REPORT OF THE

CHIEF LEGISLATIVE ANALYST

DATE:

February 4, 2014

TO:

Honorable Members of the Rules, Elections and Intergovernmental Relations

Committee

FROM:

Gerry F. Miller Max Fob for

Council File No:

14-0002-S6

Chief Legislative Analyst

Assignment No:

14-01-0029

SUBJECT:

Resolution (Koretz – Blumenfield – Bonin – Buscaino – Englander - Krekorian) to support SB 199, which would require that BB guns adhere to the same rules and regulations that govern imitation firearms and toy guns, and require them to

be brightly colored

<u>CLA RECOMMENDATION</u>: Adopt Resolution (Koretz – Blumenfield – Bonin – Buscaino – Englander - Krekorian) to include in the City's 2013 – 2014 State Legislative Program SUPPORT for SB 199 (De León), which would require that BB guns adhere to the same rules and regulations that govern imitation firearms and toy guns, and require them to be brightly colored.

SUMMARY

On January 15, 2014, a Resolution (Koretz – Blumenfield – Bonin – Buscaino – Englander - Krekorian) was introduced in support of SB 199 (De León), legislation which would require that BB guns adhere to the same rules and regulations that govern imitation firearms and toy guns, and require them to be brightly colored. The Resolution states that because BB guns are not required to meet any appearance standards, it is difficult for law enforcement to differentiate between a BB device and a firearm. The Resolution states that this difficulty has resulted in tragedies like one that occurred recently in Santa Rosa, where a teenager carrying a BB gun that looked like an assault rifle was shot and killed by the police.

The Resolution also states that the City of Los Angeles has consistently supported legislation regulating BB gun appearance in the past. The Resolution, therefore, seeks an official position of the City of Los Angeles to support SB 199, which would require that BB guns adhere to the same rules and regulations that govern imitation firearms and toy guns, and require them to be brightly colored.

BACKGROUND

Under current law, an "imitation firearm" is defined as a toy gun, replica of a firearm, or other device that is so similar in coloration and overall appearance to an actual firearm that it can be mistaken as an actual firearm by a reasonable person. Under current law, the purchase, sale, manufacture, shipping, transport, distribution or receipt of an imitation firearm is prohibited in California, unless the imitation firearm meets specific appearance guidelines, such as being brightly colored or made from clear plastic. Current law does not include BB guns in the definition of "imitation firearm," which makes BB devices that look substantially similar to

actual weapons legal in California. This oversight in the law has led to instances where individuals carrying a BB device have been shot by police officers who mistook the BB device for a weapon.

SB 199 seeks to address this issue by including BB devices in the definition of "imitation firearm," thereby subjecting them to the same appearance regulations that toy guns and other imitation firearms are required to meet. SB 199 would require that all BB devices sold or manufactured in California be brightly colored or constructed of a transparent or translucent material.

SB 199 is significantly similar to SB 1315 (De León), signed into law in 2012, which created an exemption from preemption by the state in this matter for the County of Los Angeles and all jurisdictions within Los Angeles County. Under SB 1315, Los Angeles is allowed to regulate the appearance of BB guns, and require them to be brightly colored. An ordinance is being drafted to do this, pursuant to a Motion (CF 11-0962). SB 199 would dovetail with policies on the appearance of BB guns that the City of Los Angeles has supported in the past, and would benefit public safety statewide.

DEPARTMENTS NOTIFIED

Police Department

BIL	L	ST.	AT	US

01/06/2014	From committee with Author's amendments. Re-referred to Senate
	Committee on Public Safety
01/14/2014	From Committee on Public Safety, referred to Committee on
	Appropriations
01/22/2014	Passed in Committee (5 -1)
01/28/2014	Passed in Senate (23-8), ordered to Assembly

Joshua Drake Analyst

GFM:MF:jwd

Attachment: Resolution (Koretz - Blumenfield - Bonin - Buscaino - Englander - Krekorian)

RESOLUTION

WHEREAS, any official position of the City of Los Angeles with respect to legislation, rules, regulations or policies proposed to or pending before a local, state or federal governmental body or agency must have first been adopted in the form of a Resolution by the City Council with the concurrence of the Mayor; and

WHEREAS, current law does not require BB guns to adhere to the same rules and regulations on appearance as do imitation and toy firearms; and

WHEREAS, as a result, BB guns are difficult to distinguish from actual firearms, which creates dangerous situations where BB guns are mistaken for real firearms by law enforcement officers; and

WHEREAS, tragedies involving BB guns have occurred in the past, with a recent incident resulting in the tragic shooting by law enforcement officers of a teenager in Santa Rosa who was carrying a BB gun that looked like an assault rifle; and

WHEREAS, in a similar incident that occurred in December 2010, a thirteen year-old boy was shot and paralyzed by a Los Angeles Police officer who mistook the BB gun the boy was carrying for a real firearm; and

WHEREAS, SB 199 (De León), seeks to address this issue by including BB guns in the State of California's definition of imitation firearms, and subject them to the same rules that govern imitation firearms and toy guns; and

WHEREAS, SB 199 would also require that BB guns be painted in bright colors to make them easier to distinguish from real firearms; and

WHEREAS, the City has consistently supported efforts to regulate the appearance of BB guns in the past;

NOW, THEREFORE, BE IT RESOLVED, with the concurrence of the Mayor, that by the adoption of this Resolution, the City of Los Angeles hereby includes in its 2013 - 2014 State Legislative Program SUPPORT of SB 199 (De León), which would require that BB guns adhere to the same rules and regulations that govern imitation firearms and toy guns, and require them to be brightly colored.

PRESENTED BY

PAUL KORETZ

Councilmember, 5th District

SECONDED BY

JAN 1 5 2014

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Sol Buren