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EXECUTIVE OFFICE
POLICE ADMINISTRATION BUILDING
100 WEST FIRST STREET, SUITE 134
LOS ANGELES, CA 90012-4112

(213) 236-1400 PHONE
(213) 236-1410 FAX
(213) 236-1440 TDD

May 20, 2014

BPC #14-0237

The Honorable Eric Garcetti
Mayor, City of Los Angeles
City Hall, Room 303
Los Angeles, CA 90012

The Honorable City Council
City of Los Angeles
c/o City Clerk's Office

Dear Honorable Members:

RE: TRANSMITTAL OF THE REPORT FOR FUNDING FOR THE 2014/15 JUVENILE
JUSTICE CRIME PREVENTION ACT (JJCPA) PROGRAM

At the regular meeting of the Board of Police Commissioners held Tuesday, May 20, 2014, the Board APPROVED the Department's report relative to the above matter.

This matter is being forwarded to you for approval.

Respectfully,

BOARD OF POLICE COMMISSIONERS

MARIA SILVA
Commission Executive Assistant II

Attachment

c: Chief of Police

INTRADEPARTMENTAL CORRESPONDENCE

14-0237

RECEIVED *SD*

MAY 15 2014

REVIEWED BY COMMISSIONER

May 16, 2014
1.17

TO: The Honorable Board of Police Commissioners

FROM: Chief of Police

M. J. Frank
MAY 15 2014
DEPARTMENT OF POLICE
EXECUTIVE DIRECTOR
DATE

SUBJECT: TRANSMITTAL OF THE REPORT FOR FUNDING FOR THE 2014/15 JUVENILE JUSTICE CRIME PREVENTION ACT (JJCPA) PROGRAM

RECOMMENDED ACTIONS

1. That the Board of Police Commissioners (Board) REVIEW and APPROVE this report.
2. That the Board TRANSMIT the report concurrently to the Mayor and City Council, pursuant to Administrative Code Section 14.6(a), Office of the City Administrative Officer, Office of the Chief Legislative Analyst, and the City Clerk for Committee and City Council consideration.
3. That the Board REQUEST the Mayor and City Council to:
 - A. AUTHORIZE the Chief of Police to accept the grant award of \$393,799 from the Los Angeles County Probation Department (LACPD) for the 2014/15 Juvenile Justice Crime Prevention Act (JJCPA) program for the period of July 1, 2014 through June 30, 2015 (FY 2014/15);
 - B. AUTHORIZE the Chief of Police, or designee, to negotiate and execute the attached Memorandum of Understanding (MOU) for FY 2014/15 between the City of Los Angeles and the LACPD for the period of July 1, 2014 to June 30, 2015, for a total of \$393,799, subject to the approval of the City Attorney as to form and legality;
 - C. AUTHORIZE the Controller to set up the grant receivable in the amount of \$393,799 and establish an appropriation account, account number to be determined, within Fund No. 339 for the disbursement of JJCPA grant funds;
 - D. AUTHORIZE the Los Angeles Police Department (LAPD) to spend up to the total grant amount of \$393,799 in accordance with the grant agreement;
 - E. AUTHORIZE the LAPD to submit grant reimbursement requests to the grantor and deposit the grant receipts in Fund No. 339, Department No. 70;

- F. AUTHORIZE the City Clerk to place on the City Council agenda on July 1, 2014 or the first meeting day thereafter the following instructions:
 - a. AUTHORIZE the Controller to increase appropriations, as needed, from Fund No. 339, Department No. 70, 2014/15 JJCPA appropriation account number to be determined, to Fund No. 100, Department No. 70, account number and amount as follows:

Account Name	Account #	Amount
Overtime, Sworn-Sworn Police	001092	\$343,799.00
Overtime, Civilian	001090	\$15,000.00
		Total \$358,799.00

- G. AUTHORIZE the LAPD to prepare Controller’s instructions for any necessary technical adjustments, subject to the approval of the City Administrative Officer, and INSTRUCT the Controller to implement the instructions.

DISCUSSION

The LAPD has been participating in the JJCPA program since Fiscal Year 2001. It is administered by the LACPD and is a collaborative effort between public agencies and community-based organizations to serve the needs of potentially “at risk” youth. The main goal of the program is to provide prevention and intervention services to youth and their families.

The LACPD has selected the LAPD to participate for the eleventh year in the 2014/15 JJCPA program, providing \$393,799 in funding through the attached MOU for the period of July 1, 2014 to June 30, 2015. The LAPD will continue to provide appropriate services to the JJCPA program based on crime patterns and emerging crime trends to enhance the quality of life for youth and their families.

The LAPD will utilize \$358,799 of the \$393,799 funding to provide overtime to its Bureaus and the Cadet Program. The funding will allow the LAPD to continue its implementation of the “High Risk/High Need” and “Safe Passages/Safe Zones” programs, which are expected to reduce juvenile delinquency and crime. These programs aspire to maintain “Safe Passages/Safe Zones” in and around JJCPA sites for youth and their families to safely engage in daily activities, including attending school, and obtaining services from partnering agencies and community organizations. In addition, the LAPD will collaborate with the Los Angeles Unified School District to quell student conflict and unrest when they occur on JJCPA designated school campuses.

The LAPD will continue to provide enhanced patrol services in and around JJCPA sites, working with the community to identify and address problems of crime and disorder. Through directed patrol efforts, the LAPD will strive to deter gang members and others from engaging in criminal

activities, while providing a sense of safety to youth and their families. In an effort to provide increased supervision to “High Risk/High Need” youth who are transitioning from probation camps to the community, the LACPD and the LAPD will continue working together to provide them with guidance and direction. Special attention will be given to those “High Risk/High Need” youth who have not met, or will be in jeopardy of not meeting, their probation reporting requirements. Once the LACPD identifies the “High Risk/High Need” youth, they will work with the LAPD to conduct probation checks at the residences of youth in an effort to offer assistance and referrals for services from community partners. This approach, which attempts to be minimally intrusive, is intended to remind youth that someone cares and to ensure that they are not relapsing into old behavioral patterns. Borrowing from multi-systemic therapy, the attempt is to engage and empower family members who may not be aware of or may not know how to go about seeking services to assist their youth in making positive changes.

The LAPD has allocated the remaining \$35,000 in grant funds to the Cadet Program. Specifically, the LAPD will expend \$25,000 for the purchase of uniforms and \$10,000 for the purchase and/or lease of equipment and/or supplies, including food, and to obtain services from City approved vendors through the Department of General Services for the Cadet Program.

If you have any questions regarding this matter, please contact Chief Information Officer Maggie Goodrich, Commanding Officer, Information Technology Bureau, at (213) 486-0370.

Respectfully,



CHARLIE BECK
Chief of Police

**BOARD OF
POLICE COMMISSIONERS**
Approved *May 20, 2014*
Secretary *Mario Silva*

Attachments

Draft

**MEMORANDUM OF AGREEMENT
BETWEEN
THE LOS ANGELES COUNTY PROBATION DEPARTMENT
AND
THE CITY OF LOS ANGELES THROUGH THE LOS ANGELES POLICE DEPARTMENT
FOR
THE JUVENILE JUSTICE CRIME PREVENTION ACT (JJCPA)
HIGH RISK/HIGH NEED AND SAFE PASSAGES/SAFE ZONES PROGRAMS**

This Memorandum of Agreement (MOA) is made and entered into this _____ day of _____, 2014 between the County of Los Angeles Probation Department (Probation), and the City of Los Angeles Police Department (LAPD).

WHEREAS, Probation has established the Juvenile Justice Crime Prevention Act (JJCPA) Program to reduce crime by promoting and providing services to at-risk and Probation youths and their families; and

WHEREAS, Probation, the LAPD, the Los Angeles Sheriff's Department, Los Angeles Unified School District, Los Angeles County District Attorney's Office, Los Angeles Superior Court, community-based organizations, and other agencies and organizations, hereinafter called the "Collaborative," contribute to the JJCPA Program; and

WHEREAS, on June 27, 2002, Probation entered into a MOA with LAPD to implement the High Risk/High Need and Safe Passages/Safe Zones (HR/HN and SP/SZ) Programs, a component of the JJCPA for fiscal year 2001/2002; and

WHEREAS, on April 28, 2003, Probation and LAPD executed a MOA for a second one-year period (fiscal year 2002/2003) for operation of the HR/HN and SP/SZ Program; and

WHEREAS, on June 22, 2004, Probation and LAPD executed Amendment No. 1 to the MOA for a third one-year period (fiscal year 2003/2004) for operation of the HR/HN-SP/SZ Program; and

WHEREAS, on June 28, 2004, Probation and LAPD executed Amendment No. 2 to the MOA during fiscal year 2003/2004 to include additional funding to extend the HR/HN-SP/SZ Program for a fourth one-year period (fiscal year 2004/2005); and

WHEREAS, on March 16, 2005, Probation and LAPD executed a MOA for a fifth one-year period (fiscal year 2005/2006) for operation of the HR/HN-SP/SZ Program; and

WHEREAS, on May 1, 2007, Probation and LAPD executed a MOA for a sixth one-year period (fiscal year 2006/2007) for operation of the HR/HN-SP/SZ Program; and

WHEREAS, on May 1, 2007, Probation and LAPD executed Amendment No. 1 to the MOA during fiscal year 2006/2007 to receive additional funding in the amount of Three-Hundred Thousand Dollars (\$300,000) for the enhancement of the HR/HN-SP/SZ Program through December 31, 2007; and

WHEREAS, Probation and LAPD executed a MOA for a seventh one-year period (fiscal year 2007/2008) for operation of the HR/HN-SP/SZ Program; and

WHEREAS, Probation and LAPD executed an Amendment to the MOA during fiscal year 2007/2008 to receive additional funding in the amount of Two-Hundred Thousand Dollars (\$200,000) for the enhancement of the HR/HN-SP/SZ Program; and

WHEREAS, on June 9, 2009, Probation and LAPD executed a MOA for an eighth one-year period (fiscal year 2008/2009) for operation of the HR/HN and SP/SZ Programs; and

WHEREAS, on April 20, 2010, Probation and LAPD executed a MOA for a ninth one-year period (fiscal year 2009/2010) for operation of the HR/HN and SP/SZ Programs; and

WHEREAS, on August 27, 2010, Probation and LAPD executed a MOA for a tenth one-year period (fiscal year 2010/2011) for operation of the HR/HN and SP/SZ Programs; and

WHEREAS, on September 11, 2011, Probation and LAPD executed a MOA for an eleventh one-year period (fiscal year 2011/2012) for operation of the HR/HN and SP/SZ Programs; and

WHEREAS, on May 2, 2013, Probation and LAPD executed a MOA for a twelfth one-year period (fiscal year 2012/2013) for operation of the HR/HN and SP/SZ Programs; and

WHEREAS, on January 22, 2014, Probation and LAPD executed a MOA for a thirteenth one-year period (fiscal year 2013/2014) for operation of the HR/HN and SP/SZ Programs; and

WHEREAS, Probation and LAPD now desire to enter into a MOA for fiscal year 2014/2015 for continuation of services rendered through the HR/HN and SP/SZ Programs.

NOW, THEREFORE, in consideration of the mutual covenants herein set forth and the mutual benefits to be derived therefrom, the parties agree as follows:

I. PURPOSE

The purpose of this MOA is to provide services to the JJCPA Program through implementation of the HR/HN and SP/SZ Programs. The HR/HN and SP/SZ Programs are aimed at reducing juvenile delinquency and crime as well as curtailing gang activity, gun violence and crime in areas that are in close proximity to schools, parks and housing developments.

II. TERM

The term of the MOA is for a one-year period beginning July 1, 2014 through June 30, 2015. Any additional renewals commencing after July 1, 2015 will be subject to approval by Probation and LAPD.

III. FUNDING

During the term of this agreement, Probation will provide funding to LAPD in the amount not to exceed Three Hundred Ninety-Three Thousand Seven Hundred Ninety-Nine Dollars (\$393,799). These funds will be utilized by LAPD to implement the HR/HN and SP/SZ programs as detailed in the Budget (Attachment A).

IV. PROBATION RESPONSIBILITIES

Probation agrees, as resources allow, through the efforts of the Camp Community Transition Program, the Gang Unit, and School-Based Deputy Probation Officer IIs (DPO IIs), to provide any of the following services when appropriate:

- Make referrals to LAPD and track youth who have been referred and accepted into the LAPD'S HR/HN and SP/SZ Programs if they attend middle schools or high schools with an assigned Deputy Probation Officer (DPO);
- Attend monthly meetings of the partners of the JJCPA Collaborative;
- Coordinate efforts with LAPD to provide increased supervision to HR/HN youths transitioning from the camp to the community that have not met or will be in jeopardy of meeting the probation reporting requirements. They may perform "probation checks" at the homes of youths who are on probation as part of their effort to provide increased supervision. In an effort to facilitate the "probation checks", Probation will provide the names and contact information of juvenile probationers who reside within the City of Los Angeles. The "probation checks" are intended to ensure that youths being serviced by Probation are meeting the provisions of state and federal laws governing juvenile probationers;

- Coordinate efforts with the LAPD to conduct curfew sweeps and truancy recovery operations for the HR/HN population, assessing and addressing issues pertaining to the following risk factors: school truancy, negative peer associations, and substance abuse; and
- Coordinate with LAPD to provide additional presence at designated JJCPA sites based on LAPD'S evaluation of existing crime patterns and emerging crime trends.

V. LAPD RESPONSIBILITIES

LAPD will select the sites to deploy resources based on existing crime patterns and emerging crime trends. To effectively reduce juvenile-based violent crimes and delinquency as well as to suppress gang activity, crimes, narcotic sales and trafficking, Alcohol and Beverage Control (ABC) violations, and illegal weapons possession and sales, LAPD will provide to the HR/HN and SP/SZ Programs the following services, as appropriate:

- Provide extra patrols and increased uniform presence in, around and/or in the proximity of the designated schools, parks, housing projects and other sites;
- Coordinate proactive and aggressive efforts with Probation to provide increased supervision to HR/HN youths transitioning from the camp to the community that have not met or are in jeopardy of meeting the probation reporting requirements;
- Conduct youth outreach activities through certain LAPD Youth Programs as may be designated by the LAPD;
- Perform truancy and curfew sweeps when appropriate;
 - LAPD will make every effort to coordinate the curfew and truancy sweeps with Probation to ensure that a DPO II will be present to assist in identifying youths who may require JJCPA services. During the operation of the joint task force, LAPD will transport detained curfew and truancy violators to a pre-designated location for processing and assessment by Probation staff. Probation personnel will subsequently meet with the detained juvenile(s) and their respective parent(s) to provide intervention services;
- Direct gang suppression efforts in support of this program by monitoring the activities of local gangs for crime, parole/probation or injunction violations, or narcotic and weapons violations, impacting violent crimes that result each year from the combination of gang activity and narcotic sales;

- Provide follow-up services to victims of violent crimes, gang shootings, murders and narcotic sales in the vicinity of designated parks, street corners and/or other places frequented by gang members and juveniles in the targeted high crime/high need areas;
- Incorporate ABC and narcotic enforcement operations into prevention/intervention efforts by targeting and identifying licensees who illegally sell alcoholic beverages to minors, and by focusing on the sale and trafficking of illegal drugs at locations where juveniles assemble, hang around and/or patronize;
- Carry on operational activities and follow-up services to identify those responsible for gun trafficking, illegal weapons sales, and for perpetrating drive-by-shootings, in an effort to reduce drive-by-shootings and to stem gun violence around designated schools, parks and housing projects; and
- Attend monthly meetings of the partners of the JJCPA Collaborative.

VI. CONFIDENTIALITY

Probation and LAPD shall continue to maintain the confidentiality of all records and information relating to juvenile participants under this MOA. This shall be in accordance with Welfare & Institutions Code (WIC) provisions, as well as all other applicable federal, State and County laws, ordinances, regulations, and directives relating to confidentiality. Probation and LAPD shall inform all their managers, supervisors, employees, and contractors providing services hereunder, of the confidentiality provision of this MOA.

In no case shall records or information pertaining to participants be disclosed to any person except designated Probation/LAPD employees without the written permission of a Probation Director, or authorized representative.

VII. FISCAL PROVISIONS

Probation shall make payments to LAPD for services, as itemized in the Budget (Attachment A), pursuant to this MOA. Such payments shall be made from the JJCPA funds. Any modification to the Budget that exceeds 10% of the total award amount shall be in writing and executed by both Probation and LAPD. Payment terms are as follows:

- LAPD shall submit monthly invoices that comply with the JJCPA 2014/2015-plan budget, approved by the State and expanded upon in the attached Project Plan (Attachment B).
- Invoices, with supporting documentation, shall be submitted by the 25th of the following service month. All invoices shall be sent to:

Eric Sink
Budget & Fiscal Services Manager
Probation Department
9150 East Imperial Highway, Room P-73
Downey, California, 90242
Office Phone: (562) 940-2822, Fax No. (562) 940-2459
Email: Eric.Sink@probation.lacounty.gov

If an audit of the Programs covered in this MOA identifies and disallows ineligible costs, LAPD shall reimburse Probation the amount of the over-payment.

VIII. LIABILITY

Each of the parties to this MOA is a public entity. In contemplation of the provisions of Section 895.2 of the Government Code of the State of California imposing certain tort liability jointly upon public entities, solely by reason of such entities being parties to an agreement as defined by Section 895 of said Code, the parties hereto, as between themselves, pursuant to the authorization contained in Section 895.4 and 895.6 of said Code, will each assume the full liability imposed upon it or upon any of its officers, agents, or employees by law, for injury caused by a negligent or wrongful act or omission occurring in the performance of this MOA, to the same extent that such liability would be imposed in the absence of Section 895.2 of said Code. To achieve the above-stated purpose, each party indemnifies and holds harmless the other party solely by virtue of said Section 895.2. The provision of Section 2778 of the California Civil Code is made a part hereto as if fully set forth herein. LAPD certifies that it has adequate self-insured retention of funds to meet any obligation arising from this MOA.

IX. BACKGROUND AND SECURITY INVESTIGATIONS

LAPD shall be responsible for ongoing implementation and monitoring of subsections 1 through 6, and ensuring compliance with the following:

1. LAPD shall conduct thorough background checks on all personnel employed by LAPD for this program.
2. LAPD shall ensure that the services of any volunteer for this program will not be utilized until the volunteer has completed the appropriate background review as required by state law.
3. Probation and/or LAPD reserve the right to preclude LAPD/Probation from employment or continued employment of any individual for this contract service.

4. No personnel employed by LAPD for this program having access to Probation and/or LAPD information or records shall have a criminal conviction record or a pending criminal trial unless such information has been fully disclosed and employment of the employee for this program is approved in writing by Probation.
5. No personnel employed by LAPD for this project shall be on active probation or parole within the last three years.
6. LAPD and employees of LAPD shall be under a continuous obligation to disclose any prior or subsequent criminal conviction record or any pending criminal trial to Probation.

X. SUSPENSION

Either party may suspend all or part of the project operations for failure by the other to comply with the terms and conditions of this MOA by giving written notice, which shall be effective upon receipt.

- Said notice shall set forth the specific conditions of non-compliance and shall provide a reasonable period for corrective action.

XI. TERMINATION

This MOA may be terminated at any time, without cost, by either party upon giving at least thirty (30) days prior written notice thereof to the other. It may also be immediately terminated if funding becomes unavailable.

XII. AMENDMENTS

The MOA may only be amended by mutual written consent of both parties. Neither verbal agreements nor conversations by any officers, employees and/or representatives of either party shall affect or modify any of the terms and conditions of this MOA.

Any change to the terms of this MOA, including those affecting the responsibilities of the parties and/or the rate and/or the method of compensation shall be incorporated into this MOA by a written amendment that is properly executed.

XIII. ENTIRE MOA

This MOA contains the full and complete agreement between the two parties and is executed in three (3) identical originals, each of which is deemed to be an original. The MOA includes eight (8) pages and two (2) attachments that constitute the entire understanding and agreement of the parties.

IN WITNESS WHEREOF, the County of Los Angeles and LAPD have caused this Contract to be executed on their behalf by their authorized representatives, the day, month and year first above written. The person signing on behalf of LAPD warrants that he or she is authorized to bind the LAPD, and attest under penalty of perjury to the truth and authenticity of representations made and documents submitted and incorporated as part of this Contract.

COUNTY OF LOS ANGELES
PROBATION DEPARTMENT

LOS ANGELES POLICE
DEPARTMENT

By _____
JERRY E. POWERS
CHIEF PROBATION OFFICER

By _____
CHARLIE BECK
CHIEF OF POLICE

Date: _____

Date: _____

APPROVED AS TO FORM AND
LEGALITY:

MICHAEL N. FEUER
CITY ATTORNEY

By _____
DEPUTY/ASSISTANT CITY
PRINCIPAL DEPUTY

Date: _____

APPROVED AS TO FORM:

JOHN F. KRATTLI
COUNTY COUNSEL

ATTEST:

HOLLY L. WOLCOTT
INTERIM CITY CLERK

By *Millicent L. Rolon*
MILLICENT L. ROLON
PRINCIPAL DEPUTY COUNTY COUNSEL

By _____
DEPUTY CITY CLERK

Date: 4/17/14

Date: _____

ATTACHMENT A

BUDGET

JUVENILE JUSTICE CRIME PREVENTION ACT (JJCPA)

Fiscal Year 2014-2015

	BUDGET
Overtime - sworn	\$343,799.00
Overtime - civilian	\$15,000.00
Uniforms	\$25,000.00
Supplies	\$10,000.00
Total	\$393,799.00

ATTACHMENT B

PROJECT PLAN

Los Angeles Police Department's Juvenile Justice Crime Prevention Act (JJCPA) Programs

The LAPD intends to continue building upon the success of its last year's Programs by implementing the "High Risk/High Need" and "Safe Passages/Safe Zones" Programs, which are expected to reduce juvenile delinquency and crime. These Programs aim to maintain "Safe Passages/Safe Zones" in and around Juvenile Justice Crime Prevention Act (JJCPA) sites for youth and their families to safely engage in every day life activities, including attending school and obtaining services from partner agencies and community organizations.

To enhance the quality of life for youths and their families, the LAPD will provide appropriate services to the JJCPA Program based on existing crime patterns and emerging crime trends. It will focus on curtailing gang activity, gun violence, narcotic sales, and other criminal activity in and the proximity of schools, parks and housing projects that are designated JJCPA sites. (See attached map). In addition, it will collaborate with the Los Angeles Unified School District (LAUSD) to quell student conflict and unrest when they occur on JJCPA-designated school campuses.

The LAPD will continue to provide enhanced patrol services, working with the community to identify and address problems of crime and disorder. Through directed patrol efforts, it will strive to deter gang members and others from engaging in criminal activities, while providing a sense of safety to youths and their families.

In an effort to provide increased supervision to "High Risk/High Need" youths who are transitioning from probation camps to the community, the Probation Department and the LAPD will work collaboratively to provide these youths with guidance and direction. Special attention will be given to those "High Risk/High Need" youths that have not met, or will be in jeopardy of meeting their probation reporting requirements. To better assist the LAPD, the Probation Department will provide spreadsheets identifying youths on probation by their residential zip codes. Once the Probation Department identifies the "High Risk/High Need" youths, it will work with the LAPD to conduct "probation knocks" at the homes of youths in an effort to offer assistance and referrals for services from community partners. The approach is intended to remind youths that someone cares, and ensure that they are not relapsing into old behavioral patterns. Borrowing from multi-systemic therapy, it also aspires to engage and empower family members who may not be aware of or may not know how to go about seeking services to assist youths in making positive changes.

As part of its gang suppression efforts, the LAPD will continue to monitor the activities of local gangs for parole/probation, injunction, narcotic and weapons violations. It will enforce outstanding warrants against gang members. In addition, the LAPD will respond

to gang shootings in and around JJCPA sites and provide follow-up services, ensuring that reprisals do not occur.

Recognizing that prevention is key to cutting down on crime, the LAPD will conduct truancy and curfew sweeps to identify youths in an effort to reduce crime and identify potentially "at-Risk" youths. Typically, the LAPD conducts truancy and curfew sweeps throughout the year when circumstances necessitate it. However, the LAPD will make every effort to coordinate the curfew and truancy sweeps with the Department of Probation to ensure that a Deputy Probation Officer (DPO) will be present to assist in identifying youths who may require JJCPA services. During the operation of the joint taskforces, the LAPD will transport detained curfew and truancy violators to a pre-designated location for processing and assessment by Probation Department staff. The Probation Department personnel will subsequently meet with the detained juvenile(s) and their respective parent(s) to provide intervention services, which may include a referral to the LAPD's youth intervention programs.