INTRADEPARTMENTAL CORRESPONDENCE

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September 13, 2018 3.5

POLICE COMMISSION

TO:

The Honorable Board of Police Commissioners

FROM:

Chief of Police

KENEHED

RICHARD M. TEFANK

EXECUTIVE DIRECTOR

SUBJECT:

REQUEST FOR APPROVAL OF EXTENSION AND CONTRACT

AMENDMENT FOR THE 2016 NATIONAL CRIME GUN INTELLIGENCE

CENTER INITIATIVE GRANT – (COUNCIL FILE #16-1346)

RECOMMENDED ACTIONS

1. That the Board of Police Commissioners (Board) REVIEW and APPROVE this report.

- 2. That the Board TRANSMIT the attached grant modifications, pursuant to Administrative Code Section 14.6(a), to the Mayor, Office of the City Administrative Officer (CAO), Office of the Chief Legislative Analyst and to the City Clerk for Committee and City Council reference.
- 3. That the Board REQUEST the Mayor and City Council to:
 - A. AUTHORIZE the Chief of Police or designee to accept the one-year no-cost time extension for the 2016 National Crime Gun Intelligence Center (NCGIC)Initiative grant from the United States (US) Department of Justice (DOJ), Office of Justice Programs (OJP), extending the award period from October 1, 2016 September 30, 2018 to October 1, 2016 September 30, 2019;
 - B. AUTHORIZE the Chief of Police, or his designee, to amend and execute Contract 130001 with Justice & Security Strategies, Inc. (JSS), subject to the approval of the City Attorney as to form and legality;

DISCUSSION

The LAPD was awarded the 2016 NCGIC grant to establish the Los Angeles Crime Gun Intelligence Center (LACGIC) to disrupt gun violence by producing timely and objective intelligence data and crime gun evidence to identify perpetrators, repeat offenders, and connect crimes. Due to the lengthy City acceptance process, and OJP's Bureau of Justice Assistance requirements, LAPD was not able to start implementing the program until February 2018. LAPD is seeking a one-year no-cost extension to complete implementation of the program. Amendment of sub-recipient JSS's contract will allow JSS to complete a process and impact evaluation of the activities of the LACGIC.

The Honorable Board of Police Commissioners Page 2 3.5

If you have any questions regarding this matter, please contact Police Administrator II Annemarie Sauer, Commanding Officer, Fiscal Operations Division, at (213) 486-8590.

Respectfully,

MICHEL R. MOORE Chief of Police

Attachments

BOARD OF
POLICE COMMISSIONERS
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INTRADEPARTMENTAL CORRESPONDENCE

August 27, 2018 3.5

TO:

Chief of Police

FROM:

Commanding Officer, Fiscal Operations Division

SUBJECT: REQUEST FOR APPROVAL OF EXTENSION AND CONTRACT

AMENDMENT FOR THE 2016 NATIONAL CRIME GUN INTELLIGENCE

CENTER INITIATIVE GRANT – (COUNCIL FILE #16-1346)

Attached for your approval and signature is an Intradepartmental Correspondence to the Board of Police Commissioners, seeking approval to accept a one-year no-cost extension and to amend Contract #130001 for the 2016 National Crime Gun Intelligence Center Initiative grant. The United States Department of Justice, Office of Justice Programs has approved the no-cost extension to allow the Los Angeles Police Department to fully utilize grant funds and provide sufficient time for sub-recipient Justice & Security Strategies to complete the process and impact evaluation for the Los Angeles Crime Gun Intelligence Center.

If you have any questions regarding this matter, please have a member of your staff contact Senior Management Analyst Stella Larracas, Officer in Charge, Grants Section, at (213) 486-0380.

ANNEMARIE SAUER, Police Administrator II Commanding Officer

Fiscal Operations Division

Attachments

Los Angeles Crime Gun Intelligence Center Grant # 2016 DGBX 0113 No-Cost Extension Request

The Los Angeles Police Department (LAPD) requests a 12-month no-cost extension for the Bureau of Justice Assistance (BJA), Los Angeles Crime Gun Intelligence Center (LACGIC) grant.

Amount of additional time needed:

The current end date for the project is September 30, 2018. We are requesting a new end date of September 30, 2019.

Purpose of the grant:

LAPD is using the grant funds to establish a Crime Gun Intelligence Center (CGIC). The LACGIC will produce timely and objective intelligence data, crime gun evidence, and focus their forensic and prosecutorial resources on the most violent gun related offenses in the LA metropolitan area. The goals of the project are to build the capacity to identify perpetrators and repeat offenders, connect crimes, increase convictions, and reduce the overall rate of gun related crimes.

Why the extension is necessary:

LAPD has experienced multiple delays in implementing the grant program to establish LACGIC. The City of Los Angeles (City) has a lengthy approval process and did not formally accept the grant award until May 16, 2017, nearly eight months after the grant was awarded (see attachment from the Los Angeles City Council approving the award). Following the formal acceptance, the sub-contract to the research partner, JSS, was signed on September 17, 2017, nearly one full year after the grant was awarded. Lastly, Grant Award Special Condition 35 requires a six-month planning phase with BJA and Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF). The Strategic Plan was approved by BJA and its Training and Technical Assistance coordinators, the Police Foundation, and Fox Valley Technical College in February 2018. Work on the grant finally commenced in April 2018, following a budget modification where equipment purchases were updated to current ATF approved equipment.

Brief description of activities completed to date:

Within LAPD, Operations-South Bureau and 77th Street Division are the pilot areas for this project. LACGIC is based on the Denver and Philadelphia models, focusing on the disruption of gun violence by using *actionable intelligence* developed through National Integrated Ballistic Information Network (NIBIN) leads. LAPD Detectives, ATF, and LACGIC team members have used these leads to investigate homicides and shootings and to focus on the most violent firearm offenders.

Following the Philadelphia model, LACGIC uses Intelligence Packages created by LA's ATF intelligence analyst and ATF agents. The Intelligence Packages are based on NIBIN hits identified by the LAPD's Forensic Sciences Division. These packages consist of documents showing the linkages between the NIBIN hits and the incidents. ATF puts them together and disseminates them to LAPD detectives who are part of the LACGIC team. The first page shows the incident number, the date of the incident, crime, incident location, type of evidence, purchaser, possessor, suspect victim, and briefly describe what happened. The second page includes a 'link analysis,' depicting the ties between the gun/ballistics, persons and other information. The third page has a map that shows the locations of the incidents.

To ensure accountability, each month the LACGIC team meets to discuss:

- Intelligence Packages,
- Follow up investigations,
- Prosecutions, and
- Shootings that require special attention (e.g., gang retaliations, homicides, etc.)

LAPD's Forensic Sciences Division has been involved at the outset with accepting gun casings from 77th Street Division, providing results of NIBIN hits, and in placing a firearms analyst at 77th to assist with the analysis of casings there.

The prosecutors – Los Angeles District Attorney's (LADA) Office, the United States Attorney's Office (USAO), and the Los Angeles City Attorney's (LACA) Office – have collaborated on gun-related cases throughout the grant period.

Lastly, the research partner, Justice & Security Strategies, Inc. (JSS) has assisted with data collection, database management, and in creating an evaluation plan for the project.

What do you intend to do in the extended time:

An extension will allow LAPD to meet program goals and provide sufficient time for JSS to conduct a process and impact evaluation. LAPD intends to attain these objectives as detailed in the attached timeline. These activities will include overtime to maintain real-time NIBIN activities and reduce casework backlog in the Firearm Analysis Unit, continued collaboration with LACA in collaboration with LADA and the USAO to maintain a CGIC vertical prosecution position, travel, and the completion of the LACGIC center.

Research partner JSS will also conduct a process and impact evaluation of the activities of the LACGIC and its use of NIBIN, eTrace, and other technologies during the extension. The process evaluation will involve multiple qualitative and quantitative methods, including interviews and observations of the teams' interactions both in the field and in meetings. Structured interviews of key personnel will be conducted periodically to determine how decisions were made and carried out and how partners collaborated. In

addition, statistical counts for a number of activities will be tabulated monthly. JSS will also determine the *impact* of the activities of LACGIC on crime reduction within 77th Street Division using multiple methodologies, including time series analysis, and a panel design. The data used in the evaluation will consist of all Part I and Part II incidents reported to the LAPD from January 2006 to June 2019 (13.5 years of data).