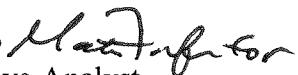


# REPORT OF THE CHIEF LEGISLATIVE ANALYST

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DATE: June 26, 2017

TO: Honorable Members of the Rules, Elections, Intergovernmental Relations, and  
Neighborhoods Committee

FROM: Sharon M. Tso   
Chief Legislative Analyst C.F. No.: 17-0301  
Assignment No.: 17-06-0686

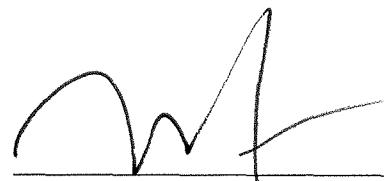
SUBJECT: Caltrans Deputy Directive 64-R2.

CLA RECOMMENDATION: Adopt the attached Resolution (Buscaino - Englander) that requests the California Department of Transportation (Caltrans) to perform a comprehensive study to implement Caltrans Deputy Directive 64-R2 (Complete Street Implementation) along Pacific Coast Highway (State Route 1) within the City limits between State Route 103 westerly to South Western Avenue (State Route 213).

## SUMMARY

Caltrans' Smart Mobility Branch in the Office of Smart Mobility and Climate Change seeks to improve the linkage between land use planning, community values, transportation planning, and decision-making to achieve a more sustainable transportation system. A major element of this effort includes the implementation of Deputy Directive 64-R2: "Complete Streets – Integrating the Transportation System" to ensure Caltrans considers all modes as integral elements of the transportation system.

State Route 1 through the Wilmington community is a prime example of a roadway that would benefit from a multimodal transportation analysis that seeks to balance community goals, plans, and values. Council District 15 is seeking Caltrans assistance in developing strategies to improve traffic flow, relieve congestion, and enable residents, workers, and visitors to travel freely along State Route 1 within the City limits between State Route 103 westerly to South Western Avenue (State Route 213). The Los Angeles Department of Transportation is recommending that Caltrans perform a traffic study along this highway segment and develop an integrated multimodal project to balance the area's transportation needs and community goals. Such a study would examine motorist, bicycle, pedestrian, and transit travel and facilitate the creation of a complete street. In order for Caltrans to perform a comprehensive study to determine if the State's Complete Streets Policy can be implemented, an adopted Resolution is necessary.

  
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Maria Souza-Rountree  
Analyst

## Attachments:

1. Resolution
2. Caltrans Deputy Directive 64-R2

SMT:msr

## RESOLUTION

WHEREAS, the California Department of Transportation (Caltrans) established a non-motorized transportation policy in 2001, which evolved into a complete streets policy in 2008, and was renewed in 2014 through Deputy Directive 64-R2; and

WHEREAS, Deputy Directive 64-R2 provides guidance for a state highway system that is sustainable, integrated, livable, and inviting to pedestrians, bicyclists, transit riders, and motorists; and

WHEREAS, Pacific Coast Highway (State Route 1) through the Wilmington community is a prime example of a roadway that would benefit from a multimodal transportation analysis that seeks to balance community goals, plans, and values; and

WHEREAS, it is critical that a complete streets study consider improving access to transit facilities, enhance safety, or correct unsafe conditions in areas of heavy traffic, high transit use, and dense pedestrian activity;

NOW, THEREFORE BE IT RESOLVED that the Council requests the California Department of Transportation (Caltrans) to perform a comprehensive study to implement Caltrans Deputy Directive 64-R2 (Complete Street Implementation) along Pacific Coast Highway (Route 1) within the City limits between State Route 103 westerly to South Western Avenue (State Route 213).

BE IT FURTHER RESOLVED that the Department of Transportation be authorized to continue working with Caltrans and collaborate with community stakeholders to identify strategies to implement Deputy Directive 64-R2 along the segment of Pacific Coast Highway, noted above.

PRESENTED BY:



JOE BUSCAINO  
Councilmember, 15<sup>th</sup> District

SECONDED BY:



msf



MAR 21 2017

# Deputy Directive

*Number:* DD-64-R2

*Refer to Director's Policy:* DP-22  
Context Sensitive Solutions  
DP-05  
Multimodal Alternatives  
DP-06  
Caltrans Partnerships  
DP-23-R1  
Energy Efficiency,  
Conservation and Climate  
Change

*Effective Date:* 10/17/14

*Supersedes:* DD-64-R1 (10/2/2008)

*Responsible Program:* Planning and  
Modal Programs

**TITLE** Complete Streets - Integrating the Transportation System

**POLICY**

The California Department of Transportation (Caltrans) provides for the needs of travelers of all ages and abilities in all planning, programming, design, construction, operations, and maintenance activities and products on the State highway system. Caltrans views all transportation improvements as opportunities to improve safety, access, and mobility for all travelers in California and recognizes bicycle, pedestrian, and transit modes as integral elements of the transportation system.

Caltrans develops integrated multimodal projects in balance with community goals, plans, and values. Addressing the safety and mobility needs of bicyclists, pedestrians, and transit users in all projects, regardless of funding, is implicit in these objectives. Bicycle, pedestrian, and transit travel is facilitated by creating "complete streets" beginning early in system planning and continuing through project delivery and maintenance and operations. Developing a network of "complete streets" requires collaboration among all Department functional units and stakeholders to establish effective partnerships.

**DEFINITION/BACKGROUND**

Complete Street - A transportation facility that is planned, designed, operated, and maintained to provide safe mobility for all users, including bicyclists, pedestrians, transit riders, and motorists appropriate to the function and context of the facility.

The intent of this directive is to ensure that travelers of all ages and abilities can move safely and efficiently along and across a network of “complete streets.”

State and federal laws require Caltrans and local agencies to promote and facilitate increased bicycling and walking. California Vehicle Code (CVC) sections 21200-21212, and Streets and Highways Code (sections 890-894.2) identify the rights of bicyclists and pedestrians, and establish legislative intent that people of all ages using all types of mobility devices are able to travel on roads. Bicyclists, pedestrians, and non-motorized traffic are permitted on all state facilities, unless prohibited (CVC, section 21960). Therefore, the Department and local agencies have the duty to provide for the safety and mobility needs of all who have legal access to the transportation system.

Department manuals and guidance outline statutory requirements, planning policy, and project delivery procedures to facilitate multimodal travel, which includes connectivity to public transit for bicyclists and pedestrians. In many instances, roads designed to Caltrans’ standards provide basic access for bicycling and walking. This directive does not supersede existing laws. To ensure successful implementation of “complete streets,” manuals, guidance, and training will be updated and developed.

### *RESPONSIBILITIES*

#### Chief Deputy Director:

- Establishes policy consistent with Caltrans’ objectives to develop a safe and efficient multimodal transportation system for all users.
- Ensures management staff is trained to provide for the needs of bicyclists, pedestrians, and transit users.

#### Deputy Directors, Planning and Modal Programs and Project Delivery:

- Include bicycle, pedestrian, and transit modes in statewide strategies for safety and mobility, and in system performance measures.
- Provide tools and establish processes to identify and address the needs of bicyclists, pedestrians, and transit users early and continuously throughout planning and project development activities.
- Ensure districts document decisions regarding bicycle, pedestrian, and transit modes in project initiation and scoping activities.
- Ensure departmental manuals, guidance, standards, and procedures reflect this directive, and identify and explain Caltrans’ objectives for multimodal travel.
- Ensure an Implementation Plan for this directive is developed.

Deputy Director, Maintenance and Operations:

- Provides tools and establishes processes that ensure regular maintenance and operations activities meet the safety and mobility needs of bicyclists, pedestrians, and transit users in construction and maintenance work zones, encroachment permit work, and system operations.
- Ensures departmental manuals, guidance, standards, and procedures reflect this directive and identifies and explains Caltrans' objectives for multimodal travel.

District Directors:

- Promote partnerships with local, regional, and state agencies to plan and fund facilities for integrated multimodal travel and to meet the needs of all travelers.
- Identify bicycle and pedestrian coordinator(s) to serve as advisor(s) and external liaison(s) on issues that involve the district, local agencies, and stakeholders.
- Ensure bicycle, pedestrian, and transit needs are identified in district system planning products; addressed during project initiation; and that projects are designed, constructed, operated, and maintained using current standards.
- Ensure bicycle, pedestrian, and transit interests are appropriately represented on interdisciplinary planning and project delivery development teams.
- Provide documentation to support decisions regarding bicycle, pedestrian, and transit modes in project initiation and scoping activities.

Deputy District Directors, Planning, Design, Construction, Maintenance, and Operations:

- Ensure bicycle, pedestrian, and transit user needs are addressed and deficiencies identified during system and corridor planning, project initiation, scoping, and programming.
- Collaborate with local and regional partners to plan, develop, and maintain effective bicycle, pedestrian, and transit networks.
- Consult locally adopted bicycle, pedestrian, and transit plans to ensure that state highway system plans are compatible.
- Ensure projects are planned, designed, constructed, operated, and maintained consistent with project type and funding program to provide for the safety and mobility needs of all users with legal access to a transportation facility.
- Implement current design standards that meet the needs of bicyclists, pedestrians, and transit users in design, construction and maintenance work zones, encroachment permit work, and in system operations.
- Provide information to staff, local agencies, and stakeholders on available funding programs addressing bicycle, pedestrian, and transit travel needs.

Chiefs, Divisions of Aeronautics, Local Assistance, Rail and Mass Transportation, Transportation Planning, Research, Innovation and System Information, and Transportation Programming:

- Ensure incorporation of bicycle, pedestrian, and transit travel elements in all Caltrans transportation plans and studies.
- Support interdisciplinary participation within and between districts in the project development process to provide for the needs of all users.
- Encourage local agencies to include bicycle, pedestrian, and transit elements in regional and local planning documents, including general plans, transportation plans, and circulation elements.
- Promote land uses that encourage bicycle, pedestrian, and transit travel.
- Advocate, partner, and collaborate with stakeholders to address the needs of bicycle, pedestrian, and transit travelers in all program areas.
- Support the development of new technology to improve safety, mobility, and access for bicyclists, pedestrians, and transit users of all ages and abilities.
- Research, develop, and implement multimodal performance measures.
- Provide information to staff, local agencies, and stakeholders on available funding programs to address the needs of bicycle, pedestrian, and transit travelers.

Chiefs, Divisions of Traffic Operations, Maintenance, Environmental Analysis, Design, Construction, and Project Management:

- Provide guidance on project design, operation, and maintenance of work zones to safely accommodate bicyclists, pedestrians, and transit users.
- Ensure the transportation system and facilities are planned, constructed, operated, and maintained consistent with project type and funding program to maximize safety and mobility for all users with legal access.
- Promote and incorporate, on an ongoing basis, guidance, procedures, and product reviews that maximize bicycle, pedestrian, and transit safety and mobility.
- Support multidisciplinary district participation in the project development process to provide for the needs of all users.

Employees:

- Follow and recommend improvements to manuals, guidance, and procedures that maximize safety and mobility for all users in all transportation products and activities.
- Promote awareness of bicycle, pedestrian, and transit needs to develop an integrated, multimodal transportation system.
- Maximize bicycle, pedestrian, and transit safety and mobility through each project's life cycle.

Deputy Directive  
Number DD-64-R2  
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*APPLICABILITY*

All Caltrans employees.

Kome Ajise  
KOME AJISE  
Chief Deputy Director

10/16/14  
Date Signed