## LOS ANGELES FIRE COMMISSION

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June 7, 2017



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Honorable Members of the City Council City of Los Angeles City Hall, Room 395 Attn: City Clerk Honorable Eric Garcetti Mayor, City of Los Angeles Room 303, City Hall Attn: Mandy Morales, Legislative Coordinator

[BFC 17-061] – COUNCIL MOTION – UNIFORMED FIRE SAFETY OFFICER GUIDELINES FOR FILM LOCATIONS

At its meeting of June 6, 2017, the Board of Fire Commissioners approved the Council Motion – Uniformed Fire Safety Officer Guidelines for Film Locations report and its recommendations. The report is hereby transmitted concurrently to the Mayor and City Council for consideration and approval.

Should you need additional information, please contact the Board of Fire Commissioners' office at 213-978-3838.

Sincerely,

Isela Iñiguez

**Acting Commission Executive Assistant** 

Attachment

cc: Board of Fire Commissioners (without attachments)
Fire Chief Ralph M. Terrazas (without attachments)

RALPH M. TERRAZAS FIRE CHIEF APPROVED: 6/6/2017
BOARD OF FIRE COMMISSIONERS
BY: 5
COMMISSION EXECUTIVE ASSISTANT

**BOARD OF FIRE COMMISSIONERS** 

FILE NO. 17-061

May 16, 2017

TO:

**Board of Fire Commissioners** 

FROM: KI

Ralph M. Terrazas, Fire Chief

SUBJECT:

COUNCIL MOTION - UNIFORMED FIRE SAFETY OFFICER

**GUIDELINES FOR FILM LOCATIONS** 

FINAL ACTION: —— Approved —— Approved w/Corrections —— Withdrawn —— Received & Filed —— Other

#### SUMMARY

As per the attached City Council Motion dated March 28, 2017, (Council File Number 17-0329) the Los Angeles Fire Department (LAFD) was directed to report on current Uniformed Fire Safety Officer (UFSO) guidelines, and the LAFD's decision-making process for requiring UFSOs for filming activities. In response, the LAFD will post the UFSO guidelines on the LAFD's website.

### RECOMMENDATION

That the Board:

Transmit this report to the Mayor and City Council.

#### DISCUSSION

The Fire Chief has the authority to require a UFSO to be present whenever the Chief determines it is essential for safeguarding and maintaining the high level of public safety that is expected by the public, elected officials, and LAFD. Guidelines and procedures have been put in place because of the unique safety challenges in enforcing codes and regulations at filming locations.

The following documents were used in determining when a UFSO is hired or a spot check is required: productions using pyrotechnic special effects, as defined by California Health and Safety Code SS 12532, and other special effects, such as flame bars, propane cannons, and other large fire scenes where flammable liquids and gases are used; California Fire Code (CFC) Chapter 48, Motion Picture and Television Production Studio Sound Stages, Approved Production Facilities and Production Locations; California Health and Safety Code Sections 12500-12726, California Health and Safety Code Sections 12500-12726; the CFC Chapter 24, Tents, Entire Chapter as adopted by the State Fire Marshal's Office; Title 19 California Code of Regulations, Chapter 6; CFC Section 104.8; "Filming in California, by California State Fire Marshal Motion Pictures and Entertainment Unit; Fire Safety Officer Manual, and the California Film Commission (Production Alerts). The LAFD's "Fire Prevention and Public Safety Bureau's "General Hiring Guidelines for Uniformed Fire Safety Officers" was developed out of the fire/life safety requirements outlined by the documents referenced above.

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Multiple meetings were held with representatives from the LAFD and the Motion Picture Association of America, Film LA, the Mayor's Office, and the United Firefighters of Los Angeles City to discuss the UFSO hiring guidelines and possible cost saving measures for the Film Industry. In response to concerns from all parties to streamline the filming process, the LAFD has modified two criteria that previously required a full-time UFSO, and now requires only a spot check from the LAFD. The LAFD understands the importance of transparency and educating the industry of hiring guidelines for UFSOs and spot check criteria. The ability to post the USFO hiring guidelines on the FilmLA website is actively being discussed. Within the near future a decision will be made and communicated regarding a final disposition. The LAFD will continue to keep an open dialogue for any changes to the UFSO hiring guidelines and procedures.

Board report prepared by Kristin Crowley, Acting Deputy Chief, and Jerome Boyd, Battalion Chief, Fire Prevention and Public Safety Bureau.

Attachments

### MOTION

Film production is the City of Los Angeles' signature industry, and a myriad of efforts have been taken over the years to ensure the industry remains in Los Angeles. However, policies designed to relieve some of the burdens the film industry faces need to be compatible with other City policies that ensure public safety. Steps should be taken to ensure that safety regulations for filming activities is robust, but not onerous.

The Los Angeles Municipal Code (LAMC) grants the Fire Chief the authority to require a Uniformed Fire Safety Officer (UFSO) be present whenever the Chief determines it is essential for the safeguarding of life and property from fire, explosion, panic or other hazardous conditions which may arise in the temporary use of an occupancy and/or premises. Often, the Fire Department requires that UFSOs be present at film locations. UFSOs are paid for by the person or entity that is required to have a UFSO present. The determination for whether or not a UFSO is needed at a production location is made by LAFD's Film Unit, based on a set of safety guidelines.

Certainty in costs and permitting goes a long way in ensuring the solvency and success of a film production. A production's success, in turn, creates economic benefits for the City of Los Angeles and the region. Therefore, LAFD's guidelines on when UFSOs are required should be made public so that film productions can better identify the budgetary and safety needs of their production. Both film industry representatives and LAFD Uniformed Fire Safety Officers have demonstrated a willingness to have open discussions that support filming in Los Angeles without jeopardizing the public safety of our residents, local communities, and participants in film shoots. There is a mutual interest in finding common ground.

I THEREFORE MOVE that the Fire Department (LAFD) be directed to report on its current Uniformed Fire Safety Officer (UFSO) guidelines, and on the Department's decision making process for requiring UFSOs for filming activities.

I FURTHER MOVE that the LAFD, in consultation with the United Firefighters of Los Angeles City and the Motion Picture Association of America, be directed to report on possible cost-saving measures such as "spot-checks" which can allow a UFSO to stop by a production rather than be on a full assignment.

I FURTHER MOVE that Film L.A. be requested to report on their interpretation of all public safety guidelines/requirements pertaining to filming activities, as well as report on the feasibility of making these guidelines available to the public on the Film LA website.

PRESENTED BY:

MITCH O'FARRELL
Councilmember, 13th District

MW/ 1/59

SECONDED BY

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# LOS ANGELES FIRE DEPARTMENT Fire Prevention and Public Safety Bureau General Hiring Guidelines for Uniformed Fire Safety Officers

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|---------------------------|--|--|------------------|---|
| Building Type             | Fire Protection  | Time Period  | Assignment       | Notes and Exceptions  |
|                           |  | Comm   | nerdal Buildings |   |
| Commercial Building       | Nonsprinkdered   | During Business Hours  | UFSO             |   |
|                           |  | After Business Hours   | UFSO             |   |
|                           |  | Generator  | UFSO             |   |
|                           | Sprinklered  | During Business Hours  | UFSO             |   |
|                           |  | After Business Hours   | Case-by-Case     |   |
|                           |  | Generator  | Case by Case     |   |
|                           | Alarm in Bypass  |  | UFSO             |   |
|                           | Exceeds Occupant Load  |  | UFSO             |   |
|                           | Sets Built are impeding Fire Protection Systems                          |  | UFSO             |   |
|                           | Special Effects  |  | UFSO             |   |
|                           | Vacant Building - No Public Impact                                       |  | Case by-Case     | Unless Management requests UFSO                                       |
|                           |  |  | ide Bullillings  |   |
| -                         | Nonsprinkered  | During Business Hours  | UFSO             |   |
| High-Rise                 |  | After Business Hours   | UFSO             |   |
|                           |  | Generator  | UFSO             |   |
|                           | Sprinklered  | During Business Hours  | UFSO             | Only if Fire Protection or Occupants are Impacted and/or Mgmt Request |
| High-Rise/Low-Rise        |  | After Business Hours   | Case-by-Case     | Unless Fire Protection or Occupants are Impacted and/or Mgmt Request  |
|                           |  | Generator  | Case-by-Case     |   |
| Rooftop/Basement Activity | Greater than 10 or more people and only 1 Exit                           |  | UFSO             |   |
|                           | Less than 10 people  | Less than 10 people  |                  | Unless Management requests UFSO                                       |
|                           | Generator  |  | UFSO             |   |
|                           |  | Riski  | enthal Buildings |   |
|                           | Public/Occupants Impacted - Special effects - Prod. Company > 150 people |  | UFSO             |   |
| High-Rise Residential     | No Impact  |  | Spot-Check       | No impact, isolated/not using common area's, No Red Flag              |
|                           | Generator  |  | Case-by-case     |   |
|                           | Public/Occupants Impacted - Special effects - Prod. Company > 150 people |  | UFSO             |   |
| Multi Residential         | No Impact  |  | Spot-Check       | No impact, isolated/not using common area's, No Red Flag              |
|                           | Generator  |  | Case-by-case     |   |
| Single Femily Dwelling    | Public/Occupants Impacted - Special effects - Prod. Company > 150 people |  | UFSO             | Unless Owner requests UFSO  |

### LOS ANGELES FIRE DEPARTMENT

## Fire Prevention and Public Safety Bureau General Hiring Guidelines for Uniformed Fire Safety Officers

| Requirement for stainthy file safety officers shall be determined by the fire code official on a case by case basis. £4MC 57 4511 4 |  |                         |   |  |  |
|---|--|-------------------------|---|--|--|
| <b>Building Type</b>  | Activity   | Assignment              | Notes and Exceptions                    |  |  |
|   |  | utidings -MISCELLANEOUS |   |  |  |
| 100 Extra's and/or<br>Cast and Crew over 150  | Exceeding posted occupant load and exit requirements | UFSO                    |   |  |  |
|   | Not exceeding occupant load and exit requirements    | Spot-Check              | Unless Management requests UPSO         |  |  |
| All Buildings with Non-Compilance Fire & Life Safety Notice   |  | UFSO                    |   |  |  |
| All Buildings in Legal  |  | NONE                    | NO Filming Activity Allowed in Building |  |  |
| Audience Show   | 300 or more in audience                              | UFSO                    |   |  |  |
|   | Audience Platform                                    | UFSO                    |   |  |  |
|   | Exceeding posted occupant load and exit requirements | UFSO                    |   |  |  |
|   | Mosh Pit   | UFSO                    |   |  |  |
|   | Special Effects requiring UFSO                       | UFSO                    |   |  |  |
|   | Unusual or complicated audience exiting              | UFSO                    |   |  |  |
| Basement  | Greater than 10 or more people and only 1 Exit       | UFSO                    |   |  |  |
|   | Less than 10 people                                  | Spot-Check              | Unless Management requests UFSO         |  |  |
|   | Generator  | UFSO                    |   |  |  |
| Churches  | Alarm in Bypass                                      | UFSO                    |   |  |  |
|   | # of Extra's   | UFSO                    |   |  |  |
|   | Special Effects                                      | UFSO                    |   |  |  |
|   | NO Public Impact                                     | Spot-Check              | Unless Management requests UFSO         |  |  |
|   | During School Hours                                  | UFSO                    |   |  |  |
|   | Alarm in Bypass                                      | UFSO                    |   |  |  |
| Schools   | # of Extra's   | Case-by-Case            |   |  |  |
|   | Special Effects                                      | UFSO                    |   |  |  |
|   | NO Public Impact                                     | Spot-Check              | Unless Management requests UFSO         |  |  |
|   | After Hours  | Spot-Check              | Unless a UFSO is requested              |  |  |
| Underground Parking   | Greater than 10 or more people and only 1 Edt        | UFSO                    |   |  |  |
|   | Less than 10 people                                  | Spot-Check              | Unless a UFSO is requested              |  |  |

#### LOS ANGELES FIRE DEPARTMENT

#### Fire Prevention and Public Safety Bureau General Hiring Guidelines for Uniformed Fire Safety Officers

#### Requirement for standby fee safety officers shall be determined by the bre code officiation a case by case basis. LAMC 57 4811.4 Activity Assignment Notes and Exceptions Miscellaneous Any additional permits as required by the fire code official Public Impact UFSO Beaches NO Public Impact Spot-Check Unless Mgmt requests UFSO With Generator UFSO RED FLAG UFSO Brush Area Greater than 20 people UFSO Less than 20 people Spot-Check Unless Mgmt requests UFSO Drones (UAS) UFSO Generator **UFSO** NO GENERATOR, Less than 20 people, Flat Land, Golf Course, Travel Spot-Check Unless Park Office requests UFSO Town, Merry-Go-Round Griffith Park Special Effects UFSO Crews greater than 150 people UFSO **Red Flag** UFSO No Public Impact at: Travel Town, Merry-Go-Round, Golf Spot-Check Unless Park Office requests UFSO Landing, Take-off, Refueling, Flying Below 500' **Helicopter Activity** UFSO Filming UF50 LAFD Helipads Still Photo's - Cast/Crew Greater than 5 People UFSO Still Photo's - Cast/Crew Less than 5 People Spot-Check Unless Mgmt requests UFSO With Special Effects UFSO Minors on Set **Public Impact with Special Effects** UFSO Music Video Public Impact with Crews Greater than 150 People UFSO NO Public Impact Spot-Check Unless Mgmt requests UFSO Public Impact UFSO San Pedro Harbor Area NO Public Impact Spot-Check **Unless Mgmt requests UFSO** Public Impact with Special Effects UFSO Sidewalk Public impact with Crews Greater than 150 People UFSO NO Public Impact Spot-Check Unless a UFSO is requested Stunts Case-by-Case

# LOS ANGELES FIRE DEPARTMENT Fire Prevention and Public Safety Bureau General Hiring Guidelines for Uniformed Fire Safety Officers

| Requirement for standby tre safety officers shall be determinently the fire code official on a case-by-case basis. LAMC 57:4811.4 |  |              |   |  |  |  |
|---|--|--------------|---|--|--|--|
|   | Activity   | Assignment   | Notes and Exceptions  |  |  |  |
| Special Effects   |  |              |   |  |  |  |
| Candles (25 or less)  |  | Spot-Check   | No impact / isolated  |  |  |  |
| Pyrotechnic Effects that use:   | Black Powder Lifters, Prima Cord, Lighting Machines, Lycopodium,<br>Magnesium, or Aluminum or more than 10 squibs per take (shot near<br>people and explosions.) | UPSO         | L.A.M.C. 57.4803.2a Additional Permits Case by Case (Miniature) Small amounts |  |  |  |
|   | Body Burn  | UFSO         | LA.M.C. 57.4803.2b Additional Permits   |  |  |  |
|   | Fire Performers  | UFSO         | L.A.M.C. 57.4803.3 Live Audience  |  |  |  |
|   | Flammable or combustible liquids, gases, and dust  | UPSO         | L.A.M.C. 57.4803.2c Additional Permits  |  |  |  |
|   | Hot Work   | UPSO         | LA.M.C. 57.4803.2b Additional Permits   |  |  |  |
|   | Open Flames  | UFSO         | LA.M.C. 57.4803.2b Additional Permits   |  |  |  |
| Safe and Sane Fireworks   |  | Spot-Check   | No Impact / isolated with small fire bar (3 ft. or less 2ft in height)        |  |  |  |
| Squibs: 15-or-less squibs on objects and no potential injury  |  | Spot-Check   | Three body hits, three times (three film takes) not around face or head.      |  |  |  |
| Practical Effects   | Practical Stoves, Smoking, Bar-B-Q's   | Case-by-case | Required Special Effects Permit, 315 Special Permit (LAFD Film Unit)          |  |  |  |