HOLLY L. WOLCOTT CITY CLERK

SHANNON D. HOPPES EXECUTIVE OFFICER

When making inquiries relative to this matter, please refer to the Council File No.: 14-0366-S18

City of Los Angeles



OFFICE OF THE CITY CLERK

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OFFICIAL ACTION OF THE LOS ANGELES CITY COUNCIL

June 6, 2018

Council File No.: 14-0366-S18

Council Meeting Date: June 05, 2018

Agenda Item No.: 9

Agenda Description: RULES, ELECTIONS, AND INTERGOVERNMENTAL RELATIONS

COMMITTEE REPORT relative to a proposal to use cannabis tax revenue to establish a Neighborhood Health Fund and other Community Benefit-Type

programming.

Council Action: RULES, ELECTIONS, AND INTERGOVERNMENTAL RELATIONS

COMMITTEE REPORT AND AMENDING MOTIONS 9A (WESSON -

HARRIS-DAWSON - PRICE) AND (KREKORIAN - WESSON) - ADOPTED

Council Vote: YES BOB BLUMENFIELD

YES MIKE BONIN ABSENT JOE BUSCAINO

ABSENT GILBERT A. CEDILLO
ABSENT MITCHELL ENGLANDER

YES MARQUEECE HARRIS-DAWSON

YES JOSE HUIZAR
YES PAUL KORETZ
YES PAUL KREKORIAN
YES NURY MARTINEZ
YES MITCH O'FARRELL
YES CURREN D. PRICE
YES MONICA RODRIGUEZ

YES DAVID RYU
YES HERB WESSON

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HOLLY L. WOLCOTT CITY CLERK

File No. 14-0366-S18

RULES, ELECTIONS, AND INTERGOVERNMENTAL RELATIONS COMMITTEE REPORT relative to a proposal to use cannabis tax revenue to establish a Neighborhood Health Fund and other Community Benefit-Type programming.

Recommendations for Council action, as initiated by Motion (Harris-Dawson - Price):

- 1. REQUEST the City Attorney, with the assistance of the Department of Cannabis Regulation (DCR), City Administrative Officer (CAO), Office of Finance, and the Chair, Rules, Elections, and Intergovernmental Relations (REIR) Committee, to prepare and present the necessary election Ordinance and Resolutions to place a ballot measure before the voters at the November 6, 2018 State General Election entitled the Cannabis Reinvestment Act, and that the ballot measure would include the following elements:
 - One percent gross receipts tax on all commercial cannabis activity to be reinvested in the community with all funds going to a newly created Cannabis Reinvestment Trust Fund.
 - i. 50 percent distributed between the Council offices based on the percentage of licenses by Council District. Money to be used within 1/2 mile radius of any licensed cannabis business for various public improvements or child and youth programs, or at the closest public park, public recreation center, or public library. If money is unspent after five years, may be used anywhere in the Council District. Neighborhood Councils will give recommendations to Council office April 1st of every year and Council will approve distribution. Cannot not be used to establish a new sensitive use under Article V Chapter X of the Los Angeles Municipal Code (LAMC).
 - ii. 25 percent distributed to the DCR's Cannabis Regulation Trust Fund for public education and outreach, equity programs, expungement clinics, and other cannabis-related programming. This cannot be used for license processing nor license compliance and enforcement.
 - iii. 25 percent distributed to the Cannabis Youth Prevention and Child Strengthening Grant Program; Youth prevention defined as any youth and/or child development activities ages 0-24; Grant program administered by the Commission on Children, Youth, and Families with final recommendations subject to Council approval. Grant application process to be established by Ordinance.
 - b. Five dollar surcharge on any test of cannabis products conducted by a licensed commercial cannabis testing laboratory with funds going to the Cannabis Reinvestment Trust Fund distributed to the Cannabis Science, Technology, Education, and Math (STEM) Education Grantprogram; Grant program administered by the Commission on Children, Youth, and Families with final recommendations subject to Council approval. Grant application process to be established by Ordinance and this cannot be used to supplant any funding adopted in the Fiscal Year 2018-19 Budget nor any government agency.

- c. Five dollar surcharge on any tickets sold for a temporary cannabis event distributed to the DCR's Cannabis Regulation Trust Fund for public education and outreach, equity programs, expungement clinics, and other cannabis-related programming. This cannot be used for license processing nor license compliance and enforcement.
- d. Add a one percent gross receipts tax for a licensed cannabis event organizer and a registered cannabis management company to be distributed to the DCR's Cannabis Regulation Trust Fund for public education and outreach, equity programs, expungement clinics, and other cannabis-related programming. This cannot be used for license processing nor license compliance and enforcement.
- e. Cannabis Corporate Responsibility Policy- requires all licensed commercial cannabis businesses to prepare and deliver a report to the DCR on February 1st of every year describing community engagement, corporate philanthropy, and relationship with surrounding neighborhood(s). Reports to be made public on the DCR website and will be scored in combination with compliance status and any violations from the previous year. Those licensed businesses who score in the top tenth percentile in the City will receive a .25 percent reduction in their general gross receipts tax for the following fiscal year.
- 2. REQUEST the City Attorney, with the assistance of the DCR, CAO, Office of Finance, and the Chair, REIR Committee, to prepare and present an Ordinance to amend the provisions under Ordinance No. 184841 (Proposition M) to be only effective upon passage of the Cannabis Reinvestment Act and would include the following elements:
 - a. Reduce the medical cannabis gross receipts tax to one percent, increase to four percent over four years.
 - b. Reduce adult use cannabis gross receipts tax to seven percent, increase back to eight percent over four years; unless on-site consumption, then remains ten percent.
 - c. Reduce distribution and testing laboratory gross receipts tax to .25 percent; increase back to one percent over four years.
 - d. Reduce cultivation and manufacturing gross receipts tax to .five percent and increase back to two percent over four years.
- 3. AUTHORIZE the City Attorney, with the assistance of the Chair, REIR Committee, to make any technical modifications and/or legal corrections to the election Ordinance, draft ballot resolutions, and any other related actions listed above in order to further the objectives as described in these recommendations.
- 4. REQUEST the City Attorney to transmit the necessary reports, Ordinance, and draft ballot resolutions as outlined above to the City Clerk's office no later than 2 pm on Friday June 8, 2018.

<u>Fiscal Impact Statement</u>: Neither the CAO nor the Chief Legislative Analyst (CLA) has completed a financial analysis of this report.

Community Impact Statement: None submitted.

Summary:

On May 23, 2018, your Committee considered a Motion (Harris-Dawson - Price) relative to directing the CAO, with the assistance of the CLA, City Attorney, and other appropriate entities, to report on the feasibility of establishing a Neighborhood Health Fund and other community benefits program to combat the effects of the War on Drugs and improve the health outcomes for the City's communities of color. According to the Motion, the Federal government's War on Drugs has disproportionately impacted communities of color in the City, and proposes that the City use cannabis tax revenue to create a Neighborhood Health Fund. The purpose of the Fund would be to provide grants for various programs to improve the health and well-being of residents in those communities.

After consideration, and after providing an opportunity for public comment, the Committee made a series of recommendations that provide for the preparation of a ballot measure entitled the "Cannabis Reinvestment Act" as detailed in the above recommendations. This matter is now forwarded to the Council for its consideration.

Respectfully Submitted,

RULES, ELECTIONS, AND INTERGOVERNMENTAL RELATIONS COMMITTEE

MEMBERVOTEWESSON:YESHUIZAR:ABSENTHARRIS-DAWSON:YES

ARL 5/23/18

-NOT OFFICIAL UNTIL COUNCIL ACTS-

MOTION

WE MOVE that the matter of the Rules, Elections and Intergovernmental Relations Committee Report relative to a proposal to use cannabis tax revenue to establish a Neighborhood Health Fund and other Community Benefit-Type programming, Item 9 on today's Council Agenda (C.F. 14-0366-S18), BE AMENDED to ADOPT the following recommendations in lieu of the recommendation in the Report:

- 1. REQUEST the City Attorney, with the assistance of the Department of Cannabis Regulation (DCR), City Administrative Officer (CAO), Office of Finance, and the Chair, Rules, Elections, and Intergovernmental Relations (REIR) Committee, to prepare and present the necessary election Ordinance and Resolutions to place a ballot measure before the voters at the November 6, 2018 State General Election entitled the Cannabis Reinvestment Act, and that the ballot measure would include the following elements:
 - a. Effective January 1, 2019, one percent special gross receipts tax on all commercial cannabis activity to be reinvested in the community with all funds going to a newly created Cannabis Reinvestment Trust Fund to be apportioned as follows:
 - i. 50 percent distributed between the Council offices based on the percentage of licenses by Council District. Taxes to be used within one mile radius of any licensed cannabis business for various public improvements (e.g. streetscape, façade improvements, sidewalk repair, building construction or rehabilitation, etc.) or child and youth programs (as defined in a(iii)), or at the closest City park, City recreation center, or City library. If money is unspent after five years, may be used anywhere in the Council District for the same purposes. Neighborhood Councils will give advisory recommendations to Council office April 1st of every year, beginning 2020, and Council will approve distribution via Council action. Cannot not be used to establish a new sensitive use under Article V Chapter X of the Los Angeles Municipal Code (LAMC).
 - ii. 25 percent distributed to the DCR for public education and outreach, equity programs, expungement clinics, illegal enforcement, and other cannabis-related programming. This cannot be used for license processing nor license compliance and enforcement.
 - iii. 25 percent distributed to the Cannabis Youth Prevention and Child Strengthening Program; Youth prevention defined as any youth and/or child development activities ages 0-24. Program administration, guidelines, and process to be established by Ordinance.
 - b. Effective January 1, 2019, a five dollar special surcharge on any test of cannabis products conducted by a licensed commercial cannabis testing laboratory with funds going to the Cannabis Reinvestment Trust Fund and distributed to the Cannabis Science, Technology, Engineering, and Math (STEM) Education Program. Program administration, guidelines, and process to be established by Ordinance.
 - c. Effective January 1, 2019, a five dollar special surcharge on any tickets sold for a temporary cannabis event with funds going to the Cannabis Reinvestment Trust Fund and distributed to the DCR for public education and outreach, equity programs, expungement clinics, illegal enforcement, and other cannabis-related programming. This cannot be used for license processing nor license compliance and enforcement.
 - d. Effective January 1, 2019, a one percent special gross receipts tax on a licensed cannabis event organizer and a registered cannabis management company with funds going to the Cannabis

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Reinvestment Trust Fund and distributed to the DCR for public education and outreach, equity programs, expungement clinics, illegal enforcement, and other cannabis-related programming. This cannot be used for license processing nor license compliance and enforcement.

- e. Cannabis Corporate Responsibility Policy- requires all licensed commercial cannabis businesses to prepare and deliver a report to the DCR on February 1st of every year describing community engagement, corporate philanthropy, and relationship with surrounding neighborhood(s). Reports to be made public on the DCR website and will be scored by license category in combination with compliance status and any violations from the previous year.
- 2. REQUEST the City Attorney, with the assistance of the DCR, CAO, Office of Finance, and the Chair, REIR Committee, to prepare and present an Ordinance to amend the provisions under Ordinance No. 184841 (Proposition M) to be only effective upon passage of the Cannabis Reinvestment Act and then effective on January 1, 2020 and would include the following elements:
 - Reduce the medical cannabis gross receipts tax to three percent, increase back to five percent over four years.
 - Reduce adult use cannabis gross receipts tax to eight percent, increase back to ten percent over four years; unless on-site consumption, then remains ten percent.
 - Reduce distribution and testing laboratory gross receipts tax to .25 percent; increase back to one percent over three years.
 - d. Reduce cultivation and manufacturing gross receipts tax to .5 percent and increase back to two percent over three years.
- 3. INSTRUCT the CAO, with the assistance of the Office of Finance, DCR, and the Chair, REIR Committee, to report back on a fiscal impact analysis and revenue impacts no later than 2pm on Friday June 15, 2018.

4 2. AUTHORIZE the City Attorney, with the assistance of the Chair, REIR Committee, to make any technical modifications and/or legal corrections to the draft election ordinance, draft ballot resolutions, and any other related actions listed above in order to further the objectives as described in these recommendations.

5 % REQUEST the City Attorney to transmit the necessary reports, Ordinance, and draft ballot resolutions as outlined above to the City Clerk's office no later than 2 pm on Friday June 15, 2018.

PRESENTED BY:

HERB J. WESSON, JR.

Councilmember, 10th District

JUN 0 5 2018

MARQUEECE HARRIS-DAWSON

Councilmember, 8th District

MOTION

I HEREBY MOVE that Council AMEND Recommendation Nos. 1.a.i., 1.a.ii, and 1.a.iii of Amending Motion 9A relative to a proposal to use cannabis tax revenue to establish a Neighborhood Health Fund and other Community Benefit-Type programming as follows:

- 1. REQUEST the City Attorney, with the assistance of the Department of Cannabis Regulation (DCR), City Administrative Officer (CAO), Office of Finance, and the Chair, Rules, Elections, and Intergovernmental Relations (REIR) Committee, to prepare and present the necessary election Ordinance and Resolutions to place a ballot measure before the voters at the November 6, 2018 State General Election entitled the Cannabis Reinvestment Act, and that the ballot measure would include the following elements:
 - a. Effective January 1, 2019, one percent special gross receipts tax on all commercial cannabis activity to be reinvested in the community with all funds going to a newly created Cannabis Reinvestment Trust Fund to be apportioned as follows:
 - i. 50 percent distributed between the Council offices based on the percentage of licenses by Council District. Taxes to be used within one mile radius of any licensed cannabis business for various public improvements (e.g. streetscape, façade improvements, sidewalk repair, building construction or rehabilitation, etc.) or child and youth programs (as defined in a(iii)), or at the closest City park, City recreation center, or City library. If money is unspent after five years, may be used anywhere in the Council District for the same purposes. Neighborhood Councils will give advisory recommendations to Council office April 1st of every year, beginning 2020, and Council will approve distribution via Council action. Cannot not be used to establish a new sensitive use under Article V Chapter X of the Los Angeles Municipal Code (LAMC).
 - ii. 25 percent distributed to the DCR for public education and outreach, equity programs, expungement clinics, illegal enforcement, and other cannabis-related programming. This cannot be used for license processing nor license compliance and enforcement.
 - iii. 25 percent distributed to the Cannabis Youth Prevention and Child Strengthening Program cannabis youth prevention and child strengthening programs; Youth prevention defined as any youth and/or child development activities ages 0-24. Program administration, guidelines, and process to be established by Ordinance.

| PRESENTED BY | |
|--------------|------------------------------|
| _ | PAUL KREKORIAN |
| | Councilmember, 2nd District |
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| | |
| SECONDED BY | |
| | HERB WESSON |
| | Councilmember, 10th District |

June 5, 2018