

REPORT FROM

OFFICE OF THE CITY ADMINISTRATIVE OFFICER

Date: November 13, 2014

CAO File No. 0220-03695-0173

Council File No. 14-0820

Council District: All

To: The Mayor
The Council

From: Miguel A. Santana, City Administrative Officer

*MA
RS*

Reference: Transmittal from the Mayor dated October 14, 2014; referred for report on October 15, 2014

Subject: **ACCEPTANCE OF THE 2014 URBAN AREAS SECURITY INITIATIVE GRANT AWARD**

SUMMARY

The Mayor's Office of Homeland Security and Public Safety (Mayor's Office) requests authority to accept the United States Department of Homeland Security (DHS) Fiscal Year 2014 Urban Areas Security Initiative (FY14 UASI) grant award and to take various actions related to award implementation. The grant award provides a total allocation of \$56,025,000 divided among the City and Los Angeles/Long Beach Urban Area (LA/LB UA) Partner Jurisdictions. The grant performance period is from September 1, 2014 to May 31, 2016. While the grant funds are provided to the entire LA/LB UA, the City serves as the administrative and fiscal agent for the grant, receives the total allocation, and distributes the grant funds in accordance with the approved grant budget. No matching funds are required for this grant.

Background

The Urban Areas Security Initiative (UASI) program provides funding to dense urban areas to prevent, protect against, mitigate, respond to and recover from threats or acts of terrorism. The grant funding can be used to purchase homeland security equipment and fund costs associated with planning, training, exercises, operational costs, and grant administration.

On July 1, 2014, the Council authorized the Mayor's Office to apply for the FY14 UASI award, adopted a Governing Body Resolution required by the grantor, and instructed the City Administrative Officer to report to Council with recommendations to accept the FY14 UASI award once funding was allocated (C.F. 14-0820).

The DHS awarded the UASI grant based on a risk-based methodology and assessed effectiveness. The DHS awarded the funds to the State Administrative Agent, which is the California Governor's Office of Emergency Services (Cal OES) for the State of California, which then disperses the funds to the urban areas. The LA/LB UA received an allocation of \$67,500,000 in FY14 UASI funds. In accordance with grant guidelines, Cal OES retained \$11,475,000 of the allocation, leaving a final allocation of \$56,025,000 for the LA/LB UA. FY14 UASI funding retained by Cal OES will be provided to the State of California for projects that will benefit the region but will not be allocated to or managed by the LA/LB UA.

The City of Los Angeles serves as the administrative and fiscal agent for the LA/LB UA and distributes the grant funds to the Partner Jurisdictions based on the region's approved allocation plan and funding priorities. The FY14 UASI allocation plan provides funding for four major homeland security focus areas, or Investment Justifications (IJs), as follows:

1. Strengthen interoperable and communications capabilities - \$10,112,513
2. Strengthen information sharing, collaboration capabilities, and law enforcement investigations - \$13,480,938
3. Protection of critical infrastructure and key resources (limited to commercial airports and seaports) - \$13,382,142
4. Catastrophic incident planning response and recovery - \$16,248,159

The remaining \$2,801,248 in FY14 UASI funding will be dedicated to Management and Administration expenditures for the LA/LB UA. Additional detail on the IJs is provided in the Mayor's transmittal dated October 14, 2014.

City of Los Angeles Allocations

Of the total \$56.03 million FY13 UASI grant award, \$19.4 million is allocated to the City as follows:

Department	Allocation
Emergency Management Department	\$1,264,000
Fire Department	\$6,735,559
Police Department	\$8,541,938
Los Angeles World Airports	\$150,000
Mayor's Office (Management and Administration)	\$2,711,248
Total	\$19,402,745

Attachment 4 to the Mayor's transmittal dated October 14, 2014 provides a detailed list of the projects to be completed by the City of Los Angeles as part of the FY14 UASI program.

The grant guidelines allows up to five percent of the grant award, which is \$2,801,248, to be allocated for Management and Administration (M&A) of the grant. However, it should be noted that the allocation for the Mayor's Office for M&A is shown as \$2,711,248 in the table above.

The remaining \$90,000 for M&A is reflected in the City of Long Beach's FY14 UASI allocation for its personnel costs associated with managing FY14 UASI grant projects. M&A funding for the City will cover the costs of 26 positions in the Mayor's Office and one Deputy City Attorney in the City Attorney's Office. In addition, M&A funding provided to the Mayor's Office will cover the costs of Certified Public Accounting Services and services for a Temporary Employment Agency, as well as administrative expenses such as office supplies and travel.

Additionally, the Mayor's Office requests authority to execute contractual services agreements to implement the projects detailed in Attachment A, entitled "Anticipated Contract Service Requirements, FY14 UASI." This is a revised version of Attachment 6 to the Mayor's transmittal dated October 14, 2014, which indicates that the LAPD Advanced Data Fusion Platform/Palantir contract is sole source. To ensure the appropriate use of contracting authority, the Mayor's Office is requiring FY14 UASI-funded City departments to provide quarterly reports summarizing Request for Proposals (RFPs), other procurements, and contracts that have been issued and/or completed in implementation of the FY14 UASI grant program.

Partner Jurisdictions Allocations and Contracting Authority

Partner Jurisdictions will receive a total of \$26.5 million in FY14 UASI funding. The Mayor's Office requests authority to execute subrecipient agreements with the cities of Alhambra, Beverly Hills, Burbank, Glendale, Hawthorne, Inglewood, Long Beach, Monterey Park, Pasadena, San Fernando, Santa Monica, Signal Hill, Torrance, and Vernon, the County of Los Angeles, and the American Red Cross, to disburse the grant funds. Attachment 7 to the Mayor's transmittal dated October 14, 2014 provides a draft of the subrecipient agreement.

The remaining \$10.1 million in FY14 UASI funds are allocated for the LA/LB Region. The Mayor's Office will submit a separate transmittal in the future detailing the planned expenditures for this allocation for the LA/LB Region.

RECOMMENDATIONS

That the Council:

1. Authorize the Mayor, or designee, to:
 - a. Accept on behalf of the City and the Los Angeles/Long Beach Urban Area, the Fiscal Year 2014 Urban Areas Security Initiative Homeland Security Grant in the amount of \$56,025,000 from the Governor's Office of Emergency Services, for a performance period of September 1, 2014 to May 31, 2016;
 - b. Submit to the grantor on behalf of the City and the Los Angeles/Long Beach Urban Area, requests for drawdown of funds for payment or reimbursements of City and Partner Jurisdiction funds expended for approved grant purposes;

- c. Execute a Memoranda of Agreement, subject to the approval of the City Attorney as to form and legality, for the distribution of the FY14 UASI grant funds, for a term of 21 months with the Los Angeles World Airports (LAWA), consistent with the approved grant budgets;
 - d. Execute subrecipient agreements, subject to the approval of the City Attorney as to form and legality, for the distribution of the FY14 UASI grant funds, for a term of up to 21 months within the applicable performance period with the Los Angeles/Long Beach Urban Area partner jurisdictions including: Alhambra, American Red Cross, Beverly Hills, Burbank, Glendale, Hawthorne, Inglewood, County of Los Angeles, Long Beach, Monterey Park, Pasadena, San Fernando, Santa Monica, Signal Hill, Torrance, and Vernon, consistent with the approved grant budgets and in accordance with the pro forma Agreement (Attachment 7 to the Mayor's transmittal dated October 14, 2014);
 - e. With the assistance of General Managers of affected City Departments, to release Requests for Proposals, evaluate proposals, and negotiate contracts for the purchase of approved equipment, training, exercise, and planning items, including consulting services, as detailed in the FY14 UASI budget;
 - f. Execute on behalf of the City, the contracts referenced in Attachment A (revised version of Attachment 6 to the Mayor's transmittal dated October 14, 2014) for a term of up to 21 months within the applicable performance period, subject to the approval of the City Attorney as to form and legality;
 - g. Receive, deposit into, and disburse from a new FY14 UASI Homeland Security Grant Fund, the grant funds from the FY14 UASI grant award;
2. Instruct the City of Los Angeles Police, Fire, and Emergency Management Departments, and Los Angeles World Airports to provide quarterly reports to the Mayor, which the Mayor's Office will compile and forward to the Chief Legislative Analyst and City Administrative Officer, relative to Request for Proposals, contracts and other procurements undertaken and completed for approved FY14 UASI grant projects within their respective entities;
 3. Authorize two resolution authority positions for the Los Angeles Fire Department for Fiscal Year 2014-15, including one Captain II (Class Code 2142-2) for the Joint Regional Intelligence Center and one Battalion Chief (Class Code 2152-0) for the Regional Training Group, subject to the approval of the Personnel Department as to the appropriateness of the duties for the Captain and Battalion Chief classifications, subject to the Office of the City Administrative Officer Employee Relations Division as to the appropriateness of the pay grade II for the Captain position, and subject to the Managed Hiring process;

4. Authorize the Controller to establish a new interest-bearing fund entitled "FY14 UASI Homeland Security Grant Fund" and create a receivable in the Fund in the amount of \$56,025,000 for the FY14 UASI grant;
5. Authorize the Controller to expend and receive funds upon presentation of documentation and proper demand by the Mayor's Office of Homeland Security and Public Safety to reimburse City departments and the Los Angeles/Long Beach Urban Area participants for approved FY14 UASI Homeland Security grant purchases;
6. Adopt the FY14 UASI Grant Budget (Attachment 3 to the Mayor's transmittal dated October 14, 2014) and authorize the Mayor to create new appropriation accounts within the new FY14 UASI Homeland Security Grant Fund No. XXX for the FY14 UASI Grant, as follows:

<u>Account Number</u>	<u>Account Name</u>	<u>Amount</u>
46L970	LAPD Grant Allocation	\$8,176,938.00
46L170	Police	\$365,000.00
46L938	LAFD Grant Allocation	\$4,148,839.00
46L138	Fire	\$2,293,586.99
46L299	Reimbursement of General Fund costs	\$293,133.01
46L935	EMD Grant Allocation	\$800,000.00
46L135	EMD	\$464,000.00
46L946	Grant Management & Administration	\$2,711,248.00
46L904	LAWA	\$150,000.00
46L668	Partner Jurisdictions	\$26,509,742.00
46L950	LA/LB Region	\$10,112,513.00
	Total	<u>\$56,025,000.00</u>

7. Transfer appropriations from FY14 UASI Homeland Security Grant Fund No. XXX, Department 46, to the General Fund to reimburse the General Fund for FY14 UASI as follows:

Transfer from:

<u>Fund/Dept</u>	<u>Account No.</u>	<u>Account Name</u>	<u>Amount</u>
XXX/46	46L170	Police	\$365,000.00
XXX/46	46L138	Fire	\$2,293,586.99
XXX/46	46L135	EMD	\$464,000.00
		Total	<u>\$3,122,586.99</u>

Transfer to:

<u>Fund/Dept</u>	<u>Account No.</u>	<u>Account Name</u>	<u>Amount</u>
100/70	001092	Overtime Sworn	\$170,000.00
100/70	001012	Salaries Sworn	\$195,000.00
100/38	001098	Overtime Variable Staffing	\$1,771,720.00
100/38	001012	Salaries Sworn	\$521,866.99
100/35	001010	Salaries General	\$464,000.00
		Total	<u>\$3,122,586.99</u>

8. Authorize the Controller to transfer up to \$293,133.01 from Fund XXX, Account 46L299 to the General Fund 100, Department 38, Revenue Source 5346, for reimbursement of grant funded fringe benefits;
9. Authorize the Controller to transfer cash from Fund XXX, Department 46 to reimburse the General Fund, on an as-needed basis, upon presentation of proper documentation from the City departments, subject to the approval of the Mayor's Office of Homeland Security and Public Safety; and,
10. Authorize the Mayor, or designee, to prepare Controller instructions for any technical adjustments, subject to approval of the City Administrative Officer, and authorize the Controller to implement the instructions.

FISCAL IMPACT STATEMENT

Approval of the recommendations in this report will provide allocations to various City departments and Los Angeles/Long Beach Urban Area Partner Jurisdictions totaling \$56,025,000 from the Fiscal Year 2014 Urban Areas Security Initiative (FY14 UASI) Grant award. There is no impact to the General Fund. No matching funds are required. The recommendations in this report are in compliance with the City's Financial Policies as all grant eligible costs are fully covered by grant funds.

MAS:MCL:04150030

Attachment A

Anticipated Contract Service Requirements, FY14 UASI

City Department	Project Description	Maximum Cost	Contract Term
EMD	Emergency Readiness Information System (ERIS): To customize the ERIS software application and database website and to develop a marketing campaign that engages the public to submit household information to the database for use by first responders to direct response during emergencies.	\$125,000	21 months
EMD	Whole Community Neighborhood Full Scale Exercise: To design and conduct an exercise that promotes preparedness among the City of Los Angeles' stakeholder population at the neighborhood level in the form of "neighbor helping neighbor" so that stakeholders can respond to disasters in a self sufficient manner.	\$75,000	21 months
EMD	Advanced EOC Section Specific Train the Trainer Course: To develop and deliver an advanced level, NIMS EOC Management Section "train the trainer" format instructional program for use by the City of Los Angeles Emergency Operations Center (EOC) and other EOCs in the Operational Area and Los Angeles/Long Beach Urban Area.	\$60,000	21 months
EMD	Enhanced Incident Management Unified Command Training (EIMUC) -Texas Engineering Extension Service (TEEX) Sole Source: To provide up to two continuing training courses, at a cost of \$100,000 per course, in unified command for responders in the Los Angeles/Long Beach Urban Area.	\$200,000	21 months
EMD	Regional Media Buy: To develop and present an outreach program specific to all hazards emergency preparedness.	\$150,000	21 months
LAPD	Automated License Plate Reader (ALPR): To design and implement the integration of key resource locations in Los Angeles City into the existing fixed Automatic License Plate Reader system infrastructure.	\$555,999	21 months
LAPD	Automated License Plate Reader (ALPR) - Train the Trainer Course: To provide training to LAPD personnel on the installation and usage of the ALPR system.	\$24,001	21 months
LAPD	Regional Video Command Center (RVCC): To maintain, support, and service the RVCC System's existing hardware and software components.	\$700,000	21 months
LAPD	Regional Video Command Center (RVCC): To design and implement the integration of the Joint Regional Intelligence Center (JRIC) into the existing RVCC infrastructure and microwave network.	\$300,000	21 months
LAPD	Advanced Data Fusion Platform/Palantir Sole Source: To design, deliver, operate and maintain two web-accessible cloud-based investigative platforms that will serve as regional crime-solving tools; a Clue Management module will input and share case-related information to investigators and will aggregate existing Palantir investigative data sets; the ALPR investigation module will aggregate vehicle-based clues and pull pertinent suspect information from disparate regional law enforcement, City and County data sets.	\$2,900,000	21 months
LAPD	Palantir Training Sole Source: To develop and deliver a training curriculum on data analysis techniques and clue and case management and to provide deskside user support to investigators and analysts.	\$286,938	21 months
LAPD	Off-Lead K9 Explosive Detection Training: To provide training for regional bomb detection canine handlers to enhance off lead deployment of canines.	\$10,000	21 months
LAPD	Microwave Downlink: To upgrade Air Support fleet equipment which will enhance the regional downlink system.	\$100,000	21 months
Mayor's Office	Temporary Employment Agency: To contract with a temporary employment agency to assist the Mayor's Office fiscal specialists to ensure the timely, accurate, and appropriate execution of all grant expenditures, reimbursements, and fund draw-downs, as well as preparing and maintaining all necessary documentation to ensure compliance with accepted auditing standards.	\$100,000	21 months

TOTAL \$5,586,938