY 12, FY 13, FY 14, FY 15, and FY 16 grant awards (C.F. 13-1301-S2).

The total direct grant funding received is \$24,500,000. There is no match requirement for this grant. Non-monetary funding consists of training for the use of radiological detection equipment and other support provided to the LA STC program participants through the National Nuclear Security Administration Counter-Terrorism Operations Support – Center for Radiological/Nuclear Training program. There is no action required for non-monetary contributions. A breakdown of total funding award for the five years of the program is provided in the table below:

Program Year	Direct Funding	Non-Monetary	Total Funding
FY 12 STC	\$1,000,000	\$500,000	\$1,500,000
FY 13 STC	8,900,000	1,000,000	9,900,000
FY 14 STC	8,000,000	1,000,000	9,000,000
FY 15 STC	5,100,000	333,000	5,433,000
FY 16 STC	1,500,000	300,000	1,800,000
Total	\$24,500,000	\$3,133,000	\$27,633,000

The Mayor's Office requests the authority to extend the performance period and amend subrecipient agreements from October 14, 2018 through October 14, 2019. The Grantor approved the extension and budget modifications requested in this report on May 24, 2018 and November 30, 2018.

Cost Savings

As the Mayor's Office and partner jurisdictions have completed their projects, the Mayor's Office has identified \$1,480,839.35 in cost savings. The savings will be utilized to expand the STC grant program and fund STC equipment projects, as noted within this report.

Mayor's Office

The Mayor's Office has identified cost savings of \$1,627.10 from its Management & Administration allocation and \$200.00 from its equipment allocation for a total of \$1,827.10.

California Highway Patrol

The CHP was originally allocated \$790,664.00 in grant funding. Because of challenges in completing trainings, the CHP had a savings amount of \$405,050.00, resulting in a new allocation of \$385,614.00.

Consolidated Fire Protection District of Los Angeles County

The Consolidated Fire Protection District of Los Angeles County, also known as the Los Angeles County Fire Department (LACoFD), was originally allocated \$182,464.00 in grant funding. Because of personnel training challenges, the LACoFD was unable to spend any STC funding and returned the entire amount of \$182,464.00 to the Mayor's Office. As the LACoFD will continue to use the STC equipment, the Mayor's Office requests to negotiate and execute a Memorandum of Agreement to authorize its continued participation in the STC program through October 14, 2019.

Los Angeles Sheriff's Department

The LASD was originally allocated \$776,165.00 in grant funding. Because of challenges in completing trainings, the LASD has a cost savings of \$370,779.72 for a new allocation of \$405,385.28.

Orange County Sheriff's Department

The OCSD was originally allocated \$966,565.00 in grant funding. Because of challenges in completing trainings, the OCSD has a cost savings of \$520,718.53 for a new allocation of \$445,846.47.

Budget Modifications from Cost Savings

With the available cost savings amount of \$1,480,839.35, the Mayor's Office requests approval to reallocate these funds to the various projects and STC expansion efforts detailed below.

Los Angeles Police Department

As a result of increased nuclear detection resources in the CHP, 350 personal radiation detection (PRD) devices were transitioned from CHP to LAPD. To fund training for the use of PRD devices and other related trainings, the Mayor's Office requests a reallocation of \$251,676.57 to LAPD.

Mayor's Office

The Mayor's Office requests an allocation of \$540,558.00 to procure 30 additional radioisotope-identifying devices (RIIDs), which are instruments capable of classifying specific radioactive materials. With the RIIDs, screening teams can send back detection information for further analysis to the Department of Energy's Radiological Triage Center. The Mayor's Office also requests an allocation of \$516,629.94 to fund the LA STC equipment expansion and costs, as well as Radiation Safety Officer (RSO) training, for a total amount of \$1,057,187.94.

Long Beach Police Department

The LBPD received an original allocation of \$418,663.00 in grant funding. The Mayor's Office requests authority to allocate an additional \$3,194.84 for RSO training needs to the LBPD, for a total contract amount of \$421,857.84.

Riverside Police, Riverside Fire, and Ontario Fire Departments

The LA STC program is in the process of expansion to include agencies outside the Los Angeles region. Following the LA STC outreach to other Southern California agencies, the Riverside Police and Fire Departments and the Ontario Fire Department have submitted letters of intent to participate in the program. The inclusion of partner agencies will allow the STC a wider area of coverage for detection of illegal radiological and nuclear materials and activity. The Mayor's Office requests authority to contract with the Riverside Police Department, Riverside Fire Department, and Ontario Fire Department in the amount of \$56,260.00 for each agency, for a total amount of \$168,780.00, for preventive radiological and nuclear detection equipment and training, and first responder training overtime and backfill.

Reappropriations

Los Angeles Fire Department and Los Angeles Police Department

Public safety personnel from the LAFD and the Los Angeles Police Department LAPD are trained on the use of radiological and nuclear detection equipment prior to deployment to the field with STC equipment. The project period extension allows for LAPD and LAFD to continue sending responders to Grantor-approved training and receive reimbursements for overtime and backfill costs. The Mayor's Office requests to reappropriate \$216,576.63 in funding for LAFD salaries and \$307,861.81 in funding for LAPD salaries. These amounts are comprised of available FY 12, FY 13, FY 14, FY 15, and FY 16 grant funds for Grantor-approved training.

Mayor's Office

Grant Management and Administration funds support salaries and related costs for the following positions: one Program Manager, one Contract Specialist, one Grant Specialist, one Accountant, and one part-time Grants Director. The Grantor approved the inclusion of the Grants Director on October 17, 2018 to provide grant oversight and direction. These positions manage the daily operations of the LA STC Program. The Mayor's Office requests the authority to reappropriate \$183,200.84 in fringe benefits.

FISCAL IMPACT STATEMENT

Approval of the recommendations in this report will provide allocations to various City departments and Los Angeles Securing the Cities (STC) Primary Partners from the Fiscal Year 2012, 2013, 2014, 2015 and 2016 STC grant awards. No matching funds are required. There is no additional impact to the General Fund. The recommendations in this report are in compliance with the City's Financial Policies in that grant funds will be expended for grant-eligible activities and costs.

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