

MICHAEL N. FEUER CITY ATTORNEY

REPORT NO. \_\_\_\_\_ R 1 5 - 0 3 2 4

DEC 1 8 2015

# **REPORT RE:**

DRAFT ORDINANCE APPROVING THE FIRST AMENDMENT TO EACH COMPETITIVE OFFER POWER PURCHASE AGREEMENT BETWEEN THE CITY OF LOS ANGELES, ACTING BY AND THROUGH THE DEPARTMENT OF WATER AND POWER, AND THE FOLLOWING ENTITIES: SUNE LADWP 2, LLC FOR BP NO. 14-007; HECATE ENERGY FIT "A", LLC FOR BP NO. 14-009; HECATE ENERGY FIT "B", LLC FOR BP NO. 14-011; AND SUNE LADWP, LLC FOR BP NO. 14-014, FOR THE EXTENSION OF MILESTONES I AND II, AND ADJUSTING THE ASSOCIATED INSTALLMENT CAPACITIES FOR EACH, FOR THE PURCHASE OF ELECTRIC ENERGY FROM IN-BASIN SOLAR POWERED GENERATION FACILITIES AS PART OF LADWP'S FEED-IN TARIFF PROGRAM

The Honorable City Council of the City of Los Angeles Room 395, City Hall 200 North Spring Street Los Angeles, California 90012

Honorable Members:

This Office has prepared and now transmits for your consideration the enclosed draft ordinance, approved as to form and legality. This draft ordinance provides for the approval of the First Amendment to each Competitive Offer Power Purchase Agreement (COPPA) between the City of Los Angeles, acting by and through the Department of Water and Power (LADWP), and the following entities: SunE LADWP 2, LLC (BP No. 14-007); Hecate Energy FiT "A", LLC (BP No. 14-009); Hecate Energy FiT "B", LLC (BP No. 14-011); and SunE LADWP, LLC (BP No. 14-014) (collectively, the COPPAs) for the extension of Milestone I and Milestone II, and adjustment of the associated

installment capacity for each milestone, for the purchase of electric energy from in-basin solar powered generation facilities as part of LADWP's FiT program.

### Background

On July 1, 2014, the City Council passed Ordinance No.183140, which was approved by the Mayor on July 7, 2014. The ordinance approved two types of contracts. The first type is large-scale PPAs associated with LADWP's Beacon site in Kern County. The second type is the COPPAs at issue. The COPPAs require the contractors to develop distributed generation facilities within the LADWP basin in proportion to the size of facilities to be developed at the Beacon site. These COPPAs make up the Department's FiT 50 program.

Specifically, SunE LADWP, LLC and SunE LADWP 2, LLC are required to develop FiT 50 facilities of 10 and 12 megawatts (MWs), respectively. Hecate Energy FiT "A", LLC and Hecate Energy FiT "B", LLC are required to develop facilities of 14 MWs each.

The COPPAs contain three milestones by which the developers must have a certain amount of their facilities in commercial operation. Initially, the first milestone was June 30, 2105. The COPPAs provided that this milestone could be moved six months, to December 31, 2015, provided that there was a delay caused by the buyer (the City acting by and through LADWP). Given that there was some uncertainty created when the Zoning Administrator determined that FiT projects need a conditional use permit (CUP), and it took some time for LADWP to put in place a master CUP for rooftop and carport FiT projects which are not in single family, agricultural or open space zones, the first milestone was extended.

COPPA No.	Milestone I 12/31/2015 (MW)	Milestone II 3/31/2016 (MW)	Milestone III 12/31/2016 (MW)
BP 14-007	4	4	4
BP 14-009	4	5	5
BP 14-011	4	5	5
BP 14-014	3	3	4

Common to all COPPAs is a development schedule comprised of the three milestones, as follows:

As indicated above, each milestone requires a certain amount of MWs to be placed into commercial operation by that date. Failure would result in liquidated damages (\$200 per kilowatt) in proportion to the facilities not developed on time, and the developer would forfeit the right to sell the remaining capacity for that milestone. If The Honorable City Council of the City of Los Angeles Page 3

no kilowatt(s) are installed for Milestone II, the remaining performance security will be forfeited and the developer will forfeit the right to further sell energy for all remaining capacity.

LADWP believes it is more advantageous to extend these milestones to increase the likelihood of project development, rather than collecting liquidated damages for missing the original first milestone. The proposed draft ordinance would approve amendments to the COPPAs that would extend Milestone I to August 31, 2016, and Milestone II to October 31, 2016, and revise the installment amount of the milestones as follows:

COPPA No.	Milestone I 8/31/2016 (MW)	Milestone II 10/31/2016 (MW)	Milestone III 12/31/2016 (MW)
BP 14-007	6	3	3
BP 14-009	7	3.5	3.5
BP 14-011	7	3.5	3.5
BP 14-014	5	2.5	2.5

Because Ordinance No. 183140 delegates authority to the Board of Water and Power Commissioners to make amendments to the agreements without further City Council approval only if they are "ministerial and administrative in nature and do not increase the costs or extend the term of said agreements," Council approval is required for the proposed amendments. The proposed amendments require a discretionary act that would alter the milestone dates, which would otherwise trigger LADWP's entitlement to liquidated damages. Thus, altering the milestones cannot be characterized as ministerial in nature and might be characterized as changing the ultimate cost to LADWP if liquidated damages were otherwise collected after a Milestone I or II is missed under the existing schedule.

The amendments also provide, that in the event there are any future delays caused by LADWP, the developers' sole remedy is a day-for-day extension of the milestones.

## CEQA Findings

In accordance with the California Environmental Quality Act (CEQA) it has been determined that the LADWP FiT Program is exempt pursuant to the General Exemption described in CEQA Guidelines Section 15061(b)(3). The General Exemption applies in situations where it can be seen that there is no possibility that the activity in question may have significant effect on the environment. LADWP has no obligation to purchase energy from participants until any applicable CEQA review has been completed and LADWP has determined, based on that review, to approve the purchase of energy from the facility.

The Honorable City Council of the City of Los Angeles Page 4

## Summary of Ordinance Provisions

The enclosed draft ordinance approves the First Amendment to each of the COPPAs, approved by the Board of Water and Power Commissioners by the adoption of Resolution No. 016 114. The amendments will extend the milestones and alter the amount of capacity to be developed under each milestone without changing the overall obligation of the developer.

#### Council Rule 38 Referral

This draft ordinance has been presented to the Board of Water and Power Commissioners pursuant to Council Rule 38.

If you have any questions regarding this matter, please contact Deputy City Attorney William Kysella at (213) 367-5296. He or another member of this Office will be present when you consider this matter to answer any questions you may have.

By

Very truly yours,

MICHAEL N. FEUER, City Attorney

DAVID MICHAELSON Chief Assistant City Attorney

DM:WHK:pj Transmittal

m:\proprietary\_occ\dwp\bill kysella\fit 50 amendment report to council.doc