

**REPORT OF THE
CHIEF LEGISLATIVE ANALYST**

DATE: May 31, 2019

TO: Honorable Members of the Rules, Elections, and Intergovernmental Relations
Committee

FROM: Sharon M. Tso  Chief Legislative Analyst
Council File No: 19-0002-S81
Assignment No: 19-05-0503

SUBJECT: AB 1548 (Gabriel)

CLA RECOMMENDATION: Adopt the attached Resolution (Ryu - Koretz - Blumenfield) to include in the City's 2019 - 2020 State Legislative Program SUPPORT for AB 1548 (Gabriel), which would establish the California State Nonprofit Security Grant Program to improve the physical security of nonprofit organizations that are at high risk of violent attacks or hate crimes due to ideology, beliefs or mission.

SUMMARY

On May 3, 2019 a Resolution (Ryu - Koretz - Blumenfield) was introduced in support AB 1548 (Gabriel), which would enable nonprofits that are at risk of being targets of violence or hate crimes to increase security. The Resolution states that over recent years, crimes motivated by hate have increased significantly in California and across the United States, and that attacks against churches, mosques and synagogues are on the rise as evidenced by the recent attack on a synagogue in Poway.

The Resolution states that federal programs exist to help nonprofit organizations acquire and install security equipment, and AB 1548 will provide additional funding for organizations to implement security-related improvements. The Resolution states that the Governor has committed to include \$15 million in his budget for the initial year of this program, if adopted. The Resolution, therefore, seeks an official position of the City of Los Angeles to support and AB 1548 (Gabriel).

BACKGROUND

In 2002, the federal government authorized the Nonprofit Security Grant Program (NSGP), and has made annual appropriations to this program since. The NSGP authorizes grants of up to \$75,000 for target hardening activities and physical security enhancements to nonprofit organizations located inside urban areas designated to be at higher risk by the Department of Homeland Security. Since 2015, the State has augmented Federal funding, and provided grants to additional nonprofits across the State, not just in designated areas. AB 1548 would establish the California State Nonprofit Security Grant Program to improve the physical security of nonprofit organizations that are at high risk of attack due to ideology, beliefs or mission.

AB 1548 would provide additional funding for security at nonprofits that meet grant eligibility requirements. This grant program would differ significantly from the Federal program, as it would allow funds to be used for security guards and would increase the amount of funds an applicant could receive. Further, this program would not be limited to specific geographic areas of the State.

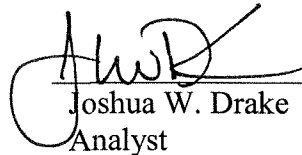
This program will be contingent on funds being included for this purpose in the state budget. According to the State Assembly Committee on Appropriations, there will be a one-time transfer of an unknown state General Fund amount to support this program. Supporters of this legislation include a number of religious groups, and argue that this legislation would help nonprofit organizations including but not limited to African American, Latino, Muslim, LGBT, Jewish, Asian, Sikh and other groups to provide safe and secure environments for their members.

DEPARTMENTS NOTIFIED

Police Department

BILL STATUS

02/25/2019	Read first time.
03/28/2019	Referred to the Assembly Committee on Government Organization
04/25/2019	From committee: Do pass (19-0) and re-refer to the Assembly Committee on Appropriations.
05/08/2019	In committee: Set, first hearing. Referred to Appropriations suspense file.
05/16/2019	From Committee: Do pass (18-0)
05/20/2019	Read second time. Ordered to third reading
05/23/2019	Read third time. Passed. Ordered to the Senate.
05/24/2019	In Senate. Read first time. To Committee on Rules for assignment


Joshua W. Drake
Analyst

SMT:jwd

Attachments: Resolution (Ryu - Koretz - Blumenfield)
AB 1548

RESOLUTION

WHEREAS, any official position of the City of Los Angeles with respect to legislation, rules, regulations or policies proposed to or pending before a local, state or federal governmental body or agency must have first been adopted in the form of a Resolution by the City Council with the concurrence of the Mayor; and

WHEREAS, over recent years, crimes motivated by hate have increased significantly in California and across the United States; and

WHEREAS, a recent report by the Federal Bureau of Investigation found that the number of hate crimes in 2017 triggered by bias against a person's race, religion, ethnicity or sexual orientation increased by 17 percent over the previous year; and

WHEREAS, attacks against churches, mosques, synagogues and cultural institutions are on the rise, as evidenced by the recent deadly attack on worshipers attending Passover services at a synagogue in Poway, California; and

WHEREAS, federal programs exist to help non-profit organizations acquire and install security equipment and other target-hardening activities; and

WHEREAS, California has spent \$4.5 million since 2015 to augment a federal grant program created after the 2001 terrorist attacks in New York City, including \$2 million in 2017, which was subsequently reduced in 2018 to \$500,000; and

WHEREAS, Governor Newsom stated that he will include \$15,000,000 for the Nonprofit Security Grant Program in his revised spending plan for the fiscal year 2019 and the initial iteration of AB 1548 (Gabriel) reiterated this commitment by proposing the provision of up to \$15,000,000 to non-profits organizations for security related improvements, including, security guards, reinforced doors and gates, high-intensity lighting and alarms and any other security enhancements;

NOW, THEREFORE, BE IT RESOLVED, with the concurrence of the Mayor, that by the adoption of this Resolution, the City of Los Angeles hereby includes in its 2019 - 2020 State Legislative Program SUPPORT for AB 1548 (Gabriel) which would establish the California State Nonprofit Security Grant Program to improve the physical security of nonprofit organizations that are at high risk of violent attacks or hate crimes due to ideology, beliefs or mission.

PRESENTED BY: David E. Ryu
DAVID E. RYU
Councilmember, 4th District

SECONDED BY: Paul Kuntz
Bh. Brown

MAY 03 2019

ORIGINAL

jyd
P/K

AMENDED IN ASSEMBLY MAY 1, 2019
AMENDED IN ASSEMBLY APRIL 10, 2019
AMENDED IN ASSEMBLY MARCH 28, 2019
CALIFORNIA LEGISLATURE—2019–20 REGULAR SESSION

ASSEMBLY BILL

No. 1548

**Introduced by Assembly Member Members Gabriel and Maienschein
(Coauthors: Assembly Members Berman, Chiu, Levine, Nazarian,
Bauer-Kahan, Bloom, Friedman, Medina, and Blanca Rubio)
(Coauthors: Senators Hertzberg, Rubio, Stern, Wiener, Allen, Glazer,
and Jackson)**

February 22, 2019

An act to add Section 8588.9 to the Government Code, relating to state government, and making an appropriation therefor. *government.*

LEGISLATIVE COUNSEL'S DIGEST

AB 1548, as amended, Gabriel. California State Nonprofit Security Grant Program.

Existing law establishes the Office of Emergency Services within the office of the Governor and under the supervision of the Director of Emergency Services and makes the Office of Emergency Services responsible for the state's emergency and disaster response services for natural, technological, or manmade disasters and emergencies.

This bill would establish the California State Nonprofit Security Grant Program under the administration of the director to improve the physical security of nonprofit organizations that are at high risk of violent attacks or hate crimes due to ideology, beliefs, or mission, as specified. *The bill would make the operation of the program contingent upon an appropriation in the annual Budget Act for these purposes.*

The bill would appropriate \$15,000,000 from the General Fund to the Office of Emergency Services for the purpose of administering the California State Nonprofit Security Grant Program.

Vote: $\frac{2}{3}$ -majority. Appropriation: yes-no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 8588.9 is added to the Government Code,
2 to read:
- 3 8588.9. (a) The California State Nonprofit Security Grant
4 Program is hereby established under the administration of the
5 director to improve the physical security of nonprofit organizations,
6 including schools, clinics, community centers, churches,
7 synagogues, mosques, temples, and similar locations that are at a
8 high risk for violent attacks or hate crimes due to ideology, beliefs,
9 or mission.
- 10 (b) The California State Nonprofit Security Grant Program shall
11 provide grants for the purpose of hardening soft targets that are
12 nonprofit organizations and at a high risk for violent attacks and
13 hate crimes, as described in subdivision (a). Grant money may be
14 distributed to applicants for all of the following security
15 enhancements:
- 16 (1) Security guards.
17 (2) Reinforced doors and gates.
18 (3) High-intensity lighting and alarms.
19 (4) Any other security enhancement consistent with the purpose
20 of the California State Nonprofit Security Grant Program.
- 21 (c) An applicant shall not be granted an amount greater than
22 two hundred thousand dollars (\$200,000).
- 23 ~~(d) The sum of fifteen million dollars (\$15,000,000) is hereby~~
24 ~~appropriated from the General Fund to the Office of Emergency~~
25 ~~Services for the purpose of administering the California State~~
26 ~~Nonprofit Security Grant Program consistent with this section.~~
- 27 *(d) The operation of the California State Nonprofit Security*
28 *Grant Program is contingent upon an appropriation in the annual*
29 *Budget Act for purposes of this section.*
- 30 (e) The director shall adopt, as necessary, application
31 procedures, forms, administrative guidelines, and other
32 requirements for purposes of implementing and administering the

1 California State Nonprofit Security Grant Program. All application
2 procedures, forms, administrative guidelines, and other
3 requirements developed by the director pursuant to this subdivision
4 shall be exempt from the rulemaking provisions of the
5 Administrative—~~Procedures~~ *Procedure* Act (Chapter 3.5
6 (commencing with Section 11340) of Part 1 of Division 3 of Title
7 2 of the Government Code).

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