

# LOS ANGELES POLICE COMMISSION

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March 2, 2010

BPC #10-0103

The Honorable Antonio Villaraigosa  
Mayor, City of Los Angeles  
City Hall, Room 303  
Los Angeles, CA 90012

The Honorable City Council  
City of Los Angeles  
c/o City Clerk's Office

Dear Honorable Members:

RE: TRANSMITTAL OF THE GRANT APPLICATION FOR THE 2009 ANTI-HUMAN  
TRAFFICKING TASK FORCE-RECOVERY ACT PROGRAM

At the regular meeting of the Board of Police Commissioners held Tuesday, March 2, 2010, the Board APPROVED the Department's report relative to the above matter.

This matter is being forwarded to you for approval.

Respectfully,

BOARD OF POLICE COMMISSIONERS

Handwritten signature of Maria Silva in cursive script.

MARIA SILVA  
Commission Executive Assistant

Attachment

c: Chief of Police

BPC # 10-0103 8E

INTRADEPARTMENTAL CORRESPONDENCE

RECEIVED

FEB 24 2010

POLICE COMMISSION

February 9, 2010  
1.17

REVIEWED

**TO:** The Honorable Board of Police Commissioners

**FROM:** Chief of Police

*M. J. [Signature]*  
[Stamp: DIRECTOR OF POLICE] 2/24/10  
DATE

**SUBJECT:** TRANSMITTAL OF THE GRANT APPLICATION FOR THE 2009 ANTI-HUMAN TRAFFICKING TASK FORCE –RECOVERY ACT PROGRAM

**RECOMMENDED ACTIONS**

1. That the Board of Police Commissioners (Board) TRANSMIT the attached grant application (previously approved by the City Council Ad Hoc Committee on Economic Recovery and reinvestment) for the 2009 Anti-Human Trafficking Task Force Recovery Act Program pursuant to Administrative Code Section 14.6(a), to the Mayor, Office of the City Administrative Officer (CAO), Office of the Chief Legislative Analyst (CLA) and to the City Clerk for committee and City Council consideration.
2. That the Board REQUEST the Mayor and City Council to:
  - A. AUTHORIZE the Chief of Police or designee to retroactively submit and ACCEPT the award of the 2009 Anti-Human Trafficking Task Force Recovery Act Program in the amount of \$375,000 for the period of October 1, 2009 through September 30, 2012, from the California Emergency Management Agency;
  - B. AUTHORIZE the Chief of Police or designee to execute the Award Agreement and submit any necessary documents relative to the grant award, subject to the review and approval of the City Attorney as to form and legality;
  - C. AUTHORIZE the Chief of Police or designee to negotiate and execute a Professional Services Agreement on behalf of the City, with Coalition to Abolish Slavery and Trafficking (CAST) to provide comprehensive human trafficking victim services, for the period of October 1, 2009 through September 30, 2012 for a sum not to exceed \$120,000, subject to the review and approval of the City Attorney as to form and legality;
  - D. AUTHORIZE the LAPD to spend up to the grant amount of \$375,000 in accordance to the grant award agreement;

- E. AUTHORIZE the LAPD to submit grant reimbursement request to the grantor and deposit grant receipts in Fund 339, Department 70;
- F. AUTHORIZE the Controller to establish a grant receivable in Fund 339 in the amount of \$375,000 and establish an appropriation account, account number to be determined, titled "ARRA 2009 Anti-Human Trafficking Task Force Recovery Act Program" within Fund 339, Department No.70.
- G. AUTHORIZE the Controller to increase appropriation, as needed, from Fund No. 339, Department 70, 2009 Anti-Human Trafficking Task Force Recovery Act Program, Account number to be determined to Fund 100, Department 70, account number and amount as follows:

<u>Account</u>	<u>Account #</u>	<u>Amount</u>
Overtime, Civilian	1090	\$1,500
Overtime, Sworn	1092	\$76,060

- H. AUTHORIZE the LAPD to prepare Controller instructions for any technical adjustments, subject to the approval of the City Administrative Officer, and AUTHORIZE and INSTRUCT the Controller to implement the instructions.

## DISCUSSION

The California Emergency Management Agency identified six law enforcement Human Trafficking Task Forces, currently receiving funds from the Bureau of Justice Assistance to participate and submit grant applications for the 2009 Anti-Human Trafficking Task Force Recovery Act Program. The LAPD submitted the grant application on December 30, 2009, requesting funding in the amount of \$375,000. The grant funding will enable the Los Angeles Metropolitan Task Force on Human Trafficking (LAMTF-HT), under the leadership of the LAPD to continue working collaboratively with the United States Attorney's Office, federal agencies, and victim and social service organizations in the identification of additional victims and the conviction of persons engaged in severe forms of human trafficking. The collaboration between federal and social service organizations include the U.S. Department of Homeland Security's Immigration and Customs Enforcement, the Federal Bureau of Investigation, the Drug Enforcement Administration, and the Department of Labor's Wage and Hour Division. The LAPD will also develop and maintain close working relationships with Office of Victims of Crime-funded victim service providers and other community-based organizations.

Locally, the LAMTF-HT will focus their efforts on the forced labor and commercial sex aspects of human trafficking, especially in the Los Angeles regional manufacturing, agricultural and service sector industries. This will include investigations involving prostitution, brothels,

massage parlors, construction sites and sweatshops to determine whether these entities are harboring trafficking victims. The main objective of the program is to utilize proactive law enforcement tactics and interdict those situations in which there is forced prostitution, indentured servitude, peonage or other forms of forced labor. It is anticipated that focused investigations will result in an increase in the identification and rescue of victims of human trafficking, an increase in trafficking victims applying for continued presence in the United States, and an increase in the prosecution of traffickers.

As part of the grant requirements, thirty-two (32) percent of the total funding will be provided for the purpose of funding a non-governmental organization that serves the victims of human trafficking to specifically address the needs of this special population. The LAPD will sub-award \$120,000 to CAST, the only participating member of the LAMTF-HT, dedicated to providing human trafficking victims comprehensive long-term services through a three-armed empowerment approach which includes social services, legal services, and outreach and training.

The LAPD will expend \$91,060 to pay for sworn overtime and \$89,016 will be used to pay for civilian salaries, fringe benefits, and overtime. The LAPD will expend \$32,854 to pay for outreach and media campaign materials. The LAPD will utilize \$18,750 for indirect, management and administration cost allowances and \$16,320 for travel expenses. Finally, the LAPD will spend \$6,000 for translation services and expend \$1,000 for the purchase of supplies.

If you have any questions regarding this matter, Police Administrator Maggie Goodrich, Commanding Officer, Information Technology Bureau, at (213) 486-0380 is available to assist you.

Very truly yours,



CHARLIE BECK  
Chief of Police

Attachments

BOARD OF  
POLICE COMMISSIONERS  
Approved *March 2, 2010*  
Secretary *Maria Silva*

**I. Problem Statement**

Human trafficking is a global problem and one that has been accelerated by the relative ease with which people can be transported around the world. Today's slavery is different from the days of old, when people were publicly bought and sold for forced labor. Today, the definition for human trafficking has expanded to mean controlling a person through force, fraud or coercion – physical or psychological – to exploit the person for forced labor, sexual exploitation, or both. The demand for exploitive labor and sex workers by some living in developed countries fuels the supply of vulnerable workers from poor countries. The surreptitious nature of human trafficking makes it extremely difficult to accurately track how many people are affected, however the U.S. government estimates that between 17,000 to 20,000 men, women, and children are trafficked into the United States each year.

California is a top destination for traffickers with its extensive international border, major harbors and airports, powerful economy and accelerating population. California's large immigrant population and its large manufacturing, agricultural and service sector industries make it a prime target for traffickers. Los Angeles is the largest city in the state of California and the second largest in the United States. The City's estimated population of 3.8 million spans over 498.3 square miles in Southern California. Los Angeles is the seat of Los Angeles County, the most populated and one of the most diverse counties in the United States. Los Angeles' large immigrant community with several ethnic enclaves such as Chinatown, Filipinotown, Koreatown and Thaitown make it appealing to traffickers and it allows their victims to blend in making them virtually invisible and even more difficult to identify.

The Trafficking Victims Protection Act (TVPA), enacted into law in October 2000 requires federal agencies to combat trafficking domestically and to work with other nations to address this problem internationally. According to the TVPA, victims are being subjected to two severe forms of trafficking, forced labor and sex trafficking. Forced labor involves the recruitment, harboring, transportation, provision, or obtaining of a person for labor or services through the use of force, fraud, or coercion for the purpose of subjection to involuntary servitude, peonage, debt bondage, or slavery. Sex trafficking occurs when a commercial sex act is induced by force, fraud, or coercion, or when the person induced to perform such an act has not attained 18 years of age.

Through Penal Code §236.1, local law enforcement agencies have been assigned investigative responsibility for human trafficking incidents. This new responsibility requires law enforcement officials to be properly trained in the identification of trafficked victims as well as how to assist victims to ensure they receive critical services. The Los Angeles Metropolitan Task Force on Human Trafficking (LAMTF-HT), under the leadership of the Los Angeles Police Department (LAPD), Robbery-Homicide Division (RHD), is a collaborative effort among members from law enforcement agencies, state and federal agencies, and non-profit organizations to work together to develop training protocols and outreach efforts to increase the awareness of human trafficking victims in the metropolitan Los Angeles area. The LAMTF-HT's mission is to improve tactics for identifying and rescuing trafficking victims, provide assistance to victims, and prosecute those responsible for human trafficking. A Memoranda of Understanding was entered into by the LAMTF-HT Leadership Team, comprised of the LAPD, the United States Attorney's Office (USAO), the Coalition to Abolish Slavery & Trafficking (CAST), and the Legal Aid Foundation of Los Angeles (LAFLA).

Since its inception, the LAMTF-HT has been instrumental in the development of the LAPD Roll Call Human Trafficking training video, lesson plan and training bulletin; and establishing a local 800 Trafficking Hotline for reporting human trafficking incidents and/or information regarding trafficked victims. Also, the LAMTF-HT Law Enforcement Committee comprised of representatives from the USAO, Los Angeles County District Attorney (LADA), LAPD, Los Angeles County Sheriff's Department (LASD), Federal Bureau of Investigations (FBI), Immigration and Customs Enforcement (ICE), Los Angeles County Department of Children and Family Services (DCFS) and Victim Assistance representatives from both FBI and ICE have developed protocols that address how law enforcement agencies will respond to human trafficking incidents, determine how potential trafficking cases will be prosecuted and ensure rescued victims receive critical services such as shelter, medical and mental health services, and legal assistance.

The LAMTF-HT law enforcement investigative personnel receive tips and/or leads from the LAPD local 800 trafficking hotline, the National Human Trafficking Hotline and the non-Governmental organizations (NGO) who conduct street outreach. Investigative personnel review the information and conduct surveillance to ascertain whether the elements of human trafficking are present as basis of initiating an investigation. These investigations have focused on both aspects of human trafficking, forced labor and commercial sex. The main focus of each investigation is to first determine whether trafficking is present; second, to determine the number of victims as well as suspects involved; and lastly, to obtain evidence that will be instrumental in the prosecution of suspected traffickers.

LAMTF-HT law enforcement members have conducted investigations resulting in several arrests for Penal Code §236.1 (State Human Trafficking statute), Pimping and Pandering and various code violations for businesses that were not compliant with established City ordinances. In several cases, LAMTF-HT investigative personnel partnered with local law agencies including San Diego County Sheriffs, San Diego Police Department, Dallas Police Department, Washington State Police Department, as well as the FBI and ICE to bring trafficking offenders to justice. In addition, LAMTF-HT investigative personnel work with investigators from the FBI Sexual Assault Felony Enforcement (SAFE) Team and Innocence Lost Task Force to identify and rescue juvenile victims of trafficking.

A number of factors have hampered the ability of local law enforcement to identify victims and assist in the apprehension and prosecution of perpetrators. These factors include the lack of proper training for the officer on the street, the lack of public awareness of the magnitude of the problem, understanding the complex and wide range of immigration and legal issues. In addition, local law enforcement lacks the education of the social services available for trafficking victims. Of particular concern is the need to utilize proactive law enforcement tactics to interdict those situations in which there is forced prostitution, indentured servitude, peonage or other forms of forced labor.

The LAMTF-HT faces several issues in combating human trafficking, such as the lack of hard and fast baseline data on the scope of the problem and to what degree it is increasing, the difficulty in tracing the genesis of the crime, disagreement over definitions, the lack of victim identification, distrust of law enforcement and the victims' fear of retaliation.

Funding from the Anti-Human Trafficking Task Force Recovery Act Program will provide the LAMTF-HT an opportunity to further their efforts to combat human trafficking. It will assist in providing continued collaboration with Federal and other law enforcement agencies on potential trafficking incidents, improve the law enforcement response to all elements of human trafficking, and enhance coordination among partner agencies to ensure that a comprehensive continuum of care is provided to the victims of human trafficking. Additional funding will allow the LAMTF-HT to provide training to law enforcement officials to ensure they understand the complexity of human trafficking and the critical needs of trafficked victims. Training will be provided to other gatekeepers to ensure they understand human trafficking, how victims are trafficked, and how to identify trafficking victims. Lastly, the proposed project will allow the LAMTF-HT to continue to develop outreach strategies that can be executed in an effort to raise the awareness of trafficking and its victims.

## II. Plan

The overarching goals of this program are to increase the identification and rescue of victims of human trafficking through proactive law enforcement tactics, the successful prosecution of traffickers through multi-jurisdictional law enforcement cooperation and to ensure victim safety and access to critical services. The LAMTF-HT has established the following program goals, objectives, and activities to be accomplished over the 3 year grant performance period.

**L.E. Component: Goal 1**

To increase the number of investigations initiated.

**Objective:**

Increase the number of investigations initiated through proactive law enforcement and other entities.

**Activities:** Implemented Fiscal Years 2009/10 through 2011/12

- LAPD and LASD will continue to meet bi-monthly to develop protocols on the development of detailed operational plans for task force operations.
- LAMTF-HT will identify target locations to conduct task force operations.
- Task force will initiate/execute investigations at target locations.

**Performance Measure**

An increase in the number of initiated investigations by the end of each reporting period.

**L.E. Component: Goal 2**

To increase the number of individuals identified as victims of human trafficking.

**Objective:**

Increase the identification of trafficking victims through proactive law enforcement tactics and cooperation with other entities.

**Activities:** Implemented Fiscal Years 2009/10 through 2011/12

- Program Manager will meet quarterly with service providers to discuss and identify trafficking victim referrals, coordination and linkage.
- LAMTF-HT Law Enforcement Committee will meet bi-monthly to discuss on-going task force operations and human trafficking investigations.
- Program Manager will meet quarterly with the LAMTF-HT statistic committee to discuss the role and responsibilities of each agency to ensure relevant data regarding victim identification is received.

**Performance Measure**

An increase in the number of identified trafficking victims by the end of each reporting period.

**L.E. Component: Goal 3**

To increase the number of individuals arrested for human trafficking.

**Objective:**

Increase the number of individuals arrested for human trafficking through effective law enforcement tactics and cooperation with other entities.

**Activities:** Implemented Fiscal Years 2009/10 through 2011/12

- The LAMTF-HT will continue to meet bi-monthly to discuss on-going investigations and new leads.
- The LAMTF-HT will initiate human trafficking investigations from tips or leads received from the LAPD human trafficking hotline, the National Human Trafficking Hotline, and service providers.
- The LAMTF-HT will conduct surveillance as needed to make arrests based on information received from law enforcement and service providers.

**Performance Measure**

An increase in the number of human trafficking arrests by the end of the reporting period.

**L.E. Component: Goal 4**

To decrease the demand for human trafficking.

**Objective:**

Decrease the demand for human trafficking by focusing on identifying, arresting and educating human trafficking offenders.

**Activities:** Implemented Fiscal Years 2009/10 through 2011/12

- LAMTF-HT will conduct "trick" task force operations monthly to address the demand of human trafficking.
- Identify target human trafficking locations for task force operations.
- Initiate investigations at target locations and identify offenders.
- Track first-time offenders and require them to attend the LAPD John School for training.

**Performance Measure**

Total number of "operations" conducted to impact demand for human trafficking by the end of the reporting period.

**L.E. Component: Goal 5**

To decrease the number of victims of human trafficking transported into California.

**Objective:**

Develop and implement a system to gather, maintain and disseminate information identifying the victims of human trafficking communities and countries of origin, the communities and countries of origin of the individual human trafficker and human trafficking organizations, the points of entry and routes utilized to do so.

**Activity:** Implemented Fiscal Years 2010/11 through 2011/12

- Program Manager will convene bi-monthly meeting with representatives of the LAMTF-HT Law Enforcement Committee to collaborate on the development of a system to collect and disseminate information identifying the victims and offenders' communities and countries of origin, points of entry and routes utilized to do so.
- Begin to track data identifying the victim and offender's communities and countries of origin, points of entry and routes utilized.

**Performance Measure**

Develop and implement system to gather and disseminate human trafficking information by the end of the reporting period.

**L.E. Component: Goal 6**

To work toward the development of a centralized data base for systematic collection of human trafficking data to increase resource and information sharing between Federal and State human trafficking task forces and related NGOs.

**Objective:**

Coordinate with the other Human Trafficking Task forces in the State of California and related NGOs in an effort to develop a centralized data base.

**Activities:** Implemented Fiscal Years 2009/10 through 2011/12

- The USAO will assign a paralegal to develop a data base for the collection of human trafficking data for use by the LAMTF-HT Law Enforcement Committee.
- Identify available resources to create a centralized data collection system that can be utilized by the existing task forces within the State of California to increase resource and information sharing.
- Collaborate with the existing task forces on the development of a centralized data collection system.
- Initiate contractual agreements with selected vendors to develop a centralized data collection system that will allow all task forces within the State of California to increase resource and information sharing.

**Performance Measure**

Coordinate the development of a centralized data base with the existing human trafficking task forces in California and related NGOs.

**Training Component: Goal**

To facilitate the development of service protocols and to increase awareness of human trafficking by developing and implementing training that will lead to the identification of more victims and the conviction of offenders.

**Objective 1:**

To facilitate the development of service protocols and increase awareness of human trafficking by developing and implementing training that will lead to the identification of more victims and the conviction of individuals and organizations engaged in human trafficking through activities related to training, public awareness and coalition building.

**Activities:** Implemented Fiscal Years 2009/10 through 2011/12

- The LAMTF-HT Law Enforcement committee will continue meeting bi-monthly to discuss and develop protocols and address the handling of human trafficking situations.
- The Program Manager will reach out monthly to other local law enforcement agencies and the community to schedule training on human trafficking.
- The Program Manager will conduct training sessions bi-monthly to increase awareness of human trafficking.

**Performance Measure**

An increase in the number of individuals who receive training by the end of the reporting period.

**Training Component – Objective 2:**

Measure the effectiveness of the training.

**Activities:** Implemented Fiscal Years 2010/11 through 2011/12

- Attendees of training will complete a short survey on the course content.
- Track the number of leads received from entities or community organizations receiving the training

**Performance Measure**

- An increase in the number of surveys completed, demonstrating the ability to identify the elements of a human trafficking situation.
- An increase in the number of human trafficking leads or referrals.

**Non-Governmental Organization Component: Goal**

To reduce the number of human trafficking victims that return to the human trafficking lifestyle.

**Objective 1:**

Provide comprehensive services to human trafficking victims to prevent them from returning to the human trafficking lifestyle.

**Activities:** Implemented Fiscal Years 2009/10 through 2011/12

- Develop an Emergency Response Manual (ERM) to document new procedures and protocols in responding to breaking cases and victims referrals.
- Coordinate critical services for human trafficking survivors as well as long-term after services (both social and legal services).
- Document types of services each trafficking victim receives.
- Monitor client progress based on existing protocols, such as the Client Outcome Tracking Matrix, which tracks clients' growth from crises to thriving states
- Continue evaluating policies and procedures and institutionalize practices through a departmental policies and procedures manual for direct services staff.

**Performance Measure**

A decrease in the number of human trafficking victims that return to the human trafficking lifestyle by the end of the reporting period.

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**NGO – Objective 2:**

Collect and report data to be utilized in the reduction of the number of human trafficking victims.

**Activities:** Implemented Fiscal Years 2009/10 through 2011/12

- Document the number of victims served with supporting demographic data to include gender, sex, trafficking type, and country of origin.
- Collect and compile victim data for quarterly reporting

**Performance Measure**

A decrease in the number of human trafficking victims that return to the human trafficking lifestyle by the end of the reporting period.

**Prosecution Component: Goal**

To decrease the number of individuals and organizations participating in the trafficking of humans.

**Objective:**

Increase the prosecution of individuals and organization participating in the trafficking of humans.

**Activities:** Implemented Fiscal Years 2009/10 to 2011/12

- The USAO and LADA will collaborate on trafficking cases.
- The LAMTF-HT will continue to collaborate with the LADA to increase the number of offenders prosecuted under Penal Code 236.1.
- The USAO and the LADA will jointly review cases to determine how to proceed to ensure offenders receive lengthy sentences.

**Performance Measure**

An increase in the number of human traffickers accepted for both Federal and State prosecution.

**Protocol Component: Goal**

To increase the number of collaborative agreements entered into between the task force and other entities in order to increase cooperation and the effectiveness of the Anti Human Trafficking Task Force Recovery Act Program.

**Objective:**

Identify and create collaborative agreements between other entities.

**Activities:** Implemented Fiscal Years 2009/10 to 2011/12

- Reach out to at least 3 NGOs or other entities for the purpose of initiating collaborative agreements.

**Performance Measure**

Increase the number of collaborative agreements entered into between the task force and other entities

The Captain of RHD will act as the Project Director for this program. In this capacity, the Captain will be involved in setting policy for the Department and serve as the management liaison with the USAO. Also, from a law enforcement point of view, specific identification and investigative strategies that are consistent with an overall community policing strategy will be followed and monitored by the both the RHD Captain and Lieutenant II overseeing the project. The Captain will provide leadership and direction and will continue as the LAMTF-HT Co-Chair. In this capacity, the Captain will ensure all task force investigations are shared with the Task Force Leadership Team,

work closely with the USAO and the LADA to ensure suspected traffickers are prosecuted at the highest level.

The RHD Lieutenant II will be chiefly responsible for the day-to-day operations of task force investigative personnel and monitor the effectiveness of the task force investigations, ensuring that task force participants follow applicable community policing strategies. Also, the RHD Lieutenant II will oversee the development of protocols for task force operations and investigations of trafficking victims, and serve as the sworn liaison for the Department.

For the past five years, the Program Manager for the LAMTF-HT has successfully managed, coordinated and performed liaison duties with the USAO. The Program Manager works under the direction of the RHD Captain and is responsible for ensuring grant compliance and accomplishing the established goals and objectives of the grant. The Program Manager is essential to the project since this position facilitates all task force meetings, as well as actively participates on all sub-committees. The Program Manager gathers all data for inclusion into the Human Trafficking Reporting System and prepares semi-annual progress reports. Also, the Program Manager maintains records of all meetings, investigations conducted by LAMTF-HT and tracks all expenditures related to grant funds. Lastly, the Program Manager conducts training sessions, as well as awareness presentations regarding human trafficking.

### **III. Implementation**

The LAMTF-HT is a multi-agency consortium created to address the complex problem of human trafficking in the greater Los Angeles metropolitan area. The partnerships are

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comprised of federal, state, and local law enforcement agencies, as well as prosecution agencies working collaboratively with victim and social service organizations in the identification of trafficked victims and the conviction of persons engaged in severe forms of human trafficking. The LAMTF-HT has held regular meetings since April 2004. Progress has been made in bridging the gaps and addressing issues and concerns with respect to providing training to first responders and gatekeepers. The Program Manager has reached out and provided training to first responders, building and housing inspectors, animal control officers, residential licensing personnel, neighborhood councils and other organizations that have an interest in understanding human trafficking and its victims.

The LAPD, USAO, CAST, and the LAFLA entered into a Memorandum of Understanding (MOU) that outlines the effort to combat human trafficking. These organizations have agreed to collaborate with the LAPD to train officers to identify trafficking victims, to engage in proactive law enforcement leading to the conviction of individuals engaged in severe forms of trafficking, and to refer victims to needed services. The MOU formalizing the LAMTF-HT contains the purpose, mission, roles and responsibilities of the task force, and has been executed by all parties.

The LAPD will be the lead organization for purposes of grant administration and project coordination. The Task Force Leadership Team will provide direction and help steer the course for the overall effort. Meetings are expected to be held on a bi-monthly basis and will be managed by the LAPD's Human Trafficking Program Manager.

Currently, the LAPD does not fund any LAMTF-HT activities. All LAMTF-HT activities have been financially supported by the Department of Justice (DOJ), Bureau of Justice Assistance (BJA) Human Trafficking grant funds since 2005. This year the LAPD and LAMTF-HT was awarded supplemental funding in the amount of \$125,000 from the BJA, which brings the total federal award to \$775,000. The City of Los Angeles receives reimbursement for approximately 70% salary and fringe benefits of the Program Manager. An in-kind match is satisfied by a percentage of the Police Captain, Lieutenant, and Program Manager's salary and fringe benefits. Also, detective personnel from both RHD, Robbery Specials Section and the Detective Support and Vice Division, Prostitution Unit are reimbursed overtime expenditures related to the investigation of human trafficking incidents. The LAMTF-HT received supplemental grant funding to conduct these investigations on an overtime basis to investigate human trafficking tips and/or leads.

As a result of these investigations, LAMTF-HT has identified Christopher "Staydown" Young of Orlando, Florida who solicited a Florida teen through her MySpace page, forced her into prostitution and trafficked her from Las Vegas, Nevada, to various counties in the state of California. "Staydown" is currently in federal detention; the USAO has filed federal charges for Sex Trafficking. Also, another identified U.S. minor was trafficked by Isaiah Joshua Starr from Portland, Oregon to Los Angeles, California. Starr located the minor via the Internet and recruited and forced her into prostitution. This case has been referred to the USAO for federal charges of Sex Trafficking.

The LAMTF-HT has entered into a contractual services agreement with the Los Angeles County Sheriff's Department, Major Crimes Bureau to investigate tips and/or leads

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regarding human trafficking incidents within the County of Los Angeles. Under the terms on the contract, the LAPD reimburses the LASD, Major Crimes Bureau for overtime expenditures related investigations of human trafficking. To ensure attainment of grant goals and objectives, all investigations are reviewed by the RHD Lieutenant II and the USAO representative prior to initiating the investigation. The Program Manager maintains all documentation on the investigations, identified victims, arrests and information regarding services received by rescued victims of trafficking. This information is updated in the BJS Human Trafficking Online Trafficking Systems and relevant data is compiled for the grant related progress reports.

Currently, the LAMTF-HT does not have any formal Operational Agreements as described in the solicitation with any task force member organization. The LAMTF-HT has collaborative agreements with several NGOs and other agencies. To become a member of the LAMTF-HT, a letter on the concerned organization's letterhead requesting membership is required. However, as required by the solicitation the LAMTF-HT will enter into a Professional Service Agreement with the CAST, similar to the operational agreement in the solicitation, to provide comprehensive services to victims of human trafficking that have been identified through investigations or referrals.

The LAMTF-HT Law Enforcement Committee has drafted a formal Response Protocol that addresses how human trafficking incidents will be handled by the various law enforcement agencies working collectively on the LAMTF-HT. The Protocol clearly defines and identifies each organization's responsibility handling the human trafficking incident. The protocol delineates how participating agencies will assume investigative control of the initial scene, how to identify potential victims and suspects, how to

coordinate with victim service providers to ensure rescued victims receive critical services, and how to work with respective prosecution agencies to determine how the trafficking cases will be prosecuted.

The Trafficking Victims Protection Reauthorization Act of 2008 provides guidance with the reporting of minor victims of trafficking. Protocols developed will be incorporated in the guidelines to ensure the LAMTF-HT is compliant with established Department of Health and Human Services protocols for victims of trafficking.

The LAMTF-HT recognizes that survivors of human trafficking are a very unique population. They tend to speak little English, have no money, and no legal status. They have little knowledge of their basic legal rights, and experience a variety of critical, long-term needs due to the physical and mental health problems that stem from long-term neglect and abuse during their enslavement. For these reasons, it is imperative that victims receive the critical services needed to assist them in rebuilding their lives. The LAMTF-HT will sub-award a portion of the grant funding, not to exceed \$120,000 or 32 percent, to CAST, a non-governmental organization.

CAST is a multi-ethnic, multi-lingual human rights organization that has been nationally and internationally recognized for its dedication to the identification of victims, mobilization of all sectors of the community to identify and advocate against trafficking, and provision of direct services for victims. CAST provides comprehensive long-term services through a three-armed empowerment approach which includes Social Services, Legal Services, and Outreach and Training. The organization also operates the first shelter in the nation dedicated to serving victims of trafficking. CAST's mission is to assist persons trafficked for the purpose of forced labor and slavery-like practices and to

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work toward ending all instances of such human rights violations. CAST will provide an Emergency Response Coordinator who will coordinate the delivery of critical services for victims of human trafficking such as case management, shelter/housing, medical/mental health, food, basic necessities and interpretation services.

**Budget Narrative**

Funding from the Anti Human Trafficking Task Force Recovery Act Program will allow the LAMTF-HT to provide for the investigation of human trafficking incidents; promote the training of law enforcement officers and allow the LAMTF-HT to enter into a contractual services agreement with the CAST to provide identified victims of human trafficking with comprehensive services to reduce the number of victims that are re-traumatized and forced back into human trafficking situations. Also, funding will support activities to increase the number of human trafficking victims identified as "saved". The LAMTF-HT will provide training to other first responders, gatekeepers and community stakeholders. Through these efforts more victims will be referred and receive critical services, and the conviction rate for perpetrators will increase.

**Personnel**

**FIRST 8 MONTHS**

For the first year of the project, \$77,560 will be used to provide for Los Angeles Police Department (LAPD) sworn and civilian overtime. While on overtime, LAPD sworn personnel will coordinate task force operations to proactively investigate human trafficking elements that will allow the LAMTF-HT to realize an increase in the identification of trafficking victims. The Program Manager (civilian) will perform off-hour community awareness outreach and training.

**YEAR 2**

Grant funding in the amount of \$80,316 will be used in this second grant period to reimburse the partial salary and fringe benefits of the LAMTF-HT Program Manager. The Program Manager coordinates and provides liaison for the program with all involved parties, especially the U.S. Attorney's Office, Central District of California. The Program Manager

works under the direction of the Commanding Officer, Robbery Homicide Division, and is chiefly responsible for the day-to-day operations. Please note that the Program Manager's duties will be dedicated 100% to the project, however, funding is only being requested at 70% for a one year period.

Additionally, \$18,000 in sworn and civilian overtime will be used for off-hours investigation by sworn personnel and for the Program Manager. The Program Manager conducts training sessions, as well as awareness presentations regarding human trafficking to law enforcement officials, outside law enforcement agencies as well as those individuals that have access to private property who could come in contact with potential victims of trafficking. These sessions are conducted during evening hours and weekends resulting in overtime for the Program Manager.

### YEAR 3

\$4,200 in civilian overtime will be used for the Program Manager to allow continuance of outreach activities.

### Operating Expenses

Operating expenses will be incurred throughout the grant period.

### TRAVEL

A minimum of two project staff from the LAMTF-HT and CAST will attend the CalEMA sponsored training and/or conferences. The training locations and dates are TBD. The amount allocated for the participating agencies to expend is \$5,440, for each of the three grant years totaling \$16,320.

### CONSULTANT/CONTRACTS

The LAMTF-HT will sub-award an amount not to exceed \$120,000 or 32 percent to the CAST. The contractual agreement with CAST will satisfy a major objective of the project which is to provide comprehensive services to victims of human trafficking. Also, CAST has built a network of community partners who have sub-contracted with or provide pro bono services to CAST to provide the a wide variety of services that victims of trafficking require.

### INDIRECT COSTS

Personnel assigned to the Grants Section will prepare all financial reports, request reimbursements, prepare and submit programmatic reports, track spending and ensure compliance with the grant award agreement as set forth by CalEMA. LAPD has allocated \$6,250 for three grant years to total \$18,750 for this expenditure.

### OUTREACH

The LAMTF-HT recognizes that it cannot combat the surreptitious activities of human trafficking on its own. By educating community liaisons, the chance of reaching human trafficking victims is significantly increased. The LAMTF-HT will utilize Transit TV to air the LAMTF-HT Public Service Announcement (PSA) on 2,200 Metropolitan Transit Authority (MTA) buses in the metropolitan Los Angeles area at a cost of \$15,500 to heighten the awareness of human trafficking and educate the public about the LAMTF-HT. The LAMTF-HT will place interior placards with the LAMTF-HT hotline and website information in all MTA bus lines to heighten the awareness of human trafficking and its victims at a cost of \$5,000. The LAMTF-HT will initiate a campaign using truck panels containing billboards with the LAMTF-HT campaign slogan, hotline and website at a cost of \$2,000. These trucks will drive through various communities throughout Los Angeles to educate the public about the LAMTF-HT and human trafficking. The LAMTF-HT will develop outreach kits that will be

used to educate organizations and community members in the identification of human trafficking and its victims at a cost of \$2,000. Also, the LAMTF-HT will print for brochures for distribution during awareness presentation as well as during training sessions. The brochures will provide information about the task force and provide individuals with the LAPD hotline and website at a cost of \$2,000. Also, the LAMTF-HT will utilize funding in the amount of \$1,000 to for web hosting services. The LAMTF-HT is the process of launching its website and these funds will be used to pay for the hosting of the website that will provide visitors with information regarding human trafficking and allow them to report activity that could possibly be trafficking. In this same vein, \$33,854 will be used for outreach efforts, including \$6,000 for translation services. Since trafficking victims speak little to no English there is a great need to translation services.

Currently, the LAMTF-HT has established a contract for language translation on the LAPD hotline and additional funding is needed to provide these services once victims are identified who require translation services to assist law enforcement in the interview phase as well as during the prosecution of the concerned case. This will heighten the awareness of human trafficking and its victims. The Program Manager will continue to work collectively with the LAMTF-HT Outreach Committee to identify outreach strategies that will be executed during this project.

### SUPPLIES

The LAPD has allocated \$1,000 in the second 12-months for the purchase of miscellaneous supplies such as printer toner and paper.

**BUDGET CATEGORY AND LINE ITEM DETAIL**  
**Los Angeles Metropolitan Area Task Force on Human Trafficking**

A. Personal Services – Salaries/Employee Benefits	COST 10/01/2009 - 06/30/2010	COST 07/01/2010 - 06/30/2011	COST 07/01/2011 - 06/30/2012	COST 07/01/2012 - 09/30/2012
<b>LAPD Sworn Overtime</b> \$67 x 1135.22 hours \$67 x 223.88 hours	\$76,060	\$15,000		
<b>LAPD Civilian Overtime</b> \$47 x 31.92 hours \$47 x 63.83 hours \$47 x 63.83 hours \$47 x 25.53 hours	\$1,500	\$3,000	\$3,000	\$1,200
<b>LAPD Civilian Salary</b> Program Manager (Management Analyst II) 70% of Civilian Annual Salary (\$83,750 x 70% = \$58,625) 70% of Civilian Annual Fringe Benefits (58,625 x 37% + \$21,691)		\$58,625 \$21,691		
<b>Civilian Fringe Benefit Breakdown</b> Retirement .....\$11,965.3625 Flex Benefit Program.....\$ 6,225.975 Employee Assistance.....\$ 11.725 Medicare.....\$ 674.1875 Union-Sponsored Claims.....\$ 175.875 Unused Sick/Vacation Payouts..\$ 334.1625 Unemployments Claims.....\$ 23.45 Workers Compensation.....\$ 2,913.6625 Carry Forward Negative.....\$ -633.15 <b>Total Fringe Benefits.....\$ 21,691.25</b>				
<b>TOTAL</b>	<b>\$77,560</b>	<b>\$98,316</b>	<b>\$3,000</b>	<b>\$1,200</b>

**BUDGET CATEGORY AND LINE ITEM DETAIL**

<b>B. Operating Expenses</b>	<b>COST 10/01/2009 - 06/30/2010</b>	<b>COST 07/01/2010 - 06/30/2011</b>	<b>COST 07/01/2011 - 06/30/2012</b>	<b>COST 07/01/2012 - 09/30/2012</b>
Coalition to Abolishi Slavery & Trafficking Contract	\$30,000	\$40,000	\$40,000	\$10,000
Indirect Costs Allowance	\$6,250	\$6,250	\$6,250	
Translation Services	\$2,000	\$2,000	\$2,000	
Travel (CalEMA Training / Conference, Location and dates 3 Trips	\$5,440	\$5,440	\$5,440	
Airfare - 4 people X \$505	\$2,020			
Lodging - 4 people X 3 days @ 200	\$2,400			
Meals - 4 people X 3 days @ \$60	\$ 720			
Incidentals - 4 people X 3 days @ \$25	\$ 300			
<b>Outreach and Community Training</b>				
Web hosting		\$1,000		
Brochures 1000 @ \$2 each		\$1,000		\$1,000
Outreach kits 500 @ \$4 each		\$2,000		
Transit TV Advertisement		\$15,500		
Billboard / Panel truck			\$5,000	
MTA interior placard campaign 956 X \$6.6465			\$6,354	
Trafficking resource cards 500 @ \$2 each				\$1,000
Supplies		\$1,000		
Printer Toner 3 @ \$250 = \$750				
Specialty Paper \$250				
<b>TOTAL</b>	<b>\$43,690</b>	<b>\$74,190</b>	<b>\$65,044</b>	<b>\$12,000</b>

**BUDGET CATEGORY AND LINE ITEM DETAIL**

C. Equipment	COST	COST	COST	COST
None				
<b>TOTAL</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$0.00</b>
130076	\$0.00			
77560	\$0.00			
<b>Total Project Cos</b>	<b>\$375,000</b>			
<i>*Same as Block 10G on the Grant Award Face Sheet</i>				

## The Coalition to Abolish Slavery & Trafficking Cal EMA

Budget Detail (10/1/09 - 6/30/10)

Personnel Name/Position	Computation	Time % dedicate to Project as FTE	Total Annual Cost
Beni Hernandez, Emergency Response Coordinator	\$ 30,000	x 40%	\$ 12,000
<b>Total:</b>			<b>\$ 12,000</b>
Total FTE:		<b>0.40</b>	FTE
<b>SALARY GRAND TOTAL:</b>			<b>\$12,000</b>

Fringe Benefits Name/Position	Computation for 24 months	Total Annual Cost
Health, dental, vision, etc.	\$ 850 x 0.40 FTE	\$ 3,060
Employer's FICA, Medicare, SUI	\$ 12,000 x 12.0%	\$ 1,440
Workers Comp	\$ 12,000 x 3.0%	\$ 360
Pension	\$ 12,000 x 3.0%	\$ 360
Payroll Processing	\$ 10 x 9	\$ 90
<b>Total:</b>		<b>\$ 5,310</b>
<b>SALARY &amp; FRINGE BENEFITS GRAND TOTAL:</b>		<b>\$ 17,310</b>

Project Expenses	Total Annual Cost	
Emergency Services / Housing / Basic Necessities	\$ 500.00 x 9 mos. \$ 4,500	
Program Evaluation / Data Management	\$ 75.00 x 9 mos. \$ 900	
Local Parking & Mileage	\$ 42.00 x 9 mos. \$ 503	
Office / Project Supplies	\$ 80.00 x 9 mos. \$ 960	
<b>OPERATING EXPENSES GRAND TOTAL:</b>		<b>\$ 6,863</b>

Operating Expenses	Total Annual Cost	
Office Space Rental	\$ 71,100.00 x 0.40 FTE \$ 2,585	
Printing / Reproduction	\$ 2,250.00 x 0.40 FTE \$ 82	
Postage	\$ 3,150.00 x 0.40 FTE \$ 115	
Equipment	\$ 750.00 x 0.40 FTE \$ 27	
Accounting Services / Audit	\$ 26,625.00 x 0.40 FTE \$ 968	
IT Support	\$ 22,500.00 x 0.40 FTE \$ 818	
Insurance	\$ 10,875.00 x 0.40 FTE \$ 395	
Telephone/Communications	\$ 23,000.00 x 0.40 FTE \$ 836	
<b>Total:</b>		<b>\$ 5,827</b>
<b>OPERATING EXPENSES GRAND TOTAL:</b>		<b>\$ 5,827</b>

**GRAND TOTAL** **\$30,000**

## The Coalition to Abolish Slavery & Trafficking

### Cal EMA

Budget Detail (7/1/2010 - 6/30/2011)

Personnel Name/Position	Computation	Time % dedicate to Project as FTI	Total Annual Cost
Beni Hernandez, Emergency Response Coordinator	\$ 42,000	x 40%	\$ 16,800
<b>Total:</b>			<b>\$ 16,800</b>
Total FTE: <b>0.40</b>			<b>FTE</b>
<b>SALARY GRAND TOTAL:</b>			<b>\$16,800</b>

Fringe Benefits Name/Position	Computation for 24 months	Total Annual Cost
Health, dental, vision, etc.	\$ 850 x 0.40 FTE	\$ 4,080
Employer's FICA, Medicare, SUI	\$ 16,800 x 12.0%	\$ 2,016
Workers Comp	\$ 16,800 x 3.0%	\$ 504
Pension	\$ 16,800 x 3.0%	\$ 504
Payroll Processing	\$ 10 x 12	\$ 120
<b>Total:</b>		<b>\$ 7,224</b>
<b>SALARY &amp; FRINGE BENEFITS GRAND TOTAL:</b>		<b>\$ 24,024</b>

Project Expenses	Total Annual Cost	
Emergency Services / Housing / Basic Necessities	\$ 500.00 x 12 mos. \$ 6,000	
Program Evaluation / Data Management	\$ 75.00 x 12 mos. \$ 900	
Local Parking & Mileage	\$ 42.00 x 12 mos. \$ 504	
Office / Project Supplies	\$ 70.50 x 12 mos. \$ 845	
<b>OPERATING EXPENSES GRAND TOTAL:</b>		<b>\$ 8,249</b>

Operating Expenses	Total Annual Cost	
Office Space Rental	\$ 94,800.00 x 0.40 FTE \$ 3,447	
Printing / Reproduction	\$ 3,000.00 x 0.40 FTE \$ 109	
Postage	\$ 4,200.00 x 0.40 FTE \$ 153	
Equipment	\$ 3,000.00 x 0.40 FTE \$ 109	
Accounting Services / Audit	\$ 35,500.00 x 0.40 FTE \$ 1,291	
IT Support	\$ 30,000.00 x 0.40 FTE \$ 1,091	
Insurance	\$ 14,500.00 x 0.40 FTE \$ 527	
Telephone/Communications	\$ 30,000.00 x 0.40 FTE \$ 1,000	
<b>Total:</b>		<b>\$ 7,727</b>
<b>OPERATING EXPENSES GRAND TOTAL:</b>		<b>\$ 7,727</b>

**GRAND TOTAL** **\$40,000**

## The Coalition to Abolish Slavery & Trafficking Cal EMA

Budget Detail (07/1/2011 - 06/30/2012)

Personnel Name/Position	Computation	Time % dedicate to Project as FTE	Total Annual Cost
Beni Hernandez, Emergency Response Coordinator	\$ 42,000	x 40%	\$ 16,800
<b>Total:</b>			<b>\$ 16,800</b>
Total FTE:		<b>0.40 FTE</b>	
<b>SALARY GRAND TOTAL:</b>			<b>\$16,800</b>

Fringe Benefits Name/Position	Computation for 24 months	FTE	Total Annual Cost
Health, dental, vision, etc.	\$ 850	x 0.40 FTE	\$ 4,080
Employer's FICA, Medicare, SUI	\$ 16,800	x 12.0%	\$ 2,016
Workers Comp	\$ 16,800	x 3.0%	\$ 504
Pension	\$ 16,800	x 3.0%	\$ 504
Payroll Processing	\$ 10	x 12	\$ 120
<b>Total:</b>			<b>\$ 7,224</b>
<b>SALARY &amp; FRINGE BENEFITS GRAND TOTAL:</b>			<b>\$ 24,024</b>

Project Expenses	Computation	Duration	Total Annual Cost
Emergency Services / Housing / Basic Necessities	\$ 500.00	x 12 mos.	\$ 6,000
Program Evaluation / Data Management	\$ 75.00	x 12 mos.	\$ 900
Local Parking & Mileage	\$ 42.00	x 12 mos.	\$ 504
Office / Project Supplies	\$ 70.50	x 12 mos.	\$ 845
<b>OPERATING EXPENSES GRAND TOTAL:</b>			<b>\$ 8,249</b>

Operating Expenses	Computation	Duration	Total Annual Cost
Office Space Rental	\$ 94,800.00	x 0.40 FTE	\$ 3,447
Printing / Reproduction	\$ 3,000.00	x 0.40 FTE	\$ 109
Postage	\$ 4,200.00	x 0.40 FTE	\$ 153
Equipment	\$ 3,000.00	x 0.40 FTE	\$ 109
Accounting Services / Audit	\$ 35,500.00	x 0.40 FTE	\$ 1,291
IT Support	\$ 30,000.00	x 0.40 FTE	\$ 1,091
Insurance	\$ 14,500.00	x 0.40 FTE	\$ 527
Telephone/Communications	\$ 30,000.00	x 0.40 FTE	\$ 1,000
<b>Total:</b>			<b>\$ 7,727</b>
<b>OPERATING EXPENSES GRAND TOTAL:</b>			<b>\$ 7,727</b>

**GRAND TOTAL \$40,000**

# The Coalition to Abolish Slavery & Trafficking

## Cal EMA

Budget Detail (07/01/2012 - 09/30/12)

Personnel Name/Position	Computation	Time % dedicate to Project as FTI	Total Annual Cost
Beni Hernandez, Emergency Response Coordinator	\$ 11,025	x 40%	\$ 4,410
<b>Total:</b>			<b>\$ 4,410</b>
Total FTE:		<b>0.40</b>	<b>FTE 0</b>
<b>SALARY GRAND TOTAL:</b>			<b>\$4,410</b>

Fringe Benefits Name/Position	Computation for 24 months	Total Annual Cost
Health, dental, vision, etc.	\$ 850 x 0.40 FTE	\$ 1,020
Employer's FICA, Medicare, SUI	\$ 4,410 x 12.0%	\$ 132
Workers Comp	\$ 4,410 x 3.0%	\$ 132
Pension	\$ 4,410 x 3.0%	\$ 132
Payroll Processing	\$ 10 x 3	\$ 30
<b>Total:</b>		<b>\$ 1,447</b>
<b>SALARY &amp; FRINGE BENEFITS GRAND TOTAL:</b>		<b>\$ 5,857</b>

Project Expenses	Total Annual Cost	
Emergency Services / Housing / Basic Necessities	\$ 500.00 x 3 mos. \$ 1,500	
Program Evaluation / Data Management	\$ 75.00 x 3 mos. \$ 225	
Local Parking & Mileage	\$ 43.00 x 3 mos. \$ 129	
Office / Project Supplies	\$ 75.50 x 3 mos. \$ 227	
<b>OPERATING EXPENSES GRAND TOTAL:</b>		<b>\$ 2,081</b>

Operating Expenses	Total Annual Cost	
Office Space Rental	\$ 23,700.00 x 0.40 FTE \$ 862	
Printing / Reproduction	\$ 750.00 x 0.40 FTE \$ 27	
Postage	\$ 1,050.00 x 0.40 FTE \$ 38	
Equipment	\$ 750.00 x 0.40 FTE \$ 27	
Accounting Services / Audit	\$ 11,833.33 x 0.40 FTE \$ 430	
IT Support	\$ 7,500.00 x 0.40 FTE \$ 273	
Insurance	\$ 3,625.00 x 0.40 FTE \$ 132	
Telephone/Communications	\$ 7,500.00 x 0.40 FTE \$ 273	
<b>Total:</b>		<b>\$ 2,062</b>
<b>OPERATING EXPENSES GRAND TOTAL:</b>		<b>\$ 2,062</b>

**GRAND TOTAL \$10,000**