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Click here to enable desktop notifications for City of Los Angeles Mail. Learn m More Fwd: lost attachment Inbox x **Rocky Wiles** 2:00 PM (38 minutes ago) to me This is another communication from the appellant for the file. Thanks **Rocky Wiles** Commission Office Manager **Department of City Planning** T: (213) 978-1389 | M: (818) 307-4877 200 N. Spring St., Room 528 Los Angeles, CA. 90012 ----- Forwarded message ------From: ggg@copper.net <ggg@copper.net> Date: Thu, Jun 8, 2017 at 12:19 PM Subject: lost attachment To: rocky.wiles@lacity.org rocky, here is the resend of the lost attachment to my appeal. please send this and resend the mumaw case to the city clerk with your transmittal letter for my appeal. please coordinate with the clerk so that they are correctly identified in the council file as a communication from the CPC and that they are part of the appeal. also, please ask the clerk to remove the duplicate and erroneous communication from the public entries in the





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## III. THE OPPOSITION HAS FAILED TO REFUTE PETITIONERS' SHOWING THAT THE CITY COUNCIL FAILED TO PROCEED IN THE MANNER REQUIRED BY CEQA BY APPROVING THE MITIGATED NEGATIVE DECLARATION WITHOUT CONSIDERING AND ACTING ON THE PROJECT ENTITLEMENTS.

The opposition claims that the City Council was entitled to split its CEQA-mandated discretionary review authority because it was acting in an appellate capacity, rather than as the initial decisionmaker. (Opp. 27:9-11.) This flips CEQA on its head, and it ignores the express holding of *Citizens for the Restoration of L Street v. City of Fresno* (2014) 229 Cal. App. 4th 340, 362.

In *City of Fresno*, a non-elected city commission approved demolition permits and an MND for designated "heritage properties." (*Id.* at 351.) On appeal, the city council acting pursuant to local regulations as the City Council here, reviewed the MND, but not the permits. (*Id.* at 559-360.) The court held that this procedure violated CEQA:

"A decision on both matters must be made by the same decisionmaking body because '.... CEQA is violated when the authority to approve or disapprove the project is separated from the responsibility to complete the environmental review.' [Citation.] Here, the record shows that the City Council did not make both decisions. Rather, it considered only the mitigated negative declaration."

(*Id.* at 360.) The exact same factual scenario occurred in our case. The City Council reviewed only the MND, and did not review the variance or CUP. (ROP 505 ["[t]]he only thing before you . . . is the environmental determination."].) The City therefore erred by separating environmental review from the Project's underlying entitlements.

The opposition tries to dodge the bullet by saying that the City complied with CEQA by having the ZA to consider all aspects of the Project, including the MND, CUP, and variance in the first instance. (Opp. at 27:5-8.) The opposition then argues that the City was permitted under *local regulations* (the City Charter and zoning ordinance) to leave appellate jurisdiction to the APC. This is nonsense. By following City regulations conflicting with CEQA, as construed in *City of Fresno*, the council prejudicially abused its discretion under CEQA. The City's permit appeal review procedures are in violation of CEQA, and the City cannot escape its obligations by delegating review of the whole project to a single, unelected decisionmaker. (*Vedanta Soc'y of So. Cal. v. Cal. Quartet* (2000) 84 Cal.App.4th 517, 527; accord *Kleist v. City of Glendale* (1976) 56 Cal.App.3d 770, 779.)

Furthermore, the City Council, and, for that matter, the PLUM Committee, never considered, or even purported to use independent judgment and analysis in considering Ms. Shain's appeal from the APC's decision under CEQA. (ROP 307–08, 35.) This, too, was prejudicial error. Guidelines section 15074 spells out a lead agency's elected decisionmaking body's own CEQA duty, when subordinate agency decisionmakers, based on the ROP *before them*, have determined that an MND is appropriate, i.e., that the ROP *before them* was devoid of any substantial evidence showing "a substantial, or potentially substantial, adverse change in the environment." (§ 21068.) As stated in subdivision (b) of Guidelines section 15074:

"Prior to approving a project, the decisionmaking body of the lead agency shall consider the proposed [MND] together with any comments received during the public review process. The decisionmaking body shall adopt the proposed . . . [MND] only if it finds on the basis of the whole record *before it* (including the initial study and any comments received), that there is no substantial evidence that the project will have a significant effect on the environment and that the . . . [MND] reflects the lead agency's independent judgment and analysis."

(Id., subd. (b), emphasis added; see §§ 21082.1, subd. (c)(3), 21151, subd. (c); Guidelines, § 15074, subd. (f).) This means the City Council, "as an independent decisionmaking body when it deal[s] with [an] appeal of [a subordinate body's] decision," must consider and determine, "based on their own independent judgment and analysis, that the evidence showed the Project would not have a significant effect on the environment." (City of Fresno, 229 Cal.App.4th 340, 361-362, original emphasis; see Citizens Assn., 172 Cal.App.3d at 173 [where evidence is "not properly considered by the lead agency the reviewing court may find an abuse of discretion"].) This rule makes sense since the record before the council almost invariably contains evidence (including citizen testimony) that was not before the subordinate City decisionmakers. And when the record of the appeal hearing before the elected decisionmaking body fails to reveal findings demonstrating independent judgment and analysis by that body, the staff report for it must explicitly demonstrate that the adoption of the MND reflects such independent judgment and analysis. (City of Fresno, 229 Cal.App.4th 340, at 362.) If it doesn't, "the City Council simply might have been deciding that the record was sufficient to support the [subordinate City review body] decision." (Id. at 362.) That violates CEQA because the administrative appeal must "as a separate and independent procedure," comply with the findings requirements for an MND, and if it does not, writ of mandate relief will be upheld. (Id.)

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