

Review of the 2015 LADWP Water Rate Proposal

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### Summary of OPA's Rate Opinion

- Timeline on Water & Power Rates and Reviews
- OPA's Review and Opinion
- Continuing Challenge to Perform
- Performance Targets and Rate Adjustments: "Use 'em or lose 'em"
- Increasing Transparency: Public Trust & Labor
- Recommendations



### Timeline on Water & Power Rates & Reviews

- □ Last Increase to Base Rate: 2013 Power, 2009 Water
- Last rate review: 2012 for both Water & Power, Water withdrawn
- □ OPA/DWP regular meetings: Mid-2013 to present
- Rate proposal put on hold: Early 2014
- Discussion on 3 vs 5 year rate proposal: Late 2014
- Rate proposal re-initiated: July 2015
- DWP draft rates report: August 2015
- DWP draft ordinance: September 2015
- Updated financial plan, rates & ordinance: Published late Nov 2015
- Modified financial plan, rates & ordinance: Dec 6 Water, Dec 29 Power
- OPA Review with Navigant report: Dec 11 Water, Jan 15 Power
- DWP Board approved power rates: Dec 15 Water, Jan 19 Power



### Recommendations

- OPA encourages approval of the proposed rates and ordinances.
- OPA seeks to propose labor metrics, in conjunction with DWP, to the Board by June 1, 2016.
- The Board should request the Department propose methods to provide the Joint Division budget control over its funded activities, to include potentially a transfer at the beginning and end of each budget year.
- DWP should immediately proceed with its planned second stage of benchmarking, and include to the extent practical the recommendations in Oliver Wyman's preliminary labor findings report and the Navigant report.
- DWP should at the earliest practicable time seek to increment its credit for low income, Lifeline, and physician authorized customers with an inflation adjustment.



### **OPA's Review and Opinion on Water Rates**

- What is "Reasonableness?"
  - Are rates equitable to the many competing interests?
  - Are customer costs connected to the provision of reliable service?
  - Are the allocation of the costs non-discriminatory?

#### OPA's Review

- Assisted by specialized national expert, Navigant
- Coordinated with many LADWP staff & management meetings
- Included rate report, ordinance and financial plans
- Improving transparency: labor, other issues

#### Opinion: LADWP's water rate proposal, as modified in December 2015, is just and reasonable.



## Water Rates -- Less Than is Needed, but a Challenge to Perform

- 4.7% annual rate increases
- 5.3% annual revenue growth: \$1.08 to \$1.41 billion over five years (Fiscal Years 2014/15 to 2019/20)
  - Slight growth in demands from current drought conditions
  - Capital project spending for aging infrastructure, local water supply and regulatory projects
  - Operating & maintenance costs including labor
  - Reductions to unfunded employee pension liability
- More pipeline replacements planned every year
  - But less than is needed to keep up with aging system
  - Key staffing may be inadequate for more project spending



# **Projected Water Billing Increases are Just and Reasonable**

- OPA supports DWP's four rate tiers consistent with recent judicial findings
- □ Annual avg increases over five years (as of Feb. 15):
  - 2% per year for low use single family residence (SFR)
  - 2% per year for budgeted multi-family bills
  - 6% per year for higher water SFR (not in Tier 4)
  - Large but necessary increase for public irrigation
- Projection based on a <u>return to normal</u> water supply condition with LAA flowing full



### Water Charges – Historical and Future Single-Dwelling Unit Residential Rates (as of Feb. 15)





### Revenues from Water & Power Rate Adjustments: "Use 'em or lose 'em"

- Reductions to planned rate increases for unattained or unattainable spending levels
- Mechanisms for rate revisions when capital, operating costs, or demands vary from forecast
  - Metrics can be refined in 6 month review process
- Key performance targets and metrics reported to OPA, DWP Board, Council and Public to:
  - Better aligns forecasts and activities for more transparency
    - Hold DWP accountable



### But where does the money go? More transparency!

- Improving transparency, regular reporting
  - External relationships: \$10 million
  - City services: \$54-\$65 million
  - City Departments bill payments to DWP
  - Labor relations and outsourcing: Appendix B reports
  - Solar: Utility Built Solar and Community Solar
  - Training: \$130 million/year, nearly all inside
  - Labor costs, total compensation: stabilization, improvement, overtime: 75<sup>th</sup> percentile overall
    - Productivity: 75th percentile, counter industry trend



### **Rate Comparison by Navigant**





## What Are OPA's Labor & Productivity Recommendations?

- DWP's plan will be very difficult to execute with these labor costs, absent changes.
  - Participate in annual salary surveys and report regularly on results.
  - Immediately proceed with the next stage of benchmarking and include productivity analysis.
  - Goal: labor metrics before Board by June 1.
  - Goal: scope of work contracted in two weeks.
- Address drivers for overtime costs.
- Consider health care design changes, when the MOU permits.



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