

LOS ANGELES POLICE COMMISSION

BOARD OF
POLICE COMMISSIONERS

MATTHEW M. JOHNSON
PRESIDENT

STEVE SOBOROFF
VICE PRESIDENT

SANDRA FIGUEROA-VILLA
KATHLEEN KIM
ROBERT M. SALTZMAN

MARIA SILVA
COMMISSION EXECUTIVE ASSISTANT II



ERIC GARCETTI
Mayor

RICHARD M. TEAFANK
EXECUTIVE DIRECTOR

ALEXANDER A. BUSTAMANTE
INSPECTOR GENERAL

EXECUTIVE OFFICE
POLICE ADMINISTRATION BUILDING
100 WEST FIRST STREET, SUITE 134
LOS ANGELES, CA 90012-4112

(213) 236-1400 PHONE
(213) 236-1410 FAX
(213) 236-1440 TDD

November 17, 2015

BPC #15-0362

The Honorable Eric Garcetti
Mayor, City of Los Angeles
City Hall, Room 303
Los Angeles, California 90012

Attention Mandy Morales

Dear Honorable Mayor:

RE: REQUEST APPROVAL OF REPORT REGARDING BODY WORN VIDEO DEPLOYMENT AND IMPLEMENTATION COSTS AND PERSONAL SERVICES AGREEMENT WITH TASER INTERNATIONAL, INC., FOR BODY WORN VIDEO AND CONDUCTED ELECTRICAL WEAPONS FOR THE LOS ANGELES POLICE DEPARTMENT.

At the regular meeting of the Board of Police Commissioners held Tuesday, November 17, 2015, the Board APPROVED the Department's report relative to the above matter.

This matter is being forwarded to you for approval.

Respectfully,

BOARD OF POLICE COMMISSIONERS

MARIA SILVA
Commission Executive Assistant

Attachment

c: Chief of Police

BPC #15-0362
4D
NOV 12 2015
CITY OF LOS ANGELES

INTRADEPARTMENTAL CORRESPONDENCE

November 10, 2015
1.17

TO: The Honorable Board of Police Commissioners

FROM: Chief of Police

RECEIVED
Earl R. ... 11-12-15

SUBJECT: REQUEST APPROVAL OF REPORT REGARDING BODY WORN VIDEO DEPLOYMENT AND IMPLEMENTATION COSTS AND PERSONAL SERVICES AGREEMENT WITH TASER INTERNATIONAL, INC. FOR BODY WORN VIDEO AND CONDUCTED ELECTRICAL WEAPONS FOR THE LOS ANGELES POLICE DEPARTMENT

RECOMMENDED ACTIONS

1. That the Board of Police Commissioners (Board) REVIEW and APPROVE the attached report regarding Body Worn Video Deployment and Implementation Costs.
2. That the Board REVIEW and APPROVE the attached Personal Services Agreement for equipment and services from TASER International, Inc. subject to City Attorney review and approval.
3. That the Board TRANSMIT the Report and Agreement to the Office of the Mayor for approval.
4. That the Board AUTHORIZE the Department to enter into an agreement with TASER International, Inc., in a substantially similar form to the proposed agreement attached hereto.

DISCUSSION

The Los Angeles Police Department (LAPD) desires to enter into an agreement with TASER International, Inc. (Contractor) to provide Body Worn Video (BWV) and Conducted Electrical Weapons (CEW) equipment and services for the LAPD.

The attached report explains the details of the LAPD BWV program, including its various components and the services required to prepare for and complete the implementation, and requests the necessary funding and approvals for all associated costs, contracts and staffing requirements. The first year BWV project costs for Fiscal Year (FY) 2015-16 is \$10,354,345. A total of \$4,550,000 is allocated in the Unappropriated Balance – Body Worn Video Cameras line item in the approved Fiscal Year (FY) 2015-16 Budget. In addition, the LAPD has been awarded \$965,624 (\$956,264 awarded in year-one, and \$9,360 awarded in year-two) in federal grant funds from the US DOJ Bureau of Justice Assistance (BJA) FY 2015 Body-Worn Camera Policy and Implementation Program Grant (the grant funds will cover the purchase and year-one storage, licensing and maintenance costs of 740 of the 6,140 cameras). The balance of year-one project costs (\$4,848,081) will require an additional source of funding, to be identified by the City Administrative Officer and approved by the Mayor and Los Angeles City Council.

The Honorable Board of Police Commissioners

Page 2

1.17

The attached agreement between LAPD and the Contractor is based upon an agreement, awarded subsequent to a competitive bidding process, with the Contractor and Kern County, executed on September 29, 2015, for equipment and services, which include the equipment and services LAPD requires. The term of the agreement is for five (5) years with the option to renew for one additional five (5) year period. The cost of the agreement is \$31,194,844, of which, \$965,624 will be paid for by the Bureau of Justice Assistance FY 2015 Body-Worn Camera Policy and Implementation Grant Program.

If you have any questions regarding this matter, please have a member of your staff contact Chief Information Officer Maggie Goodrich, Commanding Officer, Information Technology Bureau, at (213) 486-0370.

Respectfully,



CHARLIE BECK
Chief of Police

Attachment

BOARD OF
POLICE COMMISSIONERS
Approved *November 17, 2015*
Secretary *Marie L.*

INTRADEPARTMENTAL CORRESPONDENCE

November 10, 2015

1.17

TO: Chief of Police

FROM: Commanding Officer, Information Technology Bureau

SUBJECT: REQUEST APPROVAL OF REPORT REGARDING BODY WORN VIDEO DEPLOYMENT AND IMPLEMENTATION COSTS AND PERSONAL SERVICES AGREEMENT WITH TASER INTERNATIONAL, INC. FOR BODY WORN VIDEO AND CONDUCTED ELECTRICAL WEAPONS FOR THE LOS ANGELES POLICE DEPARTMENT

Information Technology Bureau (ITB) requests your approval of the attached report regarding Body Worn Video (BWV) deployment and implementation costs and the attached agreement with TASER International, Inc. (Contractor) to provide BWV and Conducted Electrical Weapons (CEW) equipment and services for the Los Angeles Police Department (LAPD or Department). The agreement has been reviewed and approved as to form by the City Attorney.

The attached report explains the details of the LAPD Body Worn Video (BWV) program, including its various components, the services required to prepare for and complete the implementation, and requests the necessary funding and approvals for all associated costs, contracts and staffing requirements. The first year BWV project costs for Fiscal Year (FY) 2015-16 is \$10,354,345. A total of \$4,550,000 is allocated in the Unappropriated Balance – Body Worn Video Cameras line item in the approved FY 2015-16 Budget. In addition, the LAPD has been awarded \$965,624 in federal grant funds from the US DOJ Bureau of Justice Assistance (BJA) FY 2015 Body-Worn Camera Policy and Implementation Program Grant (the grant funds will cover the purchase and year-one storage, licensing and maintenance costs of 740 of the 6,140 cameras). The balance of year-one project costs (\$4,848,081) will require an additional source of funding, to be identified by the City Administrative Officer and approved by the Mayor and Los Angeles City Council.

The attached agreement between LAPD and the Contractor is based upon an agreement, awarded subsequent to a competitive bidding process, with the Contractor and Kern County, executed on September 29, 2015, for equipment and services, which include the equipment and services LAPD requires. The term of the agreement is for five (5) years with the option to renew for one additional five (5) year period. The cost of the agreement is \$31,194,844, of which, \$965,624 will be paid for by the Bureau of Justice Assistance FY 2015 Body-Worn Camera Policy and Implementation Grant Program.

Chief of Police

Page 2

1.17

If you have any questions regarding this matter, please have a member of your staff contact Maggie Goodrich, Commanding Officer, Information Technology Bureau, at (213) 486-0370.

A handwritten signature in black ink, appearing to read 'MAGGIE GOODRICH', written over a horizontal line.

MAGGIE GOODRICH, Chief Information Officer
Commanding Officer
Information Technology Bureau

Attachments

Body Worn Video Deployment and Implementation Costs November 10, 2015

This report explains the details of the Los Angeles Police Department (LAPD or Department) Body Worn Video (BWV) program, including its various components and the services required to prepare for and complete the implementation, and requests the necessary funding and approvals for all associated costs, contracts and staffing requirements.

I. Background

In December 2014, the Los Angeles Police Foundation (Police Foundation) donated 860 body worn cameras to the LAPD, along with two years of licensing, maintenance, and storage. The donation was made possible by funds raised by Police Commissioner Steve Soboroff (approximately \$1.3 million in private funds) and a separate donation of unrestricted funds (\$250,000) by the Police Foundation.

On December 16, 2014, Chief of Police Charlie Beck and Mayor Eric Garcetti announced that the 860 body worn cameras would be deployed in 2015.¹ Mayor Garcetti also announced his intention to provide funding in the next fiscal year (FY 2015-16) to procure a body worn camera for each of the 7,000 LAPD officers assigned to patrol and specialized uniformed units with enforcement responsibilities.

Over the next several months, the Department proceeded with the development of the policy regarding the use of BWV and the requisite meet and confer process with the Los Angeles Police Protective League (LAPPL). The resulting use policy, LAPD 2015 Special Order 12, is attached as Attachment B.

The LAPD, City Information Technology Agency (ITA), and the General Services Department (GSD) also spent several months installing the infrastructure necessary to support the BWV deployment. At each of three LAPD stations, electrical power and computer networking equipment were installed to support the camera docking stations that are used to upload video to the cloud storage solution, download any necessary firmware upgrades to the cameras, perform date/time synchronization, and charge the camera battery.

¹ See Attachment A, Report from LAPD dated March 25, 2015, for background on the selection of the particular BWV solution.

During August and September 2015, the 860 cameras were deployed to three LAPD Divisions, as well as three additional LAPD specialized Units:

1. Mission Division (August 31, 2015)
2. Newton Division (September 14, 2015)
3. Central Traffic Division (September 28, 2015)
4. Central Area Safer Cities Initiative (September 28, 2015)
5. Central Area Eastside Detail (September 28, 2015)
6. Central Area LA Live Detail (September 28, 2015)

As of November 8, 2015, a total of 64,108 videos have been recorded, totaling 11,954 hours of video captured by the Divisions and Units listed above (an average of 903 videos per day, totaling approximately 168 hours and 127 gigabytes of video being recorded each day).

Upon approval of the recommendations in this report, the LAPD will deploy an additional 6,140 body cameras, completing the deployment of a total of 7,000 cameras to officers in the field. That deployment will begin in mid-December 2015 and will be completed by the end of 2016.

II. Overview of the Body Worn Video Solution

The LAPD is deploying a BWV solution from TASER International, Inc. (TASER). The solution consists of:

- The Axon Body 2 camera (*See Figure 1 below*) worn on the front of an officer's uniform (typically on the chest or on the belt, depending on body type) while on duty in the field;
- A mobile device (*See Figure 2 below*) used to review and tag video in the field;
- The TASER Evidence Transfer Manager (ETM or docking station) to upload the video and perform various technical functions, such as; charging the camera's battery, updating camera firmware, and synching the date and time of the camera (*See Figure 3 below*);
- Unlimited storage via the Evidence.com hosted storage solution; and
- The Evidence.com video management solution, which is used to access and review video, as well as share video evidence with the City Attorney and District Attorney.



Figure 1: Axon Body 2 Camera



Figure 2: Sprint/Samsung Mobile Device

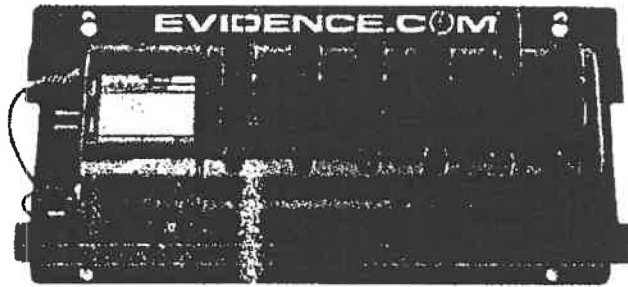


Figure 3: Evidence Transfer Manager (ETM)

III. The TASER Agreement

The LAPD is requesting to enter into a five-year Agreement with TASER (Attachment C) that will include:

- 6,140 Axon Body 2 Cameras, including five-year extended warranty
- 6,140 replacement/upgraded body cameras in years 2.5 and 5 of the Agreement (i.e., three cameras for each officer over the life of the contract)
- Unlimited storage in Evidence.com for each body camera
- 300 Terabytes (TB) of additional storage in Evidence.com for digital evidence from sources other than body cameras (e.g., still photos and audio recordings)
 - 140 TB are guaranteed in the Agreement. An additional 160 TB (for a total of 300 TB) will be provided if the Agreement is executed by December 30, 2015.
- 1,025 Evidence Transfer Managers (Docking Stations)
- 4,400 Conducted Electrical Weapons (CEW) (i.e., "tasers"), including additional battery packs, cartridges, and five-year extended warranty

(allowing the LAPD to complete the deployment of one taser to every patrol officer)

- Services required to configure the system and equipment, provision user accounts, complete an integration with the LAPD Computer Aided Dispatch (CAD) system, and assign a camera to each officer
- Maintenance, support and licensing for the entire system, and equipment for five years

IV. Mobile Devices

Each body camera is paired with a mobile device (*See Figure 2 above*) that is used by an officer to review and categorize video in the field (examples of a video “category” include: felony arrest, misdemeanor arrest, citation, etc.). Though TASER does offer mobile devices for sale with each camera, the LAPD will purchase the mobile devices through the existing City contract with Sprint. A direct purchase through Sprint will provide for more favorable pricing for the device, as well as a voice and data plan for each device.

Connectivity for each device will enable the LAPD to implement its Connected Officer program, as identified in the LAPD 2015 Strategic Plan. The Connected Officer program will include the deployment of mobile applications to patrol officers to increase efficiencies in the field and provide enhanced customer service to the community. Mobile apps will be developed to: (1) help eliminate existing paper/manual processes (e.g., Field Interview (FI) card will be replaced with an electronic FI (eFI) mobile app, reducing the time it takes an officer to complete the FI and making the data immediately available to others in the Department); (2) make various resources readily available to officers in the field (e.g., the Department Manual and checklists for handling highly specialized crime investigations); (3) provide officers who do not currently have access to a mobile data computer (MDC), such as motorcycle and bicycle officers, with mobile resources (e.g., the ability to access CAD and criminal history information); and (4) provide enhanced service to the community (e.g., the ability to provide a community member with information on the closest necessary resource, such as a shelter or faith based organization).

V. Infrastructure Preparation

Prior to the deployment of cameras, several technical and infrastructure tasks must be completed at each division. Construction must be performed to accommodate the docking stations for the cameras. This will require the installation and/or upgrade of existing power connections at each station by GSD, and the installation and configuration of network switches to connect each docking station to the LAPD fiber optics network by ITA and its contractors.

VI. Required Staffing

a. LAPD

The LAPD must create a Patrol Video Unit (PVU) within the Information Technology Bureau, Tactical Technology Section to support the deployment of nearly 6,200 cameras in only 12 months, and to provide ongoing support to the field after the deployment is complete. The PVU will be responsible for: (1) providing training to the 6,200 officers who will receive body cameras; (2) providing ongoing system support as system issues arise; (3) serving as the Help Desk as users in the field need assistance; (4) providing technical assistance to investigators during use of force, personnel complaint, vehicle pursuit, and other administrative investigations; (5) deploying on-scene after officer involved shootings to assist with the upload and review of video; (6) serving as subject matter experts during administrative hearings; and (7) providing expert testimony on the BWV system in criminal and civil court. The PVU will also provide the same services for the Department wide deployment of Digital In-Car Video.

Position authorities and six months of salary for the following positions are requested to support these functions:

- (1) Sergeant II
- (3) Police Officer III
- (2) Police Officer II

Note: The Department will submit requests for additional Department personnel, via a FY 2015-16 Interim Budget Request and the FY 2016-17 Budget, to support ongoing BWV operations once the initial deployment has been completed. Those additional resource requests will focus on the investigative resources needed to complete use of force and personnel complaint investigations, as well as system audits and inspections.

b. GSD

GSD will manage the installation of the infrastructure modifications required at each LAPD site supporting BWV. GSD has submitted a request for exemption from Civil Service provision of the City Charter (Attachment D) for the following two positions:

- (1) Construction & Maintenance Supervisor II
- (1) Senior Electrician

On September 1, 2015, the Los Angeles City Council approved the request (Council File No. 15-0866). GSD requires funding to move forward with filling these positions.

VII. Cost Summary

The attached cost summary (Attachment E) details the costs associated with the purchase, maintenance, support, licensing, storage, device connectivity infrastructure, and staffing requirements described above. Included are the estimated annual support costs through FY 2019-20.

The first year BWV project cost for FY 2015-16 is \$10,354,345. A total of \$4,550,000 is allocated in the Unappropriated Balance – Body Worn Video Cameras line item in the approved FY 2015-16 Budget. In addition, the LAPD has been awarded \$965,624 (\$956,264 awarded in year-one, and \$9,360 awarded in year-two) in federal grant funds from the US DOJ Bureau of Justice Assistance (BJA) *FY 2015 Body-Worn Camera Policy and Implementation Program Grant* (the grant funds will cover the purchase and year-one storage, licensing and maintenance costs of 740 of the 6,140 cameras). The balance of year-one project costs (\$4,848,081) will require an additional source of funding.

Note: In an effort to meet the targeted completion date of December 2016, the Department has initiated a transfer of funds to GSD ahead of this report. An intradepartmental transfer of \$50,000 has been submitted to GSD to commence immediate infrastructure work on three LAPD sites (Hollenbeck, Olympic, and Harbor Division). In addition, a transfer of \$127,375 to GSD and \$62,022 to ITA has been requested to be included in the next scheduled Financial Status Report (FSR) to fund the balance of actual costs for the three sites. The final recommended amount to be transferred to each department below reflects the funding that will be transferred in advance of this report.

VIII. RECOMMENDATED ACTIONS

1. That the Board of Police Commissioners (Board) REVIEW and APPROVE this report.
2. That the Board TRANSMIT this request to the Mayor, Office of the City Administrative Officer, Office of the Chief Legislative Analyst and to the City Clerk for council committee(s) and City Council consideration.
3. That the Board REQUEST the Mayor and City Council to:
 - a. AUTHORIZE the Chief of Police to execute an Agreement with Taser International, Inc. (TASER), in a substantially similar form to the proposed Agreement attached hereto, subject to City Attorney approval.
 - b. AUTHORIZE an exemption to the suspension of business with the State of Arizona for purposes of permitting the LAPD to contract with

Taser International, Inc. for the purchase of body worn cameras and related equipment, software, storage, and services.

- c. AUTHORIZE the expenditure of funds (\$965,624) from the Bureau of Justice Assistance (BJA) *FY 2015 Body-Worn Camera Policy and Implementation Program Grant* against the Agreement with TASER, in a substantially similar form to the proposed Agreement attached hereto, subject to City Attorney approval.

- d. Authorize the Controller to transfer \$4,550,000 from the Unappropriated Balance Fund No. 100/58, Account 580202, Body Worn Video Cameras, and appropriate to the Police Department, Fund No. 100/70:

Account 003040, Contractual Services, \$4,465,241
Account 006010, Office and Administrative Expense, \$84,759

- e. IDENTIFY and APPROPRIATE \$2,862,690 to the Police Department, Fund 100/70:

Account 001012, Salaries, Sworn, \$306,771
Account 006010, Office and Administrative Expense, \$2,013,413
Account 007300, Furniture, Office and Technical, \$542,506

- f. IDENTIFY and APPROPRIATE \$1,954,339 to GSD, Fund 100/40:

Account 001014, Salaries, Construction, \$303,738
Account 001101, Hiring Hall Construction, \$508,704
Account 001121, Benefits Hiring Hall Construction, \$318,370
Account 003180, Construction Materials and Supplies, \$823,527

- g. IDENTIFY and APPROPRIATE \$31,052 to the ITA, Fund 100/32:
Account 009350, Communications Services, \$31,052

- h. AUTHORIZE by resolution the following positions to deploy and support the BWV project for the period of January 1, 2016 through June 30, 2016:

<u>Number</u>	<u>Class Code</u>	<u>Classification</u>
1	2227-2	Sergeant II
3	2214-3	Police Officer III
2	2214-2	Police Officer II

- i. AUTHORIZE the Los Angeles Police Department to prepare technical adjustments as needed to carry out the intent of this Council action and authorize the Controller to implement those technical adjustments.