

CITY OF LOS ANGELES

CALIFORNIA



Workforce Investment Board
CHARLES WOO, CHAIR



ERIC GARCETTI
MAYOR



**Economic and Workforce
Development Department**
JAN PERRY
GENERAL MANAGER

November 12, 2015

Council File Number:
Council Districts: All
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Operations Division

The Honorable Eric Garcetti
Mayor, City of Los Angeles
Room 303, City Hall

City Council
c/o City Clerk
Room 395, City Hall

Attention: Mandy Morales, Legislative Coordinator

TRANSMITTAL: AUTHORIZATION TO ACCEPT A \$700,000 AWARD FROM THE UNITED STATES DEPARTMENTS OF EDUCATION (ED), LABOR (DOL) AND HEALTH AND HUMAN SERVICES (HHS) FOR THE PERFORMANCE PARTNERSHIP PILOT (P3) FOR DISCONNECTED YOUTH

RECOMMENDATIONS

The General Manager of the Economic and Workforce Development Department (EWDD) and the Chair of the Los Angeles Workforce Development Board (WDB) respectfully request that the Mayor and City Council:

1. **AUTHORIZE** the General Manager, EWDD, or designee, to accept on behalf of the Los Angeles WDB up to \$700,000 in P3 grant award funds under the designation, "Los Angeles Performance Partnership Pilot" (LA P3) for a grant term of 36 months, from October 1, 2015 through September 30, 2018.
2. **AUTHORIZE** the General Manager, EWDD, or designee, to execute grant agreements and/or amendments with the awarding agencies – the United States Departments of Education (ED), Health and Human Services (HHS) and Labor (DOL) for receipt of the P3 monies for a pilot project that will serve 8,000 Out-of-

3. School Youth (OSY) annually, including 2,700 as WIA enrolled youth;
4. AUTHORIZE the General Manager, EWDD, or designee, to negotiate agreements to begin October 1, 2015, with the following grant application partners:
 - Los Angeles Unified School District (LAUSD) in an amount not to exceed \$250,000 to assist with project management and data collection (October 1, 2015 through September 30, 2018); and
 - California State University, Northridge (CSUN) in an amount not to exceed \$200,000 for program evaluation (from October 1, 2015 through September 30, 2018);
5. APPROVE the allocation of \$250,000 to the EWDD for grant management, program oversight, and administrative costs for the contract term;
6. AUTHORIZE the Controller to establish a new interest-bearing fund titled LA Performance Partnership Pilot (LA P3) Fund No. XXX to be administered by EWDD;
7. Authorize the Controller to:
 - a. Establish a receivable within the newly established LA Performance Partnership Pilot (LA P3) Fund No. XXX from the U.S. Department of Education for \$700,000.
 - b. Establish new accounts within the newly established LA Performance Partnership Pilot (LA P3) Program Fund No. XXX and appropriate as follows:

Acct #	Title	Amount
22M122	EWDD	57,264
22M299	Related Costs – EWDD	26,069
22M622	Reserved for EWDD Oversight	166,667
22M773	LA P3	450,000
Total		700,000

- c. Increase appropriations within Fund 100/22 as follows:

Acct #	Title	Amount
001010	Salaries-General	49,001
001070	Salaries-As Needed	239
001090	Overtime	9
002120	Printing and Binding	23

002130	Travel	33
003040	Contractual Services	1,003
003310	Transportation	39
006010	Office and Administrative	1,078
006030	Leasing	5,839
Total		57,264

d. Expend funds upon presentation of proper documentation.

8. Authorize the General Manager of EWDD, or designee, to prepare additional Controller instructions and/or many any necessary technical adjustments that are consistent with this action, subject to the approval of the City Administrative Officer and authorize the Controller to implement these instructions.

FISCAL IMPACT

All recommendations in this transmittal will have no negative financial impact on the City General Fund, inasmuch as the grant provides full-cost recovery of the EWDD salaries, expenses, and all related costs

BACKGROUND

On November 24, 2014, ED's Office of Career, Technical, and Adult Education released Applications for New Awards: Performance Partnership Pilots (P3) inviting applicants for new awards for fiscal year 2014. The P3 program is authorized by the Consolidated Appropriations Act, 2014, Division H Section 526 (the Act), and is a program to test innovative outcome-focused strategies to achieve significant improvements in educational, employment, and other key outcomes for disconnected youth using new flexibility to blend existing Federal funds and to seek waivers of associated program requirements. EWDD submitted its application for a \$700,000 Los Angeles Performance Partnership Pilot (LA P3) grant by the deadline of March 4, 2015.

The deadline for Intergovernmental Review by the involved Federal agencies was May 4, 2015. On August 7, 2015, the EWDD received communication from the Federal Agencies participating in the P3 for Disconnected Youth competition that they were recommending EWDD's proposal for designation as a P3 pilot, and on October 28, 2015, the ED announced its award to nine pilot sites across the nation, including Los Angeles.

P3 pilots will receive start-up grants to support ongoing planning streamlined governance, strengthened data infrastructure, improved coordination, and related activities to help pilots improve outcomes for disconnected youth. Successful pilots will use cost-effective strategies to increase the success of disconnected youth in achieving educational, employment, well-being, and other key outcomes. Through a combination of careful implementation of evidence-based and promising practices, effective

administrative structures, alignment of outcomes and performance measures, and more efficient and integrated data systems, it is anticipated that P3 will produce better outcomes per dollar by focusing on what works, rather than focusing on compliance with multiple Federal program requirements that may not best support the desired outcomes.

LA P3 PROGRAM

The LA P3 is a comprehensive service delivery system that coordinates and integrates the multiple layers of services being provided to disconnected youth ages 16-24, high school dropouts, active in the probation system, foster care, homeless, or out-of-school/out of work. LA P3 will align and coordinate City and County of Los Angeles (CLA), the Los Angeles Unified School District (LAUSD), the Los Angeles Community College District, State Employment Development Department, and other public and private agencies to serve at risk youth populations. The alignment and coordination will enable improved case management, treatment and outcomes. LA P3 will address the intractable twin problems of low high school graduation and high youth unemployment rates experienced by disconnected youth through an integrated local strategic plan and by enhancing current systems based approach for youth workforce and career development. The LA P3 pilot project also aligns with the WDB's emphasis on serving vulnerable populations through the redesign of the WDS.

The Evaluation Plan for the LA P3 will include in-depth live case studies to track initial implementation, a matched pairs quasi-experimental impact assessment, and a time series analysis of outcomes. California State University Northridge (CSUN) will conduct the assessment.

The LA P3 is an established framework of cooperation that will work to braid the funding sources identified by the project to support disconnected youth within the City, the County of Los Angeles Workforce Development Systems (WIA Formula Funds-DOL), Los Angeles Unified School District (Diploma Plus Grant funds – DOE, WIA Title II), Los Angeles Community College District (WIA funds, HHS, DOE), Los Angeles County Department of Children and Family Services (DCFS) (HHS), Probation (HHS), Employment Development Department (WIA), Alliance for Children's Rights, My Brother's Keeper (Private Philanthropy), and LA County Office of Education (DOE, WIA funds).

The LA P3 will build upon the footprint of the 16 YouthSource Centers strategically located within communities of highest need in the City of Los Angeles to create an enhanced delivery system fully integrating and engaging disconnected youth by increasing the educational, employment, and social/health well-being outcomes of this population. This system currently serves over 8,000 participants annually.

In 2012, as an initial pilot of systems integration, the LA City & County consortium received a \$12 million DOL Workforce Innovation Fund (WIF) award for the Los Angeles Reconnections Career Academy (LARCA) to serve disconnected youth in partnership with the LAUSD and other key partners such as other workforce development practitioners, education, human services, and business/industry. Notably, LARCA

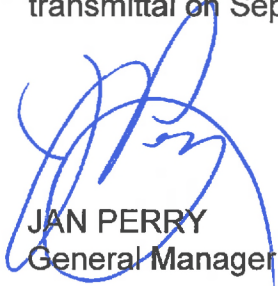
included an evaluation component, as planned for the P3. The positive results are soon to be shared nationally as a best-practice model. The LA P3 will continue to build on the successes of the LARCA program model.

LA P3 Program Evaluation

The P3 evaluation, led by CSUN, is to determine if outcomes of the proposed pilot will be a significant improvement compared with what might have occurred in its absence, both during the pilot project period and, for longer-term outcomes, beyond the project period. A secondary goal of the evaluation is to provide some formative evaluation data to help with the initial implementation of the program.

WDB ACTION


In compliance with the WIB-Local Elected Officials agreement, the acceptance of a grant in excess of \$250,000 is subject to approval of the WDB, the City Council, and the Mayor. The WDB took action to approve the recommendations contained within this transmittal on September 30, 2015.



JAN PERRY
General Manager

JP:RS:LS:MW

cc: Mike Feuer, City Attorney



CHARLES WOO
Chair
Workforce Development Board
(Workforce Investment Board)