

REPORT FROM

OFFICE OF THE CITY ADMINISTRATIVE OFFICER

Date: February 23, 2018

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Council File No. 17-0279

Council District: All

To: The Mayor
The Council

From: Richard H. Llewellyn, Jr., Interim City Administrative Officer

Reference: Transmittal from the Mayor dated February 1, 2018; referred for report on February 2, 2018

Subject: **FISCAL YEAR 2017 URBAN AREAS SECURITY INITIATIVE GRANT AWARD
ACCEPTANCE**

RECOMMENDATIONS

That the Council:

1. Authorize the Mayor, or designee, to:
 - a. Accept on behalf of the City and the Los Angeles/Long Beach Urban Area, the Fiscal Year 2017 (FY17) Urban Areas Security Initiative (UASI) Grant in the amount of \$54,888,000 from the California Governor's Office of Emergency Services, for a performance period of September 1, 2017 to May 31, 2020;
 - b. Submit to the grantor on behalf of the City and the Los Angeles/Long Beach Urban Area, requests for drawdown of funds for payment or reimbursements of City and Partner Jurisdiction funds expended for approved grant purposes;
 - c. Execute subrecipient agreements, subject to the approval of the City Attorney as to form, for the distribution of the FY17 UASI grant funds, for a term of up to 33 months within the applicable performance period with the Los Angeles/Long Beach Urban Area partner jurisdictions including: Alhambra, American Red Cross, Beverly Hills, Burbank, Glendale, Inglewood, County of Los Angeles, Los Angeles Regional Interoperable Communications System (LA-RICS), Long Beach, Monterey Park, Pasadena, Santa Monica, South Pasadena, and Vernon consistent with the approved grant budgets and in accordance with the pro forma Agreement (Attachment 7 to the Mayor's transmittal dated January 31, 2018);
 - d. Release Requests for Proposals, evaluate proposals, and negotiate contracts for the purchase of approved equipment, training, exercise, and planning items, including consulting services with the assistance of General Managers of affected City departments, as detailed in the FY17 UASI budget;

- e. Execute on behalf of the City, the contracts referenced in Attachment 6 of the Mayor's transmittal dated January 31, 2018 for a term of up to 33 months within the applicable performance period, subject to the approval of the City Attorney as to form;
 - f. Negotiate and execute a contract with a vendor to assist the Mayor's Office of Public Safety (Mayor's Office) fiscal team, for a term up to 12 months, within the grant performance period, in an amount not to exceed \$100,000, subject to the approval of the City Attorney as to form; and,
 - g. Receive, deposit into, and disburse from a new FY17 UASI Homeland Security Grant Fund, the grant funds from the FY17 UASI grant award;
2. Authorize resolution position authority for three grant-funded sworn positions for the Los Angeles Fire Department for Fiscal Year 2017-18, one for the Joint Regional Intelligence Center, and two for the Regional Training Group:

<u>Quantity</u>	<u>Class Code</u>	<u>Class Title</u>
2	2142-2	Captain II
1	2152	Battalion Chief

- 3. Authorize the Controller to establish a new interest-bearing fund entitled "FY17 UASI Homeland Security Grant Fund" and create a receivable in the Fund in the amount of \$54,888,000 for the FY17 UASI grant;
- 4. Authorize the Controller to expend and receive funds upon presentation of documentation and proper demand by the Mayor's Office to reimburse City departments and the Los Angeles/Long Beach Urban Area participants for approved FY17 UASI Homeland Security grant purchases;
- 5. Authorize the Controller to transfer funds between appropriation accounts upon request by the Mayor, pursuant to modifications of the grant approved by the grantor;
- 6. Adopt the FY17 UASI Grant Budget (Attachment 3 to the Mayor's transmittal dated January 31, 2018) and authorize the Mayor to create new appropriation accounts within the new FY17 UASI Homeland Security Grant Fund No. XXX for the FY17 UASI Grant, as follows:

<u>Account Number</u>	<u>Account Name</u>	<u>Amount</u>
46P668	Partner Jurisdictions	\$6,075,000
46P935	EMD Grant Allocation	293,334
46P938	LAFD Grant Allocation	1,195,000
46P946	Grant Management & Administration	2,654,400
46P950	LA/ LB Region	34,763,780
46P970	LAPD Grant Allocation	9,906,486
Total:		\$54,888,000

7. Authorize the Controller to transfer cash from Fund XXX, Department 46 to reimburse the General Fund, on an as-needed basis, upon presentation of proper documentation from the City departments, subject to the approval of the Mayor's Office of Public Safety; and,
8. Instruct the City of Los Angeles Police, Fire, and Emergency Management Departments, and Los Angeles World Airports to provide quarterly reports to the Mayor, which the Mayor's Office will compile and forward to the Chief Legislative Analyst and City Administrative Officer, relative to Request for Proposals, contracts and other procurements undertaken and completed for approved FY17 UASI grant projects within their respective entities; and,
9. Authorize the Mayor, or designee, to prepare Controller instructions for any technical adjustments, subject to approval of the City Administrative Officer, and authorize the Controller to implement the instructions.

SUMMARY

The Mayor's Office of Public Safety (Mayor's Office) requests authority to accept the United States Department of Homeland Security (DHS) Fiscal Year 2017 Urban Areas Security Initiative (FY17 UASI) grant award and to take various actions related to award implementation. The grant award provides a total allocation of \$54,888,000 divided among the City and Los Angeles/Long Beach Urban Area (LA/LB UA) Partner Jurisdictions. The grant performance period is from September 1, 2017 to May 31, 2020. While the grant funds are provided to the entire LA/LB UA, the City serves as the administrative and fiscal agent for the grant, receives the total allocation, and distributes the grant funds in accordance with the approved grant budget. No matching funds are required for this grant. Since the performance period of the FY17 UASI grant commenced on September 1, 2017, certain grant-approved activities which will be reimbursed by grant funds have already occurred. Therefore, the acceptance of the grant and the recommendation to adopt the FY17 UASI budget and the authorization to enter into certain contracts would include retroactive approval of grant-funded activities that occurred within the grant performance period but prior to the Council adoption of the recommendations set forth in this report.

Background

The Urban Areas Security Initiative (UASI) program provides funding to dense urban areas to prevent, protect against, mitigate, respond to and recover from threats or acts of terrorism. The grant funding can be used to purchase homeland security equipment and fund costs associated with planning, training, exercises, operational costs, and grant administration.

On October 18, 2017 the Council authorized the Mayor's Office to apply for the FY17 UASI award, adopted a Governing Body Resolution required by the grantor, and instructed the City Administrative Officer to report to Council with recommendations to accept the FY17 UASI award once funding was allocated (C.F. 17-0279).

The DHS awarded the UASI grant based on a risk-based methodology and assessed effectiveness. The DHS awarded the funds to the State Administrative Agent, which is the

California Governor's Office of Emergency Services (Cal OES) for the State of California, which then disperses the funds to the urban areas. The LA/LB UA was awarded \$68,110,000 in FY17 UASI funds. In accordance with grant guidelines, Cal OES retained 20 percent or \$13,222,000 of the allocation, leaving a final allocation of \$54,888,000 for the LA/LB UA. FY17 UASI funding retained by Cal OES will be provided to the State of California for projects that will benefit the region but will not be allocated to or managed by the LA/LB UA.

The City of Los Angeles serves as the administrative and fiscal agent for the LA/LB UA and distributes the grant funds to the Partner Jurisdictions based on the region's approved allocation plan and funding priorities. The FY17 UASI allocation plan provides funding for four major homeland security focus areas, or Investment Justifications (IJs), as follows:

1. Strengthen interoperable and communications capabilities - \$43,620,266
2. Strengthen information sharing, collaboration capabilities, and law enforcement investigations - \$5,478,854
3. Protection of critical infrastructure and key resources (limited to commercial airports and seaports) - \$1,647,550
4. Catastrophic incident planning response and recovery - \$1,396,930

The remaining \$2,744,400 in FY17 UASI funding will be dedicated to Management and Administration expenditures for the LA/LB UA. Additional detail on the IJs is provided in the Mayor's transmittal dated January 31, 2018.

City of Los Angeles Allocations

FY17 UASI grant award is allocated to the City of Los Angeles as follows:

Department	Allocation
Emergency Management Department	\$293,334
Fire Department	1,195,000
Police Department	9,906,486
Mayor's Office (Management and Administration)	2,654,400
Total	\$ 14,049,220

Attachment 4 to the Mayor's transmittal dated January 31, 2018 provides a detailed list of the projects to be completed by the City of Los Angeles as part of the FY17 UASI program.

The grant guidelines allow up to five percent of the grant award, which is \$2,744,400, to be allocated for Management and Administration (M&A) of the grant. However, it should be noted that the allocation for the Mayor's Office for M&A is shown as \$2,654,400 in the table above. The remaining \$90,000 for M&A is reflected in the City of Long Beach's FY17 UASI allocation for its personnel costs associated with managing FY17 UASI grant projects.

M&A funding in the amount of \$2,254,400 will support the costs of 30 full-time positions in the Mayor's Office throughout the grant performance period of September 1, 2017 through May 31, 2020. The Mayor's Office utilizes funding from various UASI grant award cycles to support

salaries over several fiscal years. The remaining \$400,000 in M&A funding provided to the Mayor's Office will cover the costs of Certified Public Accounting Services, services for a Temporary Employment Agency, services for Program Management as well as administrative expenses such as office supplies and travel.

Additionally, the Mayor's Office requests authority to execute contractual services agreements to implement the projects detailed in Attachment 6 of the Mayor's transmittal dated January 31, 2018, entitled "Anticipated Contract Service Requirements, FY17 UASI". To ensure the appropriate use of contracting authority, the Mayor's Office is requiring FY17 UASI-funded City departments to provide quarterly reports summarizing Request for Proposals (RFPs), other procurements, and contracts that have been issued and/or completed in implementation of the FY17 UASI grant program.

Partner Jurisdiction Allocations and Contracting Authority

Partner Jurisdictions will receive a total of \$6,075,000 in FY17 UASI funding. The Mayor's Office requests authority to execute subrecipient agreements with the cities of Alhambra, Beverly Hills, Burbank, Glendale, Inglewood, Long Beach, Monterey Park, Pasadena, Santa Monica, South Pasadena, Vernon, the County of Los Angeles, and the American Red Cross. Attachment 7 to the Mayor's transmittal dated January 31, 2018 provides a draft of the subrecipient agreement.

The remaining \$34,763,780 in FY17 UASI funds is allocated to the Joint Powers Authority for the Los Angeles Regional Interoperable Communications System (LA-RICS) project. Funding will be utilized for various activities including the sustainment of project management staff, the purchase of equipment, and construction-related activities on various Land Mobile Radio (LMR) sites.

FISCAL IMPACT STATEMENT

Approval of the recommendations in this report will provide allocations to various City departments and Los Angeles/Long Beach Urban Area Partner Jurisdictions totaling \$54,888,000 from the Fiscal Year 2017 Urban Areas Security Initiative (FY17 UASI) Grant award. There is no impact to the General Fund. No matching funds are required. The recommendations in this report are in compliance with the City's Financial Policies as all grant eligible costs are fully covered by grant funds.

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