

LOS ANGELES POLICE COMMISSION

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POLICE COMMISSIONERS

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INSPECTOR GENERAL

EXECUTIVE OFFICE
POLICE ADMINISTRATION BUILDING
100 WEST FIRST STREET, SUITE 134
LOS ANGELES, CA 90012-4112

(213) 236-1400 PHONE
(213) 236-1410 FAX
(213) 236-1440 TDD

June 27, 2017

BPC #17-0267

The Honorable Eric Garcetti
Mayor, City of Los Angeles
City Hall, Room 303
Los Angeles, CA 90012

The Honorable City Council
City of Los Angeles, Room 395
c/o City Clerk's Office

Dear Honorable Members:

RE: GRANT APPLICATION AND AWARD ACCEPTANCE FOR THE 2017-2018
OPERATION ABC GRANT FROM THE DEPARTMENT OF ALCOHOLIC BEVERAGE
CONTROL

At the regular meeting of the Board of Police Commissioners held Tuesday, June 27, 2017, the Board APPROVED the Department's report relative to the above matter.

This matter is being forwarded to you for approval.

Respectfully,

BOARD OF POLICE COMMISSIONERS

A handwritten signature in blue ink, appearing to be "MS", is written over the printed name of Maria Silva.

MARIA SILVA
Commission Executive Assistant

Attachment

c: Chief of Police

INTRADEPARTMENTAL CORRESPONDENCE

BAC#17-0267

2B

June 21, 2017
14.3

TO: The Honorable Board of Police Commissioners

FROM: Chief of Police

SUBJECT: TRANSMITTAL OF THE GRANT APPLICATION AND AWARD
ACCEPTANCE FOR THE 2017-2018 OPERATION ABC GRANT
FROM THE DEPARTMENT OF ALCOHOLIC BEVERAGE CONTROL

RECOMMENDED ACTIONS

1. That the Board of Police Commissioners (Board) REVIEW and APPROVE this report.
2. That the Board TRANSMIT the attached grant application and award, pursuant to Administrative Code Section 14.6(a), to the Mayor, Office of the City Administrative Officer (CAO), Office of the Chief Legislative Analyst, and the City Clerk for committee and City Council consideration.
3. That the Board REQUEST the Mayor and City Council to:
 - A. AUTHORIZE the Chief of Police to retroactively apply for and ACCEPT the grant award of \$100,000 from the State Department of Alcoholic Beverage Control (ABC) for Operation ABC for the period of July 1, 2017, to June 30, 2018;
 - B. AUTHORIZE the Chief of Police or his designee to execute the grant agreement for the period of July 1, 2017 through June 30, 2018, subject to the review of the City Attorney as to form;
 - C. AUTHORIZE the Controller to set up a grant receivable and appropriate \$100,000 to appropriation account, account number to be determined, within Fund No. 339, Department No. 70, for the receipt and disbursement of Operation ABC Grant funds;
 - D. AUTHORIZE the Los Angeles Police Department (LAPD) to submit grant reimbursement requests to the grantor and deposit the grant receipts in Fund No. 339, Department No. 70;
 - E. AUTHORIZE the LAPD to spend up to the total grant amount of \$100,000 in accordance with the grant award agreement;

- F. AUTHORIZE the Controller to increase appropriations as needed from Fund No. 339, Department No. 70, appropriation account number to be determined, to Fund No. 100, Department No. 70, account numbers and amounts as follows:

Account No. 001012, Salaries Sworn, \$60,346

Account No. 001092, Overtime Sworn, \$34,654

- G. AUTHORIZE the LAPD to prepare the Controller's instructions for any necessary technical adjustments, subject to the approval of the CAO, and instruct the Controller to implement the instructions.

DISCUSSION

This is the 21st year of funding for Operation ABC. The grant award will provide continued funding for the Citywide implementation of Operation ABC for Fiscal Year 2017-2018. Operation ABC is a comprehensive enforcement and prevention effort to identify disorderly outlets, reduce ABC violations and alcohol-related crimes, and to address the ABC-related quality of life issues. This project will include a wide range of strategies including training, education, and planning.

With almost 6,000 ABC licensed locations, the City accounts for 32 percent of all licenses in Los Angeles County, more than all other counties statewide. In addition, the immense population of Los Angeles and a shortage of police officers make it difficult to oversee and maintain compliance with all ABC locations. Operation ABC will continue its focus from one centralized office that collects and exchanges information for government and community purposes, provides training to all stakeholders and conducts enforcement operations to reduce the recurrence of alcohol-related problems Citywide.

The LAPD will continue current efforts by replicating effective practices and expanding upon proven methods such as Standardized Training for Alcohol Retailers, Shoulder Tap, Minor Decoy, and Drunk Decoy. Since the project was initiated in 1996, Operation ABC has closed more than 89 non-compliant outlets, which has had a corresponding positive impact on the quality of life in the surrounding neighborhoods. Another area of concern is the number of new licenses being issued in Los Angeles. The Responsible Retailer Program continues to be a successful tool utilized by the Los Angeles Zoning Administration as a mandated requirement for new licensees to obtain their zoning permit to sell alcohol.

The funding from the Department of ABC will enable the LAPD to continue to work closely with the Planning Department, Department of Building and Safety, Fire Department, and the Los Angeles County Public Health Department to enforce a broad range of code violations. The LAPD will also continue its partnership with the City Attorney's Citywide Nuisance

The Honorable Board of Police Commissioners

Page 3

14.3


Abatement Program (CNAP) and the Community Problems Unit. The partnership with CNAP continues to allow Operation ABC to investigate ABC violations effectively, along with narcotic violations occurring within problem ABC outlets.

The grant award budget includes \$60,346 for the salary of a Police Sergeant II; \$34,654 for sworn overtime; \$2,500 designated for equipment; and \$2,500 for mandatory travel to attend conferences convened by the State Department of ABC.

If you have any questions regarding this matter, please contact Commander Jeffrey Bert, Community Policing and Policy Group, at (213) 486-6605.

Respectfully,

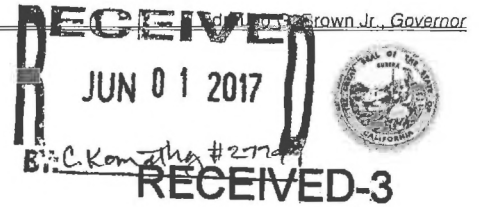

CHARLIE BECK
Chief of Police

BOARD OF
POLICE COMMISSIONERS
Approved 012717
Secretary 

Attachments

DEPARTMENT OF ALCOHOLIC BEVERAGE CONTROL

3927 Lennane Drive, Suite 100
 Sacramento, CA 95834
 (916) 419-2500



May 19, 2017

MAY 25 2017 #1190

OFFICE OF THE
CHIEF OF POLICE

Chief Charlie Beck
 Los Angeles Police Department
 100 West 1st Street, Suite 1072
 Los Angeles, CA 90012

Dear Chief Beck:

ccpp
 Du
 Information Only
 3.5 Approp. action, retain & file
 Reply to correspondent by you
 Copy to COP
 Fact sheet to COP
 Invest. reply COP signature
 Resulting documentation to COP
 File.

Congratulations! Your agency has been selected by the Department of Alcoholic Beverage Control to receive funding for your 2017/2018 GAP grant proposal in the amount of \$100,000. We look forward to working with your department to meet the goals and objectives in your proposal.

A grant contract will be forthcoming within the next couple of weeks which requires a resolution from your agency's governing body. A sample resolution was included in the Request for Proposal packet. **Due to the fact that these resolutions have to be put on your governing body's calendar, we ask that you do this as soon as possible.**

We are planning a two and a half-day training conference July 11 – 13, 2017, at the Embassy Suites Sacramento Riverfront Promenade. The conference can accommodate two attendees from each agency and it is recommended that your Project Director and the officer assigned to the grant program attend.

This conference will offer valuable training in alcohol enforcement and will also be an excellent opportunity for the officers and deputies from your agency to meet and share information with others. Attendees are encouraged to utilize a pre-registration session on Monday, July 10, from 4:00 – 5:00 p.m. in order to expedite the registration on the next day.

A block of rooms at a special conference rate of \$189.00 plus tax has been reserved for grant agency participants.¹ **PLEASE NOTE THAT ATTENDEES MUST MAKE RESERVATIONS BY THE HOTEL'S DEADLINE OF JUNE 18, 2017,** to guarantee the special room rate or availability. There will be a \$275.00 registration fee per person for the

¹ Based on the State regulations we are unable to reimburse those agencies that are within a 50 mile radius from the Embassy Suites Sacramento Riverfront Promenade. The distance is based on the agency's physical headquarters address. Agency(s) that fall in this category are: **Placer Co Sheriff's Office, Rancho Cordova Police Dept, Sacramento Police Dept, and Stockton Police Dept.** Travel reimbursable costs for the aforementioned agency(s) will be limited to the registration fee only.

GRANT ASSISTANCE PROGRAM (GAP)

2017 – 2018

GRANT FORMS



EDMUND G. BROWN JR., *Governor*
State of California

Ramona Prieto, *Acting Director*
Department of Alcoholic Beverage Control



State of California
Department of Alcoholic Beverage Control
Grant Assistance Program

PROPOSAL COVER SHEET
(TO BE COMPLETED BY APPLICANT AGENCY)

1. Name of Applicant Agency: Los Angeles Police Department (LAPD)

2. Description of Applicant Agency: Provide your city or county and a brief summary of department size, staffing, and structure.

The City of Los Angeles is the second largest city in the nation, with over 4 million residents in a 468 square mile area. The LAPD is a full service law enforcement agency with over 9,900 sworn officers, operating under a five member Police Commission. The Department is administered by the Chief of Police and is divided into four geographic Operations Bureaus, which are subdivided into 21 Areas (Divisions) providing police service to business and residential communities. Vice units are assigned to each Area and are responsible for ABC-related enforcement. Operation ABC oversees all ABC training and enforcement.

3. Number of Licenses in Project Area: 5,733

4. Population of Service Area: 4,000,000

5. Project Description: Provide a list of your projects goals and objectives and briefly summarize.

This project will allow the LAPD to continue ABC-related enforcement, education and training on a Citywide level. See continuation sheet for detailed summary of project goals and objectives.

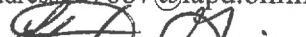
6. Funds Requested: \$100,000


7. Project Period: July 1, 2017 – June 30, 2018

8. Acceptance of Conditions: By submitting this proposal, the applicant signifies acceptance of the responsibility to comply with all requirements stated in the Request for Proposals. The applicant understands that ABC is not obligated to fund the project until the applicant submits correctly completed documents required for the contract.

A. Project Director (person having day-to-day responsibility for the project)

B. Chief of Police or Sheriff (authorizing official)

Name: Sergeant II Liferlando Garcia
Address: 100 W. 1st Street, Room 441.
Los Angeles, CA 90012
Phone: (213) 486-0923 Fax: (213) 486-0909
E. Mail Address: 27687@lapd.online
Signature: 

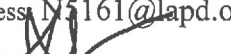
Name: Charlie Beck, Chief of Police
Address: 100 W. 1st Street, Suite 1072
Los Angeles, CA 90012
Phone: (213) 486-0150 Fax: (213) 486-0168
E. Mail Address: Charlie.Beck@lapd.online
Signature: 

Title: Sergeant II (Project Director)

Title: Chief of Police

C. Fiscal or Accounting Official

D. ABC USE ONLY

Name: Annemarie Sauer
Address: 100 W. 1st Street, Room 768
Los Angeles, CA 90012
Phone: (213) 486-8690 Fax: (213) 486-1299
E. Mail Address: N5161@lapd.online
Signature: 

Title: Commanding Ofcr, Fiscal Operations Division

SCOPE OF WORK

1. Summary

The City of Los Angeles is populated with more than 4 million residents¹. Since 1980, population growth has increased by over 35 percent. Los Angeles has an extremely diverse population consisting of 48.3 percent Hispanic, 27.2 percent Caucasian, 14.6 percent Asian/Pacific Islanders, 9.2 percent African American, and 1.5 percent Native American/Other. While 19 percent of the total population of Los Angeles falls below the federally determined poverty line², some neighborhoods, identified in the 2017/2018 proposal, approach a 37 percent poverty rate. Unemployment, homelessness, and related problems, such as alcohol and substance abuse, are among the City's challenges. Urban blight continues to remain visible in some neighborhoods and is often associated with disorderly ABC-licensed locations.

The Los Angeles Police Department (LAPD) is a full-service organization providing emergency response, crime suppression, investigative functions and traffic control for a 468-square mile area. Currently, the LAPD has 9,944 sworn officers and 2,785 civilian employees who provide support services for uniformed and plainclothes personnel. The Department's sworn strength to population ratio (2.4 officers per 1,000 population) is among the lowest in the nation. A five-member Police Commission provides oversight over the LAPD's policies and procedures. The Department's administrative structure consists of the Chief of Police and offices immediately accountable to the Chief. The City is divided into four geographical Bureaus: Central, South, West, and Valley, that provide police services in their respective communities. Each Bureau is subdivided into four to seven Areas (for a total of 21 Areas Citywide), administered by Captains. Each Area has a small vice enforcement component responsible for ABC enforcement in addition to other vice-related duties.

Los Angeles has 5,733 ABC licensed locations with an estimated 45,000³ individuals employed in the retail distribution of alcoholic beverages. The number of ABC-licensed establishments in the City accounts for seven percent of the total number of licensed locations statewide and 32 percent of all licenses in Los Angeles County. The goals and objectives of this project will focus ABC enforcement and educational activities from a centralized office (Operation ABC). Activities will include: managing ABC enforcement operations on a citywide basis, the collection and exchange of information for government and community purposes, and providing specialized training to community stakeholders. These efforts will reduce the recurrence of alcohol-related problems citywide. Due to the volume of ABC establishments throughout the City of Los Angeles, the Department is requesting the maximum funding amount of \$100,000.00. This will fund a full-time Sergeant II position at 52%, including 398 hours of overtime to conduct training and enforcement operations, funds to purchase equipment along with travel expenses to attend mandated ABC training conferences.

2. Problem Statement

The City of Los Angeles' population distributed over a large geographic area and the proximity of numerous ABC licensed premises continue to create significant policing problems for the LAPD. Los Angeles has over 500 nightclubs; 150 of these clubs can serve over 500 patrons at a time. Additionally, due to the popularity and the special events held at Dodger Stadium, Los Angeles Coliseum, Staples Center and the LA Live Entertainment Center, housing 32 ABC licensed locations, the adult drinking population can surge significantly on any given occasion. As many as 100,000 patrons could potentially frequent any of the 3,000 on-sale ABC establishments. Bars serving intoxicated patrons can increase the potential of intoxicated drivers on busy freeways and surface streets. Because of community concerns, 15 ABC licensed premises are currently the subject of formal abatement investigations.

In addition to the maintenance of an extremely effective ABC enforcement and education program, of continued concern are the problems associated with illegal solicitation of alcoholic beverages inside on-sale licensed premises (§§303a PC and 25657a/b B&P). This activity encourages intemperance and contributes to Part I and II crimes and drains the LAPD of its limited policing resources. In recent months, one on-sale ABC licensed establishment, notorious for promoting illegal alcoholic beverage schemes, was linked to a fatal DUI traffic collision. On December 23, 2016, a Hispanic female who worked as a bar girl at El Gallero Bar, located at 9755 Mason Avenue, Chatsworth, was involved in a deadly traffic collision. The female, who left the bar after a night of heavy drinking, attempted to drive home. She failed to stop for a red light at the intersection of Victory Boulevard and Van Nuys Boulevard and collided with another vehicle being driven by a 26-year-old female victim. The victim became trapped in her vehicle and died at the scene. Olympic Area has also experienced a notable increase in sexual assaults at Koreatown bars that promote illegal alcoholic beverage solicitation schemes, along with numerous incidents of after-hours service and consumption of alcoholic beverages. Operation ABC has conducted several investigations involving illegal alcoholic beverage solicitation schemes and subsequent enforcement action at the El Gallero bar and other Olympic Area bars during the 2016/17 ABC GAP grant. However, this illegal activity continues to manifest problems for the surrounding community.

The LAPD has placed considerable emphasis on combating illegal alcoholic beverage solicitations throughout Los Angeles. During the first three quarters of the 2016/17 ABC grant, Operation ABC expended more than 300 personnel hours investigating the illegal solicitation of alcoholic beverages inside on-sale locations; it is anticipated that an equal number of personnel hours will be expended during the 2017/18 grant period. During the prior grant period, 10 licensed locations were the subject of alcoholic beverage solicitation investigations resulting in 25 arrests. Currently, six ABC locations are awaiting administrative action due to pending alcoholic beverage solicitation cases made by the LAPD. On a Citywide level, more than 36 licensed locations have been identified by Area vice personnel as being involved in promoting this activity. During the past five ABC grants, investigations at 72 ABC locations have resulted in 409 arrests for crimes relating to the illegal solicitation of alcoholic beverages. These investigations are extremely complex and require officers who are well trained and versed in the nuances of the activity to obtain criminal and administrative filings.

The prevention of the exploitation of individuals for labor or sexual activities through human trafficking is of major importance to the LAPD. Worldwide, it is estimated that there are nearly 20.9 million human trafficking victims. In recent months, the LAPD has received information indicating that several premises promoting the illegal solicitation of alcoholic beverages may be tied to human trafficking. Currently, two on-sale ABC licensed premises are subjects of illegal alcoholic beverage solicitation investigations and allegations of possible human trafficking.

To continue our efforts of reducing the availability of alcoholic beverages to underage individuals, the LAPD must rely on a combination of enforcement and education. Minor decoy and decoy shoulder tap operations in combination with community outreach will aid in curtailing the availability of alcoholic beverages to underage individuals. During the 2015/16 grant year, while inspecting 752 licensed ABC locations, the LAPD achieved respectable compliance rates regarding our decoy operations (74% and 87% respectively).

The Standardized Training for Alcohol Retailers (STAR) educational program continues to be in high demand. In 2016, Operation ABC conducted 179 presentations with a total attendance of 7,020 individuals. This represents a 27 percent increase in the number of presentations and an 11 percent attendance increase in comparison to 2014. This increase is directly attributed to the STAR Corporate Partners program, which has become a core component of the LAPD's ABC training vehicle. A modification of the Responsible ABC Retailers program, the STAR Corporate Partners program promotes responsible beverage training and formally recognizes corporations for their training commitment.

Operation ABC will continue to add STAR training presentations specifically catered toward the Korean and Spanish speaking ABC retail communities. This grant will enable the LAPD to continue to place additional emphasis on bilingual, Korean and Spanish ABC training program. The LAPD is the only agency to offer bilingual ABC training in Korean and Spanish languages in Southern California.

By participating in community events, Operation ABC will be able to reduce alcohol-related crime by alerting at-risk adolescents to the problems associated with alcoholic beverage consumption. By attending Community college and high school events, we can optimize our impact and be able to connect with students who are most likely to experiment with dangerous drinking patterns. By combining the above preventive approach with traditional enforcement operations (minor decoy and decoy shoulder tap operations), Operation ABC will continue to be very proactive in their efforts to curtail the availability of alcoholic beverages to underage individuals.

The size of the City as it relates to sworn personnel continues to hamper consistent code enforcement and successful control of ABC problem premises. The emphasis on patrol operations, while important to community policing, reduces the number of officers in the City's vice units, affecting ongoing enforcement, as well as the units' ability to undertake more proactive and preventive measures. The Alcoholic Beverage Control Grant will allow the LAPD to continue its Operation ABC citywide and ensure its consistency with ABC's 1997 Strategic Plan.

3. Project Description:

Our project will continue with the grant-funded Sergeant II position as well as the Department in-kind Sergeant II position; focusing 100 percent of their time on alcohol-related issues. Goals and objectives will focus on ABC enforcement and education programs on a Citywide basis. The proposed Operation ABC is a comprehensive enforcement and prevention effort designed to reduce ABC violations and alcohol-related crimes; thereby enhancing the quality of life in our business and residential communities. This proposal includes a wide-range of strategies, including training, education, planning, and enforcement. **Training** will focus on ABC licensed establishments and their employees, police department employees, as well as public service organizations involved in alcohol-related issues. **Education** will include the maintenance of an online training vehicle allowing law enforcement personnel on a statewide level the ability to obtain investigative expertise by reviewing enforcement specific articles via the internet. The continued maintenance of an active internet link via the Operation ABC webpage will allow the ABC retail community direct access to unit personnel. This access has proven vital in keeping the retail community abreast of training opportunities and as a conduit to respond to their many concerns. **Planning** will focus on issuance of ABC licenses, conditional use permits, and the impact of alcohol establishments in Los Angeles. Lastly, **Enforcement** will focus on ABC enforcement operations, minor and shoulder tap decoy operations, intoxicated service and disorderly house/abatement investigations. The project will allow for the continuation of the LAPD's efforts to combat the many problems associated with the illegal solicitation of alcoholic beverages inside on-sale licensed ABC premises. Grant personnel will purchase new equipment to aid in our educational efforts through the enhancement of training presentations and enforcement operations.

Project Goals:

1. Identify disruptive retail alcoholic beverage outlets throughout the City of Los Angeles for Disorderly House investigations.
2. Increase ABC licensee education and implement programs to prevent future violations.
3. Continue to develop innovative methods to effectively manage ABC-related problems (criminal and administrative violations).

4. Continue to expand partnerships with corporate business operators committed to promoting responsible ABC sales and services.
5. Continue to enhance the online training vehicle to provide law enforcement personnel on a statewide level access to ABC training material.
6. Publicize the program and enlist community support with alcohol-related problems.

Project Objectives:

1. Identify and target top 10 problematic ABC licensed establishments by July 31, 2017.
 - a. This is to include seven locations involved in the illegal solicitation of alcoholic beverages.
2. To conduct a minimum of 12 multi-agency task force operations Citywide by June 30, 2018.
3. To assist Area Vice Units and ABC district personnel in conducting 50 plain-clothes operations at ABC establishments Citywide by June 30, 2018.
4. To conduct a minimum of 50 Minor Decoy operations by June 30, 2018.
5. To conduct a minimum of 30 Shoulder Tap operations by June 30, 2018.
6. To conduct a minimum of 10 Drunk Decoy operations by June 30, 2018.
7. To conduct a minimum of 100 IMPACT inspections by June 30, 2018.
8. To conduct a minimum of 80 STAR presentations (15 Spanish, 5 Korean).
9. To participate in two college or high school community events by June 30, 2018.
10. Maintain access to Operation ABC personnel via webpage Internet link allowing ABC retailers and the public to exchange ABC-related information through June 30, 2018.
11. To continue quarterly publication of the Operation ABC newsletter through June 30, 2018.
12. To post 75 Responsible ABC Retailer Program Placards at retail locations Citywide.
13. To utilize the "STAR Corporate Partners Program" promoting ABC training on a corporate level and identify three additional corporations to participate in the program by June 30, 2018.
14. To provide 25 ABC training sessions to the Department's vice units by June 30, 2018.
15. To conduct a minimum of 12 ABC liaison meetings reviewing reports.
16. Announce the grant award via a press release by July 31, 2017.
17. Issue periodic press releases regarding grant activity or enforcement operations.
18. To participate in a minimum of two business group or community meetings by June 30, 2018.

4. Project Personnel

Operation ABC is staffed by a Project Director, Sergeant II Lifermando Garcia and the Project Coordinator, Sergeant II Craig Nollner who are assigned to Detective Support and Vice Division. Sergeant Garcia has 27 years of experience with the Department (15 years focused on vice-related enforcement with 9 years coordinating alcohol enforcement and educational programs within Operation ABC). Sergeant Nollner has 24 years of law enforcement experience with 3 years in vice assignments. Sergeants Nollner and Garcia have received specialized training in ABC law and enforcement strategies, have extensive teaching experience and are ABC instructors at the Department's Vice School. Nollner and Garcia are responsible for day-to-day implementation of this project. Due to their training and enforcement experience, Operation ABC supervisors have developed the required expertise to investigate disruptive licensed establishments due to the complexity of ABC law. Nollner and Garcia will be available to respond and assist in handling alcohol related incidents and investigations in the City of Los Angeles twenty-four hours a day.

¹ State Department of Finance, 2015 estimate.

² Lipton G. Census Data, Community Services Block Grant 1994 Plan

¹ Estimation based on Informed Merchants Preventing Alcohol-Related Crime Tendencies (IMPACT) inspections conducted between 1999 and 2004 by Operation ABC personnel.

BUDGET DETAIL**Exhibit B**

BUDGET CATEGORY AND LINE-ITEM DETAIL	COST (Round budget amounts to nearest dollar)
A. Personnel Services (Straight Time Salaries, Overtime, and Benefits)	
A.1 Straight Time Sergeant II salary \$116,051 (project Coordinator at 52%)	\$60,346.00
A.2 Overtime 380.81 hours @ \$91.00 per hour	\$34,654.00
A.3 Benefits	
TOTAL PERSONNEL SERVICES	95,000.00
B. Operating Expenses (maximum \$2,500)	
TOTAL OPERATING EXPENSES	\$0.00
C. Equipment (maximum \$2,500) (Attach receipts for all equipment purchases to monthly billing invoice)	\$2,500.00
TOTAL EQUIPMENT	\$2,500.00
D. Travel Expense/Registration Fees (maximum \$2,500) (Registration fee for July 2017 GAP Conference attendee is \$275 each)	\$2,500.00
TOTAL TRAVEL EXPENSE	\$2,500.00
TOTAL BUDGET DETAIL COST, ALL CATEGORIES	\$100,000.00

OTHER FUNDING SOURCES

Complete the following to report the total funds available to support the activities related to accomplishing the goals and objectives of the contract. In the "Grant Funds" column, report the ABC funds requested by category. In the "Other Funds" column, report all other funds available to support the project by category (if none, leave blank). Then calculate the totals by category in the "Program Total" column. Total each column down to arrive at the total program funds available. (Round all budget amounts to the nearest dollar—No Cents.)

BUDGET CATEGORY	GRANT FUNDS	OTHER FUNDS	PROGRAM TOTAL
Personnel Services	\$95,000.00	\$171,756.00	\$266,756.00
Operating Expenses			\$0.00
Travel/Registration Fees	\$2,500.00		\$2,500.00
Equipment	\$2,500.00		\$2,500.00
TOTALS	\$100,000.00	\$171,756.00	\$271,756.00

This form does not become part of the contract but is required in the Request for Proposals package.

AGREEMENT NUMBER

17G-LA23

REGISTRATION NUMBER

1. This Agreement is entered into between the State Agency and the Contractor named below:

STATE AGENCY'S NAME

DEPARTMENT OF ALCOHOLIC BEVERAGE CONTROL

CONTRACTOR'S NAME

City of Los Angeles through the Los Angeles Police Department

2. The term of this Agreement is: **July 1, 2017** through **June 30, 2018**

3. The maximum amount of this Agreement is: **\$ 100,000**

4. The parties agree to comply with the terms and conditions of the following exhibits which are by this reference made a part of the Agreement.

Exhibit A – Scope of Work 4 page(s)

Exhibit B – Budget Detail and Payment Provisions 3 page(s)

Exhibit C* – General Terms and Conditions GTC 610

Check mark one item below as Exhibit D:

☒
☐

Exhibit - D Special Terms and Conditions (Attached hereto as part of this agreement)

1 page(s)

Exhibit - D* Special Terms and Conditions

Exhibit E – Additional Provisions

page(s)

Items shown with an Asterisk (*), are hereby incorporated by reference and made part of this agreement as if attached hereto.
These documents can be viewed at www.dgs.ca.gov/ols/Resources/StandardContractLanguage.aspx

IN WITNESS WHEREOF, this Agreement has been executed by the parties hereto.

CONTRACTOR

CONTRACTOR'S NAME (if other than an individual, state whether a corporation, partnership, etc.)

City of Los Angeles through the Los Angeles Police Department

BY (Authorized Signature)



DATE SIGNED (Do not type)

6/21/17

PRINTED NAME AND TITLE OF PERSON SIGNING

Charlie Beck, Chief

ADDRESS

**100 West 1st Street, Suite 1072
Los Angeles, CA 90012**

STATE OF CALIFORNIA

AGENCY NAME

Department of Alcoholic Beverage Control

BY (Authorized Signature)



DATE SIGNED (Do not type)

PRINTED NAME AND TITLE OF PERSON SIGNING

Pattye Nelson, Chief, Business Management Branch

ADDRESS

3927 Lennane Drive, Suite 100, Sacramento CA 95834

**California Department of General
Services Use Only**

☒ Exempt per: **SCM 4.04.(A)(3)**

SCOPE OF WORK

1. Summary

The City of Los Angeles is populated with more than 4 million residents¹. Since 1980, population growth has increased by over 35 percent. Los Angeles has an extremely diverse population consisting of 48.3 percent Hispanic, 27.2 percent Caucasian, 14.6 percent Asian/Pacific Islanders, 9.2 percent African American, and 1.5 percent Native American/Other. While 19 percent of the total population of Los Angeles falls below the federally determined poverty line², some neighborhoods, identified in the 2017/2018 proposal, approach a 37 percent poverty rate. Unemployment, homelessness, and related problems, such as alcohol and substance abuse, are among the City's challenges. Urban blight continues to remain visible in some neighborhoods and is often associated with disorderly ABC-licensed locations.

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Los Angeles has **5,733 ABC licensed locations** with an estimated 45,000³ individuals employed in the retail distribution of alcoholic beverages. The number of ABC-licensed establishments in the City accounts for seven percent of the total number of licensed locations statewide and 32 percent of all licenses in Los Angeles County. The goals and objectives of this project will focus ABC enforcement and educational activities from a centralized office (Operation ABC). Activities will include: managing ABC enforcement operations on a citywide basis, the collection and exchange of information for government and community purposes, and providing specialized training to community stakeholders. These efforts will reduce the recurrence of alcohol-related problems citywide. Due to the volume of ABC establishments throughout the City of Los Angeles, the Department is requesting the maximum funding amount of \$100,000.00. This will fund a full-time Sergeant II position at 52%, including 398 hours of overtime to conduct training and enforcement operations, funds to purchase equipment along with travel expenses to attend mandated ABC training conferences.

2. Problem Statement

The City of Los Angeles' population distributed over a large geographic area and the proximity of numerous ABC licensed premises continue to create significant policing problems for the LAPD. Los Angeles has over 500 nightclubs; 150 of these clubs can serve over 500 patrons at a time. Additionally, due to the popularity and the special events held at Dodger Stadium, Los Angeles Coliseum, Staples Center and the LA Live Entertainment Center, housing 32 ABC licensed locations, the adult drinking population can surge significantly on any given occasion. As many as 100,000 patrons could potentially frequent any of the 3,000 on-sale ABC establishments. Bars serving intoxicated patrons can increase the potential of intoxicated drivers on busy freeways and surface streets. Because of community concerns, 15 ABC licensed premises are currently the subject of formal abatement investigations.

Exhibit A

In addition to the maintenance of an extremely effective ABC enforcement and education program, of continued concern are the problems associated with illegal solicitation of alcoholic beverages inside on-sale licensed premises (§§303a PC and 25657a/b B&P). This activity encourages intemperance and contributes to Part I and II crimes and drains the LAPD of its limited policing resources. In recent months, one on-sale ABC licensed establishment, notorious for promoting illegal alcoholic beverage schemes, was linked to a fatal DUI traffic collision. On December 23, 2016, a Hispanic female who worked as a bar girl at El Gallero Bar, located at 9755 Mason Avenue, Chatsworth, was involved in a deadly traffic collision. The female, who left the bar after a night of heavy drinking, attempted to drive home. She failed to stop for a red light at the intersection of Victory Boulevard and Van Nuys Boulevard and collided with another vehicle being driven by a 26-year-old female victim. The victim became trapped in her vehicle and died at the scene. Olympic Area has also experienced a notable increase in sexual assaults at Koreatown bars that promote illegal alcoholic beverage solicitation schemes, along with numerous incidents of after-hours service and consumption of alcoholic beverages. Operation ABC has conducted several investigations involving illegal alcoholic beverage solicitation schemes and subsequent enforcement action at the El Gallero bar and other Olympic Area bars during the 2016/17 ABC GAP grant. However, this illegal activity continues to manifest problems for the surrounding community.

The LAPD has placed considerable emphasis on combating illegal alcoholic beverage solicitations throughout Los Angeles. During the first three quarters of the 2016/17 ABC grant, Operation ABC expended more than 300 personnel hours investigating the illegal solicitation of alcoholic beverages inside on-sale locations; it is anticipated that an equal number of personnel hours will be expended during the 2017/18 grant period. During the prior grant period, 10 licensed locations were the subject of alcoholic beverage solicitation investigations resulting in 25 arrests. Currently, six ABC locations are awaiting administrative action due to pending alcoholic beverage solicitation cases made by the LAPD. On a Citywide level, more than 36 licensed locations have been identified by Area vice personnel as being involved in promoting this activity. During the past five ABC grants, investigations at 72 ABC locations have resulted in 409 arrests for crimes relating to the illegal solicitation of alcoholic beverages. These investigations are extremely complex and require officers who are well trained and versed in the nuances of the activity to obtain criminal and administrative filings.

The prevention of the exploitation of individuals for labor or sexual activities through human trafficking is of major importance to the LAPD. Worldwide, it is estimated that there are nearly 20.9 million human trafficking victims. In recent months, the LAPD has received information indicating that several premises promoting the illegal solicitation of alcoholic beverages may be tied to human trafficking. Currently, two on-sale ABC licensed premises are subjects of illegal alcoholic beverage solicitation investigations and allegations of possible human trafficking.

To continue our efforts of reducing the availability of alcoholic beverages to underage individuals, the LAPD must rely on a combination of enforcement and education. Minor decoy and decoy shoulder tap operations in combination with community outreach will aid in curtailing the availability of alcoholic beverages to underage individuals. During the 2015/16 grant year, while inspecting 752 licensed ABC locations, the LAPD achieved respectable compliance rates regarding our decoy operations (74% and 87% respectively).

The Standardized Training for Alcohol Retailers (STAR) educational program continues to be in high demand. In 2016, Operation ABC conducted 179 presentations with a total attendance of 7,020 individuals. This represents a 27 percent increase in the number of presentations and an 11 percent attendance increase in comparison to 2014. This increase is directly attributed to the STAR Corporate Partners program, which has become a core component of the LAPD's ABC training vehicle. A modification of the Responsible ABC Retailers program, the STAR Corporate Partners program promotes responsible beverage training and formally recognizes corporations for their training commitment.

Exhibit A

Operation ABC will continue to add STAR training presentations specifically catered toward the Korean and Spanish speaking ABC retail communities. This grant will enable the LAPD to continue to place additional emphasis on bilingual, Korean and Spanish ABC training program. The LAPD is the only agency to offer bilingual ABC training in Korean and Spanish languages in Southern California.

By participating in community events, Operation ABC will be able to reduce alcohol-related crime by alerting at-risk adolescents to the problems associated with alcoholic beverage consumption. By attending Community college and high school events, we can optimize our impact and be able to connect with students who are most likely to experiment with dangerous drinking patterns. By combining the above preventive approach with traditional enforcement operations (minor decoy and decoy shoulder tap operations), Operation ABC will continue to be very proactive in their efforts to curtail the availability of alcoholic beverages to underage individuals.

The size of the City as it relates to sworn personnel continues to hamper consistent code enforcement and successful control of ABC problem premises. The emphasis on patrol operations, while important to community policing, reduces the number of officers in the City's vice units, affecting ongoing enforcement, as well as the units' ability to undertake more proactive and preventive measures. The Alcoholic Beverage Control Grant will allow the LAPD to continue its Operation ABC citywide and ensure its consistency with ABC's 1997 Strategic Plan.

3. Project Description:

Our project will continue with the grant-funded Sergeant II position as well as the Department in-kind Sergeant II position; focusing 100 percent of their time on alcohol-related issues. Goals and objectives will focus on ABC enforcement and education programs on a Citywide basis. The proposed Operation ABC is a comprehensive enforcement and prevention effort designed to reduce ABC violations and alcohol-related crimes; thereby enhancing the quality of life in our business and residential communities. This proposal includes a wide-range of strategies, including training, education, planning, and enforcement. **Training** will focus on ABC licensed establishments and their employees, police department employees, as well as public service organizations involved in alcohol-related issues. **Education** will include the maintenance of an online training vehicle allowing law enforcement personnel on a statewide level the ability to obtain investigative expertise by reviewing enforcement specific articles via the internet. The continued maintenance of an active internet link via the Operation ABC webpage will allow the ABC retail community direct access to unit personnel. This access has proven vital in keeping the retail community abreast of training opportunities and as a conduit to respond to their many concerns. **Planning** will focus on issuance of ABC licenses, conditional use permits, and the impact of alcohol establishments in Los Angeles. Lastly, **Enforcement** will focus on ABC enforcement operations, minor and shoulder tap decoy operations, intoxicated service and disorderly house/abatement investigations. The project will allow for the continuation of the LAPD's efforts to combat the many problems associated with the illegal solicitation of alcoholic beverages inside on-sale licensed ABC premises. Grant personnel will purchase new equipment to aid in our educational efforts through the enhancement of training presentations and enforcement operations.

Project Goals:

1. Identify disruptive retail alcoholic beverage outlets throughout the City of Los Angeles for Disorderly House investigations.
2. Increase ABC licensee education and implement programs to prevent future violations.
3. Continue to develop innovative methods to effectively manage ABC-related problems (criminal and administrative violations).

Exhibit A

4. Continue to expand partnerships with corporate business operators committed to promoting responsible ABC sales and services.
5. Continue to enhance the online training vehicle to provide law enforcement personnel on a statewide level access to ABC training material.
6. Publicize the program and enlist community support with alcohol-related problems.

Project Objectives:

1. Identify and target top 10 problematic ABC licensed establishments by July 31, 2017.
 - a. This is to include seven locations involved in the illegal solicitation of alcoholic beverages.
2. To conduct a minimum of 12 multi-agency task force operations Citywide by June 30, 2018.
3. To assist Area Vice Units and ABC district personnel in conducting 50 plain-clothes operations at ABC establishments Citywide by June 30, 2018.
4. To conduct a minimum of 50 Minor Decoy operations by June 30, 2018.
5. To conduct a minimum of 30 Shoulder Tap operations by June 30, 2018.
6. To conduct a minimum of 10 Drunk Decoy operations by June 30, 2018.
7. To conduct a minimum of 100 IMPACT inspections by June 30, 2018.
8. To conduct a minimum of 80 STAR presentations (15 Spanish, 5 Korean).
9. To participate in two college or high school community events by June 30, 2018.
10. Maintain access to Operation ABC personnel via webpage Internet link allowing ABC retailers and the public to exchange ABC-related information through June 30, 2018.
11. To continue quarterly publication of the Operation ABC newsletter through June 30, 2018.
12. To post 75 Responsible ABC Retailer Program Placards at retail locations Citywide.
13. To utilize the "STAR Corporate Partners Program" promoting ABC training on a corporate level and identify three additional corporations to participate in the program by June 30, 2018.
14. To provide 25 ABC training sessions to the Department's vice units by June 30, 2018.
15. To conduct a minimum of 12 ABC liaison meetings reviewing reports.
16. Announce the grant award via a press release by July 31, 2017.
17. Issue periodic press releases regarding grant activity or enforcement operations.
18. To participate in a minimum of two business group or community meetings by June 30, 2018.

4. Project Personnel

Operation ABC is staffed by a Project Director, Sergeant II Liferlando Garcia and the Project Coordinator, Sergeant II Craig Nollner who are assigned to Detective Support and Vice Division. Sergeant Garcia has 27 years of experience with the Department (15 years focused on vice-related enforcement with 9 years coordinating alcohol enforcement and educational programs within Operation ABC). Sergeant Nollner has 24 years of law enforcement experience with 3 years in vice assignments. Sergeants Nollner and Garcia have received specialized training in ABC law and enforcement strategies, have extensive teaching experience and are ABC instructors at the Department's Vice School. Nollner and Garcia are responsible for day-to-day implementation of this project. Due to their training and enforcement experience, Operation ABC supervisors have developed the required expertise to investigate disruptive licensed establishments due to the complexity of ABC law. Nollner and Garcia will be available to respond and assist in handling alcohol related incidents and investigations in the City of Los Angeles twenty-four hours a day.

¹ State Department of Finance, 2015 estimate.

² Lipton G. Census Data, Community Services Block Grant 1994 Plan

³ Estimation based on Informed Merchants Preventing Alcohol-Related Crime Tendencies (IMPACT) inspections conducted between 1999 and 2004 by Operation ABC personnel.

BUDGET DETAIL

Exhibit B

BUDGET CATEGORY AND LINE-ITEM DETAIL	COST
A. Personnel Services (Straight Time Salaries, Overtime, and Benefits)	(Round budget amounts to nearest dollar)
A.1 Straight Time Sergeant II salary \$116,051 (project Coordinator at 52%)	\$60,346.00
A.2 Overtime 380.81 hours @ \$91.00 per hour	\$34,654.00
A.3 Benefits	
TOTAL PERSONNEL SERVICES	95,000.00
B. Operating Expenses (maximum \$2,500)	
TOTAL OPERATING EXPENSES	\$0.00
C. Equipment (maximum \$2,500)	
(Attach receipts for all equipment purchases to monthly billing invoice)	\$2,500.00
TOTAL EQUIPMENT	\$2,500.00
D. Travel Expense/Registration Fees (maximum \$2,500)	
(Registration fee for July 2017 GAP Conference attendee is \$275 each)	\$2,500.00
TOTAL TRAVEL EXPENSE	\$2,500.00
TOTAL BUDGET DETAIL COST, ALL CATEGORIES	\$100,000.00

PAYMENT PROVISION

Exhibit B

Page 1 of 2

1. **INVOICING AND PAYMENT:** Payments of approved reimbursable costs (per Budget Detail attached) shall be in arrears and made via the State Controller's Office. Invoices shall be submitted in duplicate on a **monthly basis** in a format specified by the State. Failure to submit invoices and reports in the required format shall relieve the State from obligation of payment. Payments will be in arrears, within 30 days of Department acceptance of Contractor performance, pursuant to this agreement or receipt of an undisputed invoice, whichever occurs last. Nothing contained herein shall prohibit advance payments as authorized by Item 2100-101-3036, Budget Act, Statutes of 2017.
2. Revisions to the "Scope of Work" and the "Budget Detail" may be requested by a change request letter submitted by the Contractor. If approved by the State, the revised Grant Assistance Scope of Work and/or Budget Detail supersede and replace the previous documents bearing those names. No revision can exceed allotted amount as shown on Budget Detail. The total amount of the contract must remain unchanged.
3. Contractor agrees to refund to the State any amounts claimed for reimbursement and paid to Contractor which are later disallowed by the State after audit or inspection of records maintained by the Contractor.
4. Only the costs displayed in the "Budget Detail" are authorized for reimbursement by the State to Contractor under this agreement. Any other costs incurred by Contractor in the performance of this agreement are the sole responsibility of Contractor.
5. Title shall be reserved to the State for any State-furnished or State-financed property authorized by the State which is not fully consumed in the performance of this agreement. Contractor is responsible for the care, maintenance, repair, and protection of any such property. Inventory records shall be maintained by Contractor and submitted to the State upon request. All such property shall be returned to the State upon the expiration of this contract unless the State otherwise directs.
6. If travel is a reimbursable item, the reimbursement for necessary traveling expenses and per diem shall be at rates set in accordance with Department of Personnel Administration rates set for comparable classes of State employees. No travel outside of the State of California shall be authorized. No travel shall be authorized outside of the legal jurisdiction of Contractor without prior authorization by the State.

PAYMENT PROVISION

Exhibit B

Page 2 of 2

7. Prior authorization by the State in writing is required before Contractor will be reimbursed for any purchase order or subcontract exceeding \$2,500 for any articles, supplies, equipment, or services to be purchased by Contractor and claimed for reimbursement. Contractor must justify the necessity for the purchase and the reasonableness of the price or cost by submitting three competitive quotations or justifying the absence of bidding.
8. Prior approval by the State in writing is required for the location, costs, dates, agenda, instructors, instructional materials, and attendees at any reimbursable training seminar, workshop or conference, and over any reimbursable publicity or educational materials to be made available for distribution. Contractor is required to acknowledge the support of the State whenever publicizing the work under the contract in any media.
9. It is understood between the parties that this contract may have been written before ascertaining the availability of appropriation of funds, for the mutual benefit of both parties, in order to avoid program and fiscal delays that would occur if the contracts were executed after that determination was made.
10. BUDGET CONTINGENCY CLAUSE - It is mutually agreed that if the Budget Act of the current year and/or any subsequent years covered under this Agreement does not appropriate sufficient funds for the program, this Agreement shall be of no further force and effect. In this event, the State shall have no liability to pay any funds whatsoever to Contractor or to furnish any other considerations under this Agreement and Contractor shall not be obligated to perform any provisions of this Agreement.

If funding for any fiscal year is reduced or deleted by the Budget Act for purposes of this program, the State shall have the option to either cancel this Agreement with no liability occurring to the State, or offer an agreement amendment to Contractor to reflect the reduced amount.

Special Terms and Conditions

1. Disputes: Any dispute concerning a question of fact arising under this contract which is not disposed of by agreement shall be decided by the Director, Department of Alcoholic Beverage Control, or designee, who shall reduce his decision to writing and mail or otherwise furnish a copy thereof to the Contractor. The decision of the Department shall be final and conclusive unless, within 30 days from the date of receipt of such copy, the Contractor mails or otherwise furnishes to the State a written appeal addressed to the Director, Department of Alcoholic Beverage Control. The decision of the Director of Alcoholic Beverage Control or his duly authorized representative for the determination of such appeals shall be final and conclusive unless determined by a court of competent jurisdiction to have been fraudulent, capricious, arbitrary, or so grossly erroneous as necessarily to imply bad faith, or not supported by substantial evidence. In connection with any appeal proceeding under this clause, the contractor shall be afforded an opportunity to be heard and to offer evidence in support of its appeal. Pending final decision of a dispute hereunder, Contractor shall proceed diligently with the performance of the contract and in accordance with the decision of the State.
2. Termination Without Cause: Either party may terminate this agreement at any time for any reason upon ten (10) days written notice. No penalty shall accrue to either party because of contract termination.
3. Contract Validity: This contract is valid and enforceable only if adequate funds are appropriated in Item 2100-101-3036, Budget Act of 2017, for the purposes of this program.
4. Contractor Certifications: By signing this agreement, Contractor certifies compliance with the provisions of CCC 307, Standard Contractor Certification Clauses. This document may be viewed at <http://www.dgs.ca.gov/ols/Resources/StandardContractLanguage.aspx> .
5. If the State determines that the grant project is not achieving its goals and objectives on schedule, funding may be reduced by the State to reflect this lower level of project activity.

INTRADEPARTMENTAL CORRESPONDENCE

BPC #17-0268
7

June 13, 2017
14.3

RECEIVED

JUN 22 2017

REVIEWED

TO: Chief of Police


RICHARD M. TEFANK
EXECUTIVE DIRECTOR
6/22/17
DATE

FROM: Commanding Officer, Community Policing and Policy Group

SUBJECT: TRANSMITTAL OF THE GRANT APPLICATION AND AWARD
ACCEPTANCE FOR THE 2017-2018 OPERATION ABC GRANT
FROM THE DEPARTMENT OF ALCOHOLIC BEVERAGE CONTROL

Attached for your approval and signature is the transmittal to the Board of Police Commissioners to accept grant funds for the 2017-2018 Department of Alcoholic Beverage Control (ABC) program. The Los Angeles Police Department will receive \$100,000 as reimbursement for grant activities from July 1, 2017 to June 30, 2018. This award will provide continued funding for the Citywide implementation of Operation ABC, which focuses on the enforcement of alcohol laws in ABC licensed businesses, sales of alcoholic beverages to minors, intoxicated patrons, illegal solicitation of alcohol and other criminal activities.

Also attached are three copies of the Standard Agreement STD 213 contract for this grant. An original signature is requested for each of the three copies. Only the Chief of Police may sign the contracts.

If you have any questions, please contact Senior Management Analyst Stella Larracas, Grants Section, at (213) 486-0380.


JEFFREY BERT, Commander
Commanding Officer
Community Policing and Policy Group

Attachments