

REPORT FROM

OFFICE OF THE CITY ADMINISTRATIVE OFFICER


Date: April 12, 2016

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Council File No. 15-0734

Council District: All

To: The Mayor
The Council

From: Miguel A. Santana, City Administrative Officer 

Reference: Transmittal from the Mayor dated February 25, 2016; referred for report February 26, 2015.

Subject: **FISCAL YEAR 2015 URBAN AREAS SECURITY INITIATIVE GRANT
CONTRACTING AUTHORITIES AND BUDGET MODIFICATIONS**

SUMMARY

The Mayor's Office of Public Safety (Mayor's Office) requests authority to modify the United States Department of Homeland Security Fiscal Year 2015 Urban Areas Security Initiative (FY15 UASI) grant. The Mayor's Office also requests contracting authority as part of the FY15 UASI grant program. On January 19, 2016 the Council authorized the Mayor's Office to accept the FY14 UASI grant in the amount of \$55,600,000 with a grant performance period of September 1, 2015 to May 31, 2018 (C.F. 15-0734). No matching funds are required.

Los Angeles Fire Department

Regional Fire Computer-Aided Dispatch

Funding was originally allocated in the Fiscal Year 14 (FY14) UASI grant budget to the Los Angeles Fire Department (LAFD) for the Computer-Aided Dispatch (CAD-to-CAD) project. However, due to project implementation challenges, the project will not be completed within the FY 14 grant performance period and was moved to FY 15.

The Mayor's Office previously received Council authority (C.F. 14-0820) to reallocate the FY 14 UASI CAD-to-CAD project funding to various regional projects. Many of these regional projects were scheduled to be completed within the FY 15 UASI. By completing them in FY 14, funding was made available to be utilized for the CAD-to-CAD project in FY 15.

The Mayor's Office requests authority to increase the existing FY 15 UASI CAD-to-CAD allocation of \$900,000 by \$928,622 from the following FY 15 completed project funds; \$100,000 will be reallocated from the Mayor's Office regional generators project; \$186,891 will be reallocated from the Los Angeles Police Department (LAPD) cybersecurity project; \$342,698 will be reallocated from the Los Angeles County Sheriff Department's Joint Regional Intelligence Center (JRIC) intelligence analysis project; \$50,000 will be reallocated from the LAFD Port Diver Operations Group (PDOG) equipment project (no transfer of appropriations needed); and \$249,033 will be reallocated from the Santa

Monica Fire Department Chemical, Biological, Radiological, Nuclear, and Explosives (CBRNE) Search and Rescue equipment project. This will result in the total project allocation of \$1,828,622. These modifications were approved by the grantor on February 16, 2016.

The Mayor's Office requests the authority to modify the FY15 UASI grant budget by reallocating funds as indicated above, to conduct the necessary transfers between appropriations, and to negotiate and execute contract amendments with the County of Los Angeles and the City of Santa Monica.

Los Angeles Police Department

Hydra

In FY15 UASI, the LAPD received funding to upgrade their Hydra simulations systems equipment. The purchase and installation of this equipment will allow enable the system to upgrade its capabilities and allow for the monitoring and documenting of the real-time analysis of LAPD resources and patrol support in incident command along with LAPD notification and communications. Additionally, the Hydra suite conducts training which enhances collaboration, information sharing and investigatory best practices across multi-jurisdictional borders and allows for the system to operate the current version of the Hydra software.

The Mayor's Office requests the authority to negotiate and execute a sole-source contract with Critical Simulations Ltd. to upgrade the City's Hydra simulations systems equipment for a term of up to 12 months within the grant performance period, and for an amount not to exceed \$53,631.

Emergency Management Department

Enhanced Incident Management Unified Command Training Course - MGT 314

In FY 15 UASI, the Emergency Management Department (EMD) received \$150,000 and Council authority to enter into a sole-source contract with the Texas A&M Engineering Extension Service (TEEX) to provide continuing training in unified command for up to three courses, at a cost of \$50,000 per course. The amount should have been reported as \$122,667 per course. This course will directly enhance the skill set of responders specializing in Emergency Operations throughout the Los Angeles/Long Beach Urban Area (LA/LB UA).

The Mayor's Office requests the authority to amend the existing sole-source contracting authority with TEEX to specify the amount per course of \$122,667.

Los Angeles Mayor's Office

Management & Administration

The Mayor's Office is the designated administrator and fiscal agent for the UASI grant administration on behalf of the 27-member Urban Area, and is responsible for fiscal and program management for all of the UASI grant-funded projects allocated to these entities. The Mayor's Office proposes to use \$100,000 of its management and administration allocation to contract with a vendor to help develop and perform grant-compliance monitoring of Urban Area UASI grant recipients. This monitoring will be

conducted in accordance with applicable grantor requirements and reinforce day-to-day management and administration of the grant.

The Mayor's Office requests the authority to negotiate and execute a contract with a vendor to help develop and perform grant-compliance monitoring of Urban Area UASI grant recipients, for a term of up to 12 months within the grant performance period and for a contract amount not to exceed \$100,000.

Countering Violent Extremism Intervention Program

The Mayor's Office is seeking approval to use \$250,000 of FY 15 UASI grant funding to fund a program director (\$175,000 for one year of direct and indirect salary costs) and outreach campaign (\$75,000) for a Countering Violent Extremism (CVE) Intervention Program. The program director position will be a resolution authority, full-time exempt position, working within the Mayor's Office of Public Safety. Ideologically motivated violence is a global threat that has manifested itself across communities throughout the world, as well as locally. According to the LAPD and the Los Angeles Human Relations Commission, referrals from the community to help intervene in radicalization are growing. Recognizing the need to build prevention and intervention avenues, and given the current lack of trained, prepared interventionists, the City, working with the Department of Homeland Security (DHS), the mental and public health communities and a team of researchers, is developing strategies to counter violent extremism. This framework consists of three pillars: prevention, intervention and interdiction. Efforts are underway to build a comprehensive evidence-based intervention approach to mitigate the threat of violent extremism in communities throughout the Los Angeles region. The LAPD has agreed to modify the \$250,000 allocation from its Regional Video Command Center (RVCC) maintenance project. This will not impact RVCC project completion. This modification was approved by the Grantor on February 16, 2016.

The Mayor's Office requests the authority to modify the FY 15 UASI grant budget by reallocating funds as indicated above, to conduct the necessary transfers between appropriations, and to negotiate and execute a contract with a vendor to deliver a media outreach campaign, for a term of up to 24 months within the grant performance period and for a contract amount not to exceed \$75,000. Resolution authority for one Mayoral Aide VII is requested for the Mayor's Office for the period from March 7, 2016 through June 30, 2016 at a total cost of \$56,538, consisting of \$41,399 in direct costs and \$15,139 in indirect costs for the remainder of FY 2015-16.

Multi-State Information Sharing and Analysis Center

The Mayor's Office is seeking approval to use \$151,200 of FY 15 UASI grant funding to renew an existing membership with the Center for Internet Security (CIS). CIS provides a subscription to the Multi-State Information Sharing and Analysis Center (MS-ISAC), which monitors, detects, and analyzes cyber threats to the City's network. MS-ISAC has been designated by DHS as the key resource for cyber threat prevention, protection, response and recovery for the nation's state, local, tribal, and territorial governments. The MS-ISAC 24x7 Cyber Security Operations Center provides member governments with real-time network monitoring, early cyber threat warnings and advisories, vulnerability identification, and mitigation and incident response. The City is currently a member of MS-ISAC, through the CIS. Current membership includes MS-ISAC monitoring for the LAPD, LAFD, Information Technology Agency, Department of Water and Power, Library, Department of Sanitation,

Port of Los Angeles, Los Angeles World Airports, and Los Angeles Fire and Police Pensions. MS-ISAC replicates feeds from these Departments, which provides the City with an aggregated view of threats and incidents and alerts to external threats that could potentially impact the City's networks and systems. The membership will last from June 1, 2016 through May 31, 2017. The City's current membership expires on May 31 2016.

Partner Jurisdictions

The City of Alhambra Fire Department was originally allocated a total of \$119,800 for the purchase of Urban Search and Rescue (USAR) equipment. Due to regional fire needs, the City of Alhambra now requests these funds be reallocated to the City of Long Beach Fire Department to fund a contractor that will provide educational curriculum for the Los Angeles Area Regional Training Group. This modification was approved by the Grantor on February 16, 2016.

The City of Monterey Park was originally allocated a total of \$99,853 for the purchase of Tactical Emergency Medical Services (TEMS) equipment (\$31,600), TEMS training (\$43,808) and USAR training (\$24,445). Due to regional fire needs, the City of Monterey Park now requests that these funds be reallocated to the City of Long Beach Fire Department to fund a contractor that will provide educational curriculum for the region. This modification is pending Grantor approval.

The City of Vernon was originally allocated a total of \$70,000 for the purchase of Chemical, Biological, Radiological, Nuclear and Explosives (CBRNE) equipment. Due to regional fire needs, the City of Vernon requests these funds be reallocated to the City of Long Beach Fire Department to fund a contractor that will provide educational curriculum for the region. This modification is pending Grantor approval.

The City of Beverly Hills was originally allocated a total of \$125,000 for the purchase of SMART Classroom equipment. Due to regional fire needs, the City of Beverly Hills now requests a portion of these funds (\$96,178) be reallocated to the City of Long Beach Fire Department to fund a SMART Classroom server located at the City of Long Beach. This modification is pending Grantor approval.

The Mayor's Office requests the authority to modify the FY15 UASI grant budget by reallocating funds as indicated above, to conduct the necessary transfers between appropriations, and to negotiate and execute contract amendments with the City of Alhambra, City of Monterey Park, City of Vernon, City of Beverly Hills, and the City of Long Beach

Interoperable Communication Systems

The City of Long Beach is upgrading its radio infrastructure by replacing its current obsolete public safety dispatch system with new public safety communications technology that will address regional interoperability needs. In FY15 UASI, the City of Long Beach has been allocated grant funding in the amount of \$6,787,370 for the purchase and installation of a Motorola MCC 7500 IP Dispatch Console System.

The Mayor's Office requests the authority to negotiate and execute contract amendments with the City of Long Beach, in order to facilitate the acquisition and installation of this system.

RECOMMENDATIONS

That the Council;

1. Authorize the Mayor, or designee, to:

- a. Modify the existing grant budget (C.F. 15-0734) for the FY15 UASI grant by reallocating funds between projects as described within this report;
- b. Negotiate and execute a contract amendment with the County of Los Angeles to decrease its total contract amount by \$342,698, from \$17,873,314 to \$17,530,616, subject to the approval of the City Attorney as to form;
- c. Negotiate and execute a contract amendment with the City of Santa Monica to decrease its total contract amount by \$249,033 from \$572,878 to \$323,845, subject to the approval of the City Attorney as to form;
- d. Negotiate and execute a sole-source contract with Critical Simulations Ltd. to upgrade the Hydra simulations systems equipment in the amount of \$53,631 for a term of up to 12 months within the grant performance period, subject to the approval of the City Attorney as to form;
- e. Negotiate and execute a sole-source contract with Texas A&M Engineering Extension Service (TEEX) to provide enhanced incident management and unified command training in the amount of \$122,667 per course, for a term of up to 12 months within the grant performance period, subject to the approval of the City Attorney as to form;
- f. Negotiate and execute a contract with a vendor to develop and perform grant-compliance monitoring of UASI grant recipients, for a term up to 12 months within the grant performance period, in an amount not to exceed \$100,000, subject to the approval of the City Attorney as to form;
- g. Authorize by resolution authority one exempt position of Mayoral Aide VII (Class Code 0147) within the Mayor's Office of Public Safety, for the period of March 7, 2016 through June 30, 2016;
- h. Negotiate and execute a contract with a vendor to develop and deliver a media outreach campaign for countering violent extremism, for a term of up to 24 months within the grant performance period, in an amount not to exceed \$75,000, subject to the approval of the City Attorney as to form;
- i. Negotiate and execute a sole-source contract with the Center for Internet Security to subscribe to the Multi-State Information Sharing and Analysis Center fee-based management services for the Information Technology Agency, Department of Water and Power, Los Angeles Police Department, Los Angeles Fire Department, Bureau of Sanitation, Los Angeles Library, Los Angeles Harbor Department, Los Angeles

Fire and Police Pensions, Los Angeles Department of Transportation, and Los Angeles City Employees' Retirement System and for a term up to 12 months within the grant performance period, and for an amount not to exceed \$151,200, subject to the approval of the City Attorney as to form;

- j. Negotiate and execute a contract amendment with the City of Alhambra to decrease its total contract amount by \$119,800, from \$229,026 to \$109,226, subject to the approval of the City Attorney as to form;
- k. Negotiate and execute a contract amendment with the City of Monterey Park, to decrease its total contract amount by \$99,853, from \$232,953 to \$133,100, subject to the approval of the City Attorney as to form;
- l. Negotiate and execute a contract amendment with the City of Vernon, to decrease its total contract amount by \$70,000, from \$144,599 to \$74,599, subject to the approval of the City Attorney as to form;
- m. Negotiate and execute a contract amendment with the City of Beverly Hills, to decrease its total contract amount by \$96,178, from \$401,470 to \$305,292, subject to the approval of the City Attorney as to form;
- n. Negotiate and execute a contract amendment with the City of Long Beach, to increase its total contract amount by \$7,173,201, from \$5,377,994 to \$12,551,195, subject to the approval of the City Attorney as to form.

2. Authorize the Controller to:

- a. Transfer appropriations and create appropriation accounts within Fund 58H, FY15 UASI, as follows:

FROM:			
<u>Fund/Dept.</u> <u>No.</u>	<u>Account</u>	<u>Title</u>	<u>Amount</u>
58H46	46M950	LA/LB Region	\$100,000
58H46	46M970	LAPD Grant Allocation	436,891
58H46	46M668	Partner Jurisdictions	<u>591,731</u>
Total			\$1,128,622
TO:			
<u>Fund/Dept.</u> <u>No.</u>	<u>Account</u>	<u>Title</u>	<u>Amount</u>
58H/46	46M938	LAFD Grant Allocation	\$878,622
58H/46	46M946	Grant Management & Administration	75,000
58H/46	46M146	Mayor	128,140
58H/46	46M299	Reimbursement of General Fund Costs	<u>46,860</u>
Total			\$1,128,622

- b. Transfer up to \$128,140 from Fund 58H, Account 46M146 to Fund 100/46, Account 001020, for reimbursement of grant-funded personnel salaries in the Mayor's Office; and
 - c. Transfer up to \$46,860 from Fund 58H, Account 46M299 to Fund 100/46 Revenue Source Code 5346, for reimbursement of grant-funded fringe benefits in the Mayor's Office.
3. Authorize the Mayor, or designee, to prepare Controller instructions for any technical adjustments, subject to approval of the City Administrative Officer, and authorize the Controller to implement the instructions.

FISCAL IMPACT STATEMENT

There is no General Fund impact as a result of these actions. Approval of the recommendations within the report will allow for the continued expenditure of the Fiscal Year 2015 Urban Areas Security Initiative (FY 15 UASI) grant. These actions are in compliance with the City's Financial Policies in that grant funds are sufficient to support the grant activities.

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